# **Utah Retirement Systems**

Actuarial Valuation Report As of January 1, 2025





August 21, 2025

Utah State Retirement Board 540 East 200 South Salt Lake City, UT 84102

Dear Members of the Board:

Subject: Actuarial Valuation as of January 1, 2025

This report describes the current actuarial condition of the Utah Retirement Systems (URS), determines the calculated employer contribution rates, and analyzes changes in these contribution rates. In addition, the report provides various summaries of the data. A separate report is issued with regard to valuation results determined in accordance with Governmental Accounting Standards Board (GASB) Statements 67 and 68. Results of this report should not be used for any other purpose without consultation with the undersigned. Valuations are prepared annually as of January 1, the first day of the URS plan year. This report was prepared at the request of the Board and is intended for use by the URS staff and those designated or approved by the Board. This report may be provided to parties other than URS staff only in its entirety and only with the permission of the Board.

Under URS statutes, the Board of Trustees must certify employer contribution rates annually. These rates are determined actuarially, based on the Board's funding policy, although, as discussed below, the Board may choose to maintain the current rate if it is greater than the actuarially calculated rate. Contribution rates determined by a given actuarial valuation become effective eighteen months after the valuation date. In other words, the rates determined by this January 1, 2025 actuarial valuation will be used by the Board when certifying the employer contribution rates for the 12-month period beginning July 1, 2026 and ending June 30, 2027. If new legislation is enacted between the valuation date and the date the contribution rates become effective, the Board-certified contribution rates will be updated to reflect this new legislation. Such adjustments are based on information supplied by the actuary.

#### **FINANCING OBJECTIVES AND FUNDING POLICY**

In setting contribution rates, the Board's principal objectives are:

- To set rates so that the unfunded actuarial accrued liability (UAAL) will be amortized over a reasonable period from the current valuation date
- To set rates so that they remain relatively level over time.
- Decrease the contribution rates in a gradual and orderly manner as the funded ratio of a fund approaches and exceeds 100%.

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To accomplish this, the Board's funding policy requires that the employer contribution rate be at least equal to the sum of the employer normal cost rate (which pays the current year's cost) and an amortization rate which results in the amortization of the UAAL over 20 years in installments that increase at the assumed rate of growth in payroll for URS.

Under this policy, the objective of maintaining a relatively level contribution rate over time is achieved in normal conditions such as consistent financial markets.

Section 49-11-301(5) of the Utah Code allows the Board to set the employer contribution rate at the prior year's rate, if the rate otherwise would decrease and if the funded ratio is less than 110%. In such a case, the rate set by the Board would be higher than the actuarially determined contribution rate. The purpose of this legislation is to enhance the Board's ability to maintain more level contribution rates while targeting a 100% - 110% funded level. The Board has historically followed this policy, so the certified contribution rate may be greater than the actuarially determined rate. However, as the funded ratios of the funds continue to improve, the Board may elect to decrease the contribution rate in an orderly manner as the funded ratio for funds approach and exceed 100%.

#### PROGRESS TOWARD REALIZATION OF FINANCING OBJECTIVES

The funded ratio (the ratio of the actuarial value of assets to the actuarial accrued liability) is a standard measure of a plan's funded status. In the absence of benefit improvements, it should increase over time, until it reaches at least 100%.

Since the prior year's valuation, the funded ratio on a combined basis decreased from 93.1% to 92.9%. Absent unfavorable actuarial experience, we expect the funded ratio to increase and be maintained in future years.

If market value had been used in the calculation instead of actuarial value, the aggregate funded ratio for all funds decreased to 91.7% compared to a 92.1% aggregate funded ratio in the prior year. The actuarial accrued liability increased more than expected due to higher than expected salary increases. However, this was partially offset by employer contributions to finance the unfunded liability and a 7.3% investment return that resulted in \$0.20 billion more in assets than expected.

#### **BENEFIT PROVISIONS**

The benefit provisions reflected in this valuation are those which were in effect on January 1, 2025. There were no legislative changes enacted since the previous valuation that had a measurable effect on the current valuation.



