# Required Supplementary Information

# Schedule of Changes in the Employers' Net Pension Liability

Year Ended December 31

(in thousands)

	2019	2018	2017	2016	
Total pension liability					
Service cost	\$ 404,539	404,391	403,981	407,690	
Interest	1,989,449	1,920,238	1,877,576	1,764,653	
Benefit changes	_	_	_	48,400	
Difference between actual and expected experience	234,989	32,680	(84,234)	6,408	
Assumption changes	_	_	642,187	563,741	
Benefit payments	(1,396,983)	(1,320,214)	(1,248,037)	(1,184,317)	
Refunds	(3,127)	(2,766)	(4,635)	(4,366)	
Net change in total pension liability	1,228,867	1,034,329	1,586,838	1,602,209	
Total pension liability — beginning	29,122,948	28,088,619	26,501,781	24,899,572	
Total pension liability — ending (a)	30,351,815	29,122,948	28,088,619	26,501,781	
Plan fiduciary net position					
Contributions — member	11,730	14,602	17,285	16,308	
Contributions — employer	888,078	858,444	854,255	831,631	
Court fees and fire insurance tax			—	-	
Net investment income	3,499,188	(92,207)	2,987,282	1,783,911	
Benefit payments	(1,396,983)	(1,320,214)	(1,248,037)	(1,184,317)	
Refunds	(3,127)	(2,766)	(4,635)	(4,366)	
Administrative expense	(9,411)	(9,962)	(9,579)	(8,856)	
Net transfers with affiliated systems	(19,611)	13,035	(10,187)	(8,005)	
Net change in plan fiduciary net position	2,969,864	(539,068)	2,586,384	1,426,306	
Plan fiduciary net position — beginning	24,666,059	25,205,127	22,618,743	21,192,437	
Plan fiduciary net position — ending (b)	27,635,923	24,666,059	25,205,127	22,618,743	
Net pension liability/(asset) — ending (a-b)	\$ 2,715,892	4,456,889	2,883,492	3,883,038	
Plan fiduciary net position as a percentage					
of the total pension liability	91.1%	84.7%	89.7%	85.3%	
Projected covered payroll	\$ 3,328,314	3,330,548	3,375,321	3,406,567	
Net pension liability/(asset) as a percentage of covered payroll	81.6%	133.8%	85.4%	114.0%	

Schedule is intended to show information for 10 years. Additional years will be displayed as they become available.