#### **ASSUMPTIONS AND METHODS**

The Board, in consultation with its actuary, sets the actuarial assumptions and methods used in the valuation. Current Board policy is to have the actuary perform an experience study every three years. In connection with the appropriate valuation, the actuary conducts a thorough review of plan experience, and then makes recommendations to the Board. A review of the demographic and economic assumptions was performed as of January 1, 2023. The calculated contribution rates for both Tier 2 Hybrid Retirement Systems includes a contingency risk adjustment that is intended to advance recognize the possible effect on future contribution rates if salary increases for individual members continue to be in excess of the current assumption for the next few years. There were no other changes in the actuarial assumptions used to prepare this year's actuarial valuation.

The results of the actuarial valuation are dependent on the actuarial assumptions used. Actual results can and almost certainly will differ as actual experience deviates from the assumptions. Even seemingly minor changes in the assumptions can materially change the liabilities and calculated contribution rates. It is our opinion that the assumptions used to perform this valuation are internally consistent and are reasonable based on past and anticipated future experience of the System. Also, these assumptions and methods used for funding purposes satisfy the parameters set by the Actuarial Standards of Practice.

This valuation was prepared using our proprietary valuation model and related software which in our professional judgment has the capability to provide results that are consistent with the purposes of the valuation. We performed tests to ensure that the model reasonably represents that which is intended to be modeled.

#### **D**ATA

Member data for retired, active and inactive members was supplied as of December 31, 2024 by the URS staff. The staff also supplied asset information as of December 31, 2024. We did not audit this data, but we did apply a number of tests to the data and concluded that it was reasonable and consistent with the prior year's data. GRS is not responsible for the accuracy or completeness of the information provided to us by URS.

#### **CERTIFICATION**

We certify that the information presented herein is accurate and fairly portrays the actuarial position of URS as of January 1, 2025.

All of our work conforms with generally accepted actuarial principles and practices and with the Actuarial Standards of Practice issued by the Actuarial Standards Board. In our opinion, our calculations also comply with the requirements of Utah state law and, where applicable, the Internal Revenue Code, ERISA, and the Statements of the Governmental Accounting Standards Board.



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The undersigned are independent actuaries and consultants. Mr. White and Ms. Shaw are Enrolled Actuaries and are Members of the American Academy of Actuaries and meet the Qualification Standards of the American Academy of Actuaries to render the actuarial opinion contained herein. All of the undersigned are experienced in performing valuations for large public retirement systems.

#### **Gabriel, Roeder, Smith & Company**

Sincerely,

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# **SECTION A**

**EXECUTIVE SUMMARY** 

### **Executive Summary and Contribution Requirements**

- Last year several funds were eligible for a reduction in the contribution rate under the Contribution Rate Management Plan (CRMP) that were approved by the Board. Once again, this year there are several funds meet the criteria for a reduction in the contribution rate beginning July 1, 2026 and we are recommending approval by the Board.
  - The certified contribution rate for the Noncontributory Local Government Fund (Fund 15) will decrease from 15.97% of pay to 14.97% of pay
  - The certified gross contribution rate for the Firefighter Division B Fund (Fund 32) will decrease from 30.11% of pay to 28.11% of pay
  - Contribution rates for several Tier I Public Safety will decrease 0.50% of pay and one fund will decrease 2.00% of pay
- The certified contribution rate for the defined benefit portion of the Tier II Public Employee Retirement System will increase by 49 basis points to 11.30% of pay, which will result in the member contribution rate to increase from 0.81% of pay to 1.30% of pay.
- The certified contribution rate (including member contributions) for the Tier II Public Safety and Firefighter System will remain unchanged at 18.73% of pay
- Due to an increase in the average court fee receipts relative to payroll, the net employer contribution rates for the Judicial fund decreased by 0.05% of pay to 46.00%.
  - See Exhibit 2(b) for details about the offsets applied to contribution rates for Judges.
- Total projected contributions for all funds combined are estimated to be \$1.7 billion for fiscal year 2027.
  - Total employer contributions to the system will decrease by approximately \$24 million for fiscal year 2027 due to net changes in the employer contribution rates.
  - Member contributions to the Tier II Public Employee Hybrid System will increase by approximately \$15 million.
- Exhibits 1(a) and 1(b) show the recommended contribution rates for FY 2027, and compare these to the rates certified for FY 2026 based on the last valuation.
  - Rates include funding for the 3% substantial substitute benefit, where applicable.
  - Rates do not include the 1.50% 401(k) contribution.
  - Offsets for Firefighters System and Judges System are shown.
  - Rates shown on Exhibits 1(a) and 1(b), column 6 are for the twelve-month period beginning July 1, 2026 (FY 2027).
  - The rates for FY 2027 may need to be adjusted for the effect of any 2026 legislation.