N	oncontributory Ret	Contributory Retirement Sys						rement System	
2015	2014	2013	2019	2018	2017	2016	2015	2014	2013
394,798	407,992	441,320	3,536	4,044	4,801	5,673	8,672	9,580	10,997
1,775,819	1,699,693	1,646,213	86,205	87,297	90,124	91,894	95,463	93,819	93,750
_	_	23,123	_	_	_	(45,057)	_	_	721
(188,166)	(204,823)	(208,501)	(12,817)	(17,249)	(24,988)	(13,801)	(15,289)	(22,839)	(20,520)
_	(157,921)	_	_	_	22,108	22,909	_	(4,233)	_
(1,123,647)	(1,043,798)	(974,684)	(88,162)	(86,795)	(84,761)	(83,447)	(81,390)	(77,015)	(74,158)
(2,496)	(2,204)	(2,454)	(2,660)	(1,471)	(1,613)	(1,700)	(1,215)	(2,433)	(1,922)
856,308	698,939	925,017	(13,898)	(14,174)	5,671	(23,529)	6,241	(3,121)	8,868
24,043,264	23,344,325	22,419,308	1,284,009	1,298,183	1,292,512	1,316,041	1,309,800	1,312,921	1,304,053
24,899,572	24,043,264	23,344,325	1,270,111	1,284,009	1,298,183	1,292,512	1,316,041	1,309,800	1,312,921
17,020	13,587	14,208	1,950	2,455	2,675	3,420	4,771	5,461	6,376
813,449	772,420	710,933	5,433	6,027	7,946	8,188	11,719	12,954	12,874
_	_	_	_	_	_	_	_	_	_
366,748	1,419,053	2,588,981	163,935	(4,513)	155,949	97,693	21,251	87,577	169,510
(1,123,647)	(1,043,798)	(974,684)	(88,162)	(86,795)	(84,761)	(83,447)	(81,390)	(77,015)	(74,158)
(2,496)	(2,204)	(2,454)	(2,660)	(1,471)	(1,613)	(1,700)	(1,215)	(2,433)	(1,922)
(8,797)	(8,828)	(8,329)	(408)	(454)	(457)	(446)	(478)	(494)	(480)
33,648	30,467	(42,277)	9,775	(26,286)	(1,177)	(1,895)	(41,558)	(38,004)	33,094
95,925	1,180,697	2,286,378	89,863	(111,037)	78,562	21,813	(86,900)	(11,954)	145,294
21,096,512	19,915,815	17,629,437	1,172,429	1,283,466	1,204,904	1,183,091	1,269,991	1,281,945	1,136,651
21,192,437	21,096,512	19,915,815	1,262,292	1,172,429	1,283,466	1,204,904	1,183,091	1,269,991	1,281,945
3,707,135	2,946,752	3,428,510	7,819	111,580	14,717	87,608	132,950	39,809	30,976
85.1%	87.7%	85.3%	99.4%	91.3%	98.9%	93.2%	89.9%	97.0%	97.6%
3,458,286	3,570,912	3,705,771	34,317	39,279	45,177	53,615	82,426	90,623	98,023
107.2%	82.5%	92.5%	22.8%	284.1%	32.6%	163.4%	161.3%	43.9%	31.6%
107.2%	UZ.J70	<b>72.</b> 370	22.070	20 <del>4</del> .170	J2.070	103,470	101.370	<del>4</del> 3.370	31.0%

Continued on page 90.

# **Required Supplementary Information** (Continued)

# Schedules of Changes in the Employers' Net Pension Liability (Continued)

Year Ended December 31

(in thousands)

	:	2019	2018	2017	2016	
Total pension liability						
Service cost	\$ 78,	229	80,296	78,272	78,843	
Interest	291,	647	280,149	269,818	249,722	
Benefit changes		_	_	_	_	
Difference between actual and expected experience	34,	291	1,441	(3,041)	9,358	
Assumption changes		_	_	118,370	110,373	
Benefit payments	(201,	923)	(188,414)	(172,870)	(164,508)	
Refunds		(76)	(428)	(226)	(183)	
Net change in total pension liability	202,	168	173,044	290,323	283,605	
Total pension liability — beginning	4,258,	247	4,085,203	3,794,880	3,511,275	
Total pension liability — ending (a)	4,460,	415	4,258,247	4,085,203	3,794,880	
Dian fiduciam materialism						
Plan fiduciary net position Contributions — member		856	895	793	830	
Contributions — member  Contributions — employer	150,		695 147,101	793 145,814	147,099	
Court fees and fire insurance tax	150,	407	147,101	143,614	147,099	
Net investment income	502,	— 657	(13,134)	— 421,917	249,027	
Benefit payments	(201,		(188,414)	(172,870)	(164,508)	
Refunds		(76)	(428)	(226)	(183)	
Administrative expense		376)	(1,450)	(1,382)	(1,260)	
Net transfers with affiliated systems		512	6,982	5,926	6,701	
Net change in plan fiduciary net position	456,		(48,448)	399,972	237,706	
Plan fiduciary net position — beginning	3,528,		3,576,517	3,176,545	2,938,839	
Plan fiduciary net position — ending (b)	3,984,	186	3,528,069	3,576,517	3,176,545	
Net pension liability/(asset) — ending (a-b)	\$ 476,	229	730,178	508,686	618,335	
Plan fiduciary net position as a percentage						
of the total pension liability	89	.3%	82.9%	87.5%	83.7%	
Projected covered payroll	\$ 339,	705	348,475	350,782	352,407	
Net pension liability/(asset) as a percentage of covered payroll	140	.2%	209.5%	145.0%	175.5%	

 $Schedule\ is\ intended\ to\ show\ information\ for\ 10\ years.\ Additional\ years\ will\ be\ displayed\ as\ they\ become\ available.$ 

Public Safety	Retirement System						Firefighters Retir	ement System
2015 201	4 2013	2019	2018	2017	2016	2015	2014	2013
75,352 76,68	81,736	29,281	29,378	28,775	28,652	27,182	27,266	29,577
248,980 236,80	3 229,965	86,589	82,819	80,386	75,334	75,212	71,490	70,259
	- —	_		_	_	_	_	_
(17,164) (25,22		(437)	•	(9,216)	(5,525)	(8,259)	(15,077)	(13,083)
— (52,41				31,357	25,572		(20,372)	
(155,387) (144,76	, , , ,	(59,847)		(54,793)	(52,102)	(49,671)	(47,710)	(44,747)
(533) (19	9) (467)	(255)	) (132)	(511)	(466)	(528)	(293)	(106)
151,248 90,88	7 144,520	55,331	55,562	75,998	71,465	43,936	15,304	41,900
3,360,027 3,269,14	3,124,620	1,261,289	1,205,727	1,129,729	1,058,264	1,014,328	999,024	957,124
3,511,275 3,360,02	7 3,269,140	1,316,620	1,261,289	1,205,727	1,129,729	1,058,264	1,014,328	999,024
905 83	5 1,258	18,701	18,305	18,460	18,729	18,175	18,300	18,325
141,024 135,58	,	7,443		6,715	6,954	6,690	5,514	3,494
		41,859		1,223	10,569	17,218	14,154	11,285
50,654 194,22	350,563	174,141	(4,509)	146,736	87,746	17,934	69,070	125,685
(155,387) (144,76	3) (137,486)	(59,847)	) (57,440)	(54,793)	(52,102)	(49,671)	(47,710)	(44,747)
(533) (19	9) (467)	(255)	) (132)	(511)	(466)	(528)	(293)	(106)
(1,233) (1,22		(405)		(408)	(374)	(371)	(370)	(355)
4,023 2,74	5 4,676	2,027	1,917	1,259	1,611	2,573	3,713	1,302
39,453 187,20	346,127	183,664	(26,518)	118,681	72,667	12,020	62,378	114,883
2,899,386 2,712,18	1 2,366,057	1,207,889	1,234,407	1,115,726	1,043,059	1,031,039	968,661	853,778
2,938,839 2,899,38	5 2,712,184	1,391,553	1,207,889	1,234,407	1,115,726	1,043,059	1,031,039	968,661
572,436 460,64	556,956	(74,933)	53,400	(28,680)	14,003	15,205	(16,711)	30,363
83.7% 86.39	83.0%	105.7%	95.8%	102.4%	98.8%	98.6%	101.6%	97.0%
_		-						
355,171 360,75		113,330		112,953	112,322	111,133	111,305	110,741
161.2% 127.79	5 152.2%	(66.1)%	47.0%	(25.4)%	12.5%	13.7%	(15.0)%	27.4%

Continued on page 92.

# **Required Supplementary Information** (Continued)

# Schedules of Changes in the Employers' Net Pension Liability (Continued)

Year Ended December 31

(in thousands)