### **Executive Summary and Contribution Requirements (Continued)**

- Exhibits 1(c) and 1(d) show the development of the recommended rates under §49-11-301(5). The recommended rates are the larger of the actuarially calculated rates from the current valuation (Col. 2) and the rates certified for FY 2026 (Col. 3), adjusted for the contribution rate management plan (Col. 4).
  - §49-11-301(5) permits the Board to set the contribution rate at the prior year's level if the actuarially calculated rate would be less and the funded ratio is less than 110%.
  - The policy is applied to the gross rates for the Tier I Firefighter funds and the Judges, i.e., before application of the offsets for the fire insurance premium tax receipts, State appropriations, and court fees
  - This policy is separately applied to the contribution rate for the 3% substantial substitute that is included with the contribution rates for the State and School funds, the State Public Safety funds and the Judges
  - As the funded ratio for the funds approach and exceed 100%, the Board may gradually decrease contribution rates in an orderly manner
- Exhibit 2(a) shows the components of the actuarially determined contribution rate, and Exhibit 4(a) reconciles the actuarially calculated rates determined by this valuation and the previous valuation.
  - Due to plan experience, there were four funds (i.e. Tier 1 State and School Fund, Tier 1
     Firefighters Division A Fund, Judicial Fund, and Tier II Public Employees Hybrid System) that experienced an increase in the calculated contribution rates from the prior year
- Amortization payments for the calculated contribution rates are based on:
  - A 20-year amortization period is used for determining the contribution rates (except for Governors and Legislators Plan and the Higher Education risk pools, where amortization periods are 9 years and 12 years, respectively)
  - Contributions determined as level percentage of pay (except for Governors and Legislators Plan and the Higher Education risk pools, where minimum amortization is in level dollar payments)
  - Total payroll assumed to increase 2.90% per year
  - The amortization cost of the calculated contribution rates for the Tier 2 Public Employee
     Hybrid System and Tier 2 Public Safety and Firefighter Hybrid System includes a 0.31% and 0.21% contingency risk adjustment, respectively.
- The return on plan assets was 7.3%, net of investment and administrative expenses, on a market-value basis during 2024
  - The actual market value as of December 31, 2024 (\$47.980 billion) was \$0.200 billion more than the expected market assets at this date based on a 6.85% return assumption for the prior year
  - Valuation uses a 5-year smoothing of net investment earnings that is different than the expected investment return to develop an actuarial value of assets for purposes of determining contribution rates and the funded status



- As of January 1, 2025, there is a net \$0.632 billion of deferred investment losses that will be recognized in the next four years and the actuarial value of assets is 101.3% of the market value of assets
- The Governors and Legislative Plan was 98.2% funded as of January 1, 2025. We recommend a \$337,495 appropriation be made to the plan on or before June 30, 2027. Please see Exhibit 16.



# **SECTION B**

**DISCUSSION** 

#### **Determination of Calculated Contribution Rates**

The URS retirement systems, except for the Governors' and Legislators' Retirement Plan, are funded by employer contributions which are expressed as a percent of pay, and in some cases by member contributions. The Firefighters System and the Judges System receive additional funding from outside sources. As shown in Exhibit 2(a), the calculated employer contribution rate can have as many as four components:

- The normal cost percentage (NC%);
- The amortization percentage (UAAL%);
- The contribution required to fund the 3% substantial substitute benefit (3%SS); and
- The offset for fire insurance premium taxes, appropriations, and court fees which reduce the employer contribution rates in the Firefighters System and the Judges System, respectively.