	2019	2018	2017	2016	
Total pension liability					
Service cost	\$ 6,054	5,682	5,325	5,023	
Interest	16,649	15,697	14,866	14,064	
Benefit changes	_	_	_	_	
Difference between actual and expected experience	7,615	7,872	809	1,995	
Assumption changes	_	_	13,067	2,885	
Benefit payments	(15,346)	(16,111)	(13,621)	(12,330)	
Refunds	_	_	_	_	
Net change in total pension liability	14,972	13,140	20,446	11,637	
Total pension liability — beginning	244,209	231,069	210,623	198,986	
Total pension liability — ending (a)	259,181	244,209	231,069	210,623	
Dlaw fish spins were provided as					
Plan fiduciary net position Contributions — member					
Contributions — member  Contributions — employer	8,500	8,091	7,563	— 7,382	
Court fees and fire insurance tax	1,536	1,518	7,363 1,477	7,362 1,470	
	•			•	
Net investment income	27,775	(730)	23,435	13,820	
Benefit payments	(15,346)	(16,111)	(13,621)	(12,330)	
Refunds	(01)	(0.4)	(79)	(71)	
Administrative expense Net transfers with affiliated systems	(81) 2,339	(84) 4,403	(79) 4,090	(71) 1,600	
Net transfers with anniated systems	2,339	4,403	4,090	1,000	
Net change in plan fiduciary net position	24,723	(2,913)	22,865	11,871	
Plan fiduciary net position — beginning	195,570	198,483	175,618	163,747	
Plan fiduciary net position — ending (b)	220,293	195,570	198,483	175,618	
Net pension liability/(asset) — ending (a-b)	\$ 38,888	48,639	32,586	35,005	
Plan fiduciary net position as a percentage					
of the total pension liability	85.0%	80.1%	85.9%	83.4%	
Projected covered payroll	\$ 19,596	18,802	18,661	16,755	
Net pension liability/(asset) as a percentage of covered payroll	198.4%	258.7%	174.6%	208.9%	

 $Schedule\ is\ intended\ to\ show\ information\ for\ 10\ years.\ Additional\ years\ will\ be\ displayed\ as\ they\ become\ available.$ 

	Judges Retir	ement System					Utah Governors a	and Legislators Re	tirement Plan
2015	2014	2013	2019	2018	2017	2016	2015	2014	2013
4,794	4,895	4,537	59	65	68	89	99	106	100
14,136	13,641	12,924	883	877	879	851	890	884	860
_	_	_	_	_	_	_	_	_	_
171	2,602	(569)	(54)	139	182	167	(105)	307	(233)
<del>_</del>	(130)				264	241			. —
(12,400)	(11,361)	(10,189)	(1,012)	(978)	(973)	(941)	(904)	(909)	(892)
	_						_	_	
6,701	9,647	6,703	(124)	103	420	407	(20)	388	(165)
192,285	182,638	175,935	13,177	13,074	12,654	12,247	12,267	11,879	12,044
198,986	192,285	182,638	13,053	13,177	13,074	12,654	12,247	12,267	11,879
_	317	_	_	_	_	_	_	_	_
6,555	5,627	4,990	384	392	404	421	421	411	252
1,653	1,486	1,498	_	_	_	_	_	_	_
2,842	11,068	20,130	1,481	(41)	1,353	849	181	717	1,346
(12,400)	(11,361)	(10,189)	(1,012)	(978)	(973)	(941)	(904)	(909)	(892)
_	_	_	_	_	_	_	_	_	_
(71)	(71)	(66)	(4)	(5)	(5)	(4)	(5)	(5)	(4)
1,334	1,092	3,186	(42)	(51)	89	(12)	(20)	(14)	19
(87)	8,158	19,549	807	(683)	868	313	(327)	200	721
163,834	155,676	136,127	10,537	11,220	10,352	10,039	10,366	10,166	9,445
163,747	163,834	155,676	11,344	10,537	11,220	10,352	10,039	10,366	10,166
35,239	28,451	26,962	1,709	2,640	1,854	2,302	2,208	1,901	1,713
82.3%	85.2%	85.2%	86.9%	80.0%	85.8%	81.8%	82.0%	84.5%	85.6%
15,832	16,072	15,195	639	639	722	799	943	928	390
222.6%	177.0%	177.4%	267.4%	413.1%	256.6%	288.1%	234.1%	204.8%	439.2%
222,070	177.070	177,770	207.770	113.170	250.070	200.170	25 F. 1 /0	20 f.0/0	157.270

Continued on page 94.

# **Required Supplementary Information** (Continued)

# Schedules of Changes in the Employers' Net Pension Liability (Continued)

Year Ended December 31

(in thousands)

					_
	2019	2018	2017	2016	
Total pension liability					
Service cost	\$ 124,244	104,736	84,388	69,887	
Interest	36,773	27,109	19,471	12,608	
Benefit changes	_	_	_	_	
Difference between actual and expected experience	6,561	(1,727)	357	(1,917)	
Assumption changes	_	_	5,786	7,867	
Benefit payments	(965)	(692)	(417)	(316)	
Refunds	_	_	_	_	
Net change in total pension liability	166,613	129,426	109,585	88,129	
Total pension liability — beginning	467,461	338,035	228,450	140,321	
Total pension liability — ending (a)	634,074	467,461	338,035	228,450	
Plan fiduciary net position Contributions — member Contributions — employer Court fees and fire insurance tax Net investment income Benefit payments Refunds Administrative expense Net transfers with affiliated systems  Net change in plan fiduciary net position	— 119,839 — 68,228 (965) — (152) —	97,680 — (1,454) (692) — (119) —	79,175 — 33,249 (417) — (82) —		
Plan fiduciary net position — beginning	424,633	329,218	217,293	140,539	
Plan fiduciary net position — ending (b)	611,583	424,633	329,218	217,293	
Net pension liability/(asset) — ending (a-b)	\$ 22,491	42,828	8,817	11,157	
Plan fiduciary net position as a percentage of the total pension liability  Projected covered payroll	96.5% \$ 1,380,488	90.8% 1,171,543	97.4% 996,965	95.1% 822,196	
Net pension liability/(asset) as a percentage of covered payroll	1.6%	3.7%	0.9%	1.4%	

Schedule is intended to show information for 10 years. Additional years will be displayed as they become available.

ment System	Firefighter Retire	Public Safety and	Tier 2				ement System	Employees Retire	Tier 2 Public
2013	2014	2015	2016	2017	2018	2019	2013	2014	2015
2,151	3,579	5,466	8,164	10,763	13,998	24,849	29,318	39,283	51,005
159	379	746	1,274	2,133	3,199	4,811	2,351	4,648	8,370
(7)	_	_	_	_	_	2,537	(119)	_	_
106	50	220	425	(2)	621	1,839	(4,459)	(4,577)	(4,982)
_	(127)	_	803	1,924	_	_	_	(1,385)	_
_	_	(30)	(28)	(61)	_	(90)	_	_	(333)
	_	_	_	_	_	_	<u> </u>	_	_
2,409	3,881	6,402	10,638	14,757	17,818	33,946	27,091	37,969	54,060
936	3,345	7,226	13,628	24,266	39,023	56,841	21,201	48,292	86,261
3,345	7,226	13,628	24,266	39,023	56,841	90,787	48,292	86,261	140,321
_	_	_	_	_	55	_	_	_	_
2,451	4,365	6,221	8,488	11,126	14,295	18,197	25,743	37,299	49,645
— 316	— 404	— 199	— 1,591	— 3,989	— (180)	— 8,958	— 4,017	 4,320	— 1,963
_	—	(30)	(28)	(61)	(100) —	(90)	<del></del> ,017	,520 	(333)
_	_	_	_	_	_	_	_	_	_
_	(1)	(3)	(5)	(9)	(14)	(20)	(6)	(16)	(30)
(3)	2	(3)	_	_	_	_	3	(2)	3
2,764	4,770	6,384	10,046	15,045	14,156	27,045	29,757	41,601	51,248
1,171	3,935	8,705	15,089	25,135	40,180	54,336	17,933	47,690	89,291
3,935	8,705	15,089	25,135	40,180	54,336	81,381	47,690	89,291	140,539
(590)	(1,479)	(1,461)	(869)	(1,157)	2,505	9,406	602	(3,030)	(218)
117.6%	120.5%	110.7%	103.6%	103.0%	95.6%	89.6%	98.8%	103.5%	100.2%
20,215	35,019	53,276	74,834	98,113	123,439	156,778	353,227	492,882	637,560
(2.9)%	(4.2)%	(2.7)%	(1.2)%	(1.2)%	2.0%	6.0%	0.2%	(0.6)%	(0.0)%

Continued on page 96.