The NC% is the theoretical amount which would be required to pay the members' benefits, based on the current plan provisions, if this amount had been contributed from each member's entry date and if the fund's experience exactly followed the actuarial assumptions. This is the amount it should cost to provide the benefits for an average new member. The NC% for each fund is shown in Exhibit 6(a).

Some of the funds require contributions from active members, and for these, only the excess of the NC% over the member contribution rate is included in the employer contribution rate, as shown in Exhibit 6(b) and in column 2 of Exhibit 2(a).

The actuarial accrued liability (AAL) is the difference between (i) the actuarial present value of all future benefits for all current members of the fund, including active, inactive and retired members, and (ii) the actuarial present value of future normal costs. Thus, the AAL represents the liability associated with past years. The unfunded actuarial accrued liability (UAAL) is the difference between the AAL and the actuarial value of assets (AVA). It is the shortfall/excess between the liability associated with prior years (the AAL) and the assets actually accumulated (the AVA). This shortfall/excess can arise from several sources, including actuarial gains and losses which are caused by differences between actual experience and the plan's assumptions, changes to the plan's actuarial assumptions, and amendments to the benefit provisions.

The UAAL% is the amount required to fund this difference. It is the amount, expressed as a level percentage of payroll (except for the Governors' and Legislators' Plan and the Higher Education funds which are level dollar), necessary to amortize the UAAL. The Board's current policy calls for developing the actuarially determined contribution by amortizing the UAAL over an open 20-year period (except for the Governors' and Legislators' Plan which currently has a closed 9-year funding period, and the Higher Education funds which have a closed 12-year funding period). Column 3 of Exhibit 2(a) shows the UAAL% of the calculated rates for each fund.



#### **Determination of Calculated Contribution Rates**

Both Tier 2 Hybrid Retirement Systems are almost entirely comprised of active members, the calculated contribution rates for these systems are subject to greater risk of higher than expected salary increases, compared to the Tier 1 systems. Given that the actual salary increases active members have experienced over the last three years have resulted in increases in the contribution rate, the amortization cost in this year's calculated contribution rate for the Tier 2 Public Employees and Tier 2 Public Safety and Firefighter Systems includes a 0.31% and 0.21% contingency risk adjustment, respectively.

The adjustment is intended to advance recognize the possible effect on future contribution rates if salary increases for individual members continue to be in excess of the current assumption for the next few years. We believe this adjustment is reasonable, and prudent as discussed in Section 3.32 of Actuarial Standards of Practice No. 4, Measuring Pension Obligations and Determining Pension Plan Costs or Contributions.

The 3% Substantial Substitute component of the employer contribution rate is only required for funds whose members are employees of the state (or who are paid by state funding). This piece is the amount necessary to fund the 3% Substantial Substitute. It is shown in column 4 of Exhibit 2(a), and is described in greater detail later. The last piece of the contribution rate is the offset. Firefighters System receive a portion of the fire insurance premium taxes collected by the state as well as a direct appropriation from the State budget. The monies will be used in determining the offset to the contribution rate for the firefighter funds. The Judges System receives a portion of court fees collected by the judiciary. The calculation of the offsets is shown in Exhibit 2(b).

Section 49-11-301(5) of the Utah Code gives the Board the option of setting contribution rates at the higher of the previous year's rate and the current year's actuarially calculated rate (for the Governors' and Legislative Plan it is the greater of the current and prior years' amortization amount). The Board does not have to decrease the contribution rate from the prior year as long as it is funding towards or maintaining a funded ratio of 110%. The Board has historically followed the policy of holding the rates constant, but not less than the actuarially calculated rate, as permitted by §49-11-301(5). However, as the funded ratios for some funds approach and exceed 100%, the Board may elect to decrease the contribution rate for funds in an orderly manner (please see more about this in the section titled Contribution Rate Management Plan).

Under the policy, the actuarial rates and last year's certified rates are compared, and the larger is set as the new certified rate. This is done separately for: (1) the 3% Substantial Substitute fund, (2) each Tier II hybrid fund, (3) the total contribution rate applicable to the payroll of Tier I members, and (4) the total contribution rate applicable to the payroll of Tier II members. Then the offset for the fire insurance premium tax