# **Required Supplementary Information** (Continued)

# Schedules of Changes in the Employers' Net Pension Liability (Concluded)

Year Ended December 31

(in thousands)

	2019	2018	2017	
Total pension liability				
Service cost	\$ 670,791	642,590	616,373	
Interest	2,513,006	2,417,385	2,355,253	
Benefit changes	2,537	_	_	
Difference between actual and expected experience	271,987	24,714	(120,133)	
Assumption changes	_	_	835,063	
Benefit payments	(1,764,328)	(1,670,644)	(1,575,533)	
Refunds	(6,118)	(4,797)	(6,985)	
Net change in total pension liability	1,687,875	1,409,248	2,104,038	
Total pension liability — beginning	36,708,181	35,298,933	33,194,895	
Total pension liability — ending (a)	38,396,056	36,708,181	35,298,933	
Plan fiduciary net position				
Contributions — member	33,237	36,312	39,213	
Contributions — member  Contributions — employer	1,198,341	1,139,051	1,112,998	
Court fees and fire insurance tax	43,395	10,265	2,700	
Net investment income	4,446,363	(116,768)	3,773,910	
Benefit payments	(1,764,328)	(1,670,644)	(1,575,533)	
Refunds	(6,118)	(4,797)	(6,985)	
Administrative expense	(11,857)	(12,515)	(12,001)	
Net transfers with affiliated systems	(11,037)	(12,515)	(12,001)	
Net change in plan fiduciary net position	3,939,033	(619,096)	3,334,302	
Plan fiduciary net position — beginning	31,259,522	31,878,618	28,544,316	
Plan fiduciary net position — ending (b)	35,198,555	31,259,522	31,878,618	
Net pension liability/(asset) — ending (a-b)	\$ 3,197,501	5,448,659	3,420,315	
Plan fiduciary net position as a percentage of the total pension liability	91.7%	85.2%	90.3%	
Projected covered payroll	\$ 5,373,167	5,146,312	4,998,694	
Net pension liability/(asset) as a percentage of covered payroll	59.5%	105.9%	68.4%	

 $Schedule\ is\ intended\ to\ show\ information\ for\ 10\ years.\ Additional\ years\ will\ be\ displayed\ as\ they\ become\ available.$ 

		Total All Ret	irement Systems
2016	2015	2014	2013
604,021	567,368	569,382	599,736
2,210,400	2,219,616	2,121,357	2,056,481
3,343	_	_	23,718
(2,890)	(233,574)	(269,582)	(276,487)
734,391	_	(236,578)	_
(1,497,989)	(1,423,762)	(1,325,556)	(1,242,156)
(6,715)	(4,772)	(5,129)	(4,949)
2,044,561	1,124,876	853,894	1,156,343
31,150,334	30,025,458	29,171,564	28,015,221
33,194,895	31,150,334	30,025,458	29,171,564
39,287	40,871	38,500	40,167
1,073,225	1,035,724	974,178	889,481
12,039	18,871	15,640	12,783
2,248,696	461,772	1,786,431	3,260,548
(1,497,989)	(1,423,762)	(1,325,556)	(1,242,156)
(6,715)	(4,772)	(5,129)	(4,949)
(11,067)	(10,988)	(11,012)	(10,401)
_	_	_	_
1,857,476	117,716	1,473,052	2,945,473
26,686,840	26,569,124	25,096,072	22,150,599
28,544,316	26,686,840	26,569,124	25,096,072
4,650,579	4,463,494	3,456,334	4,075,492
86.0%	85.7%	88.5%	86.0%
4,839,495	4,714,627	4,678,491	4,669,560
 96.1%	94.7%	73.9%	87.3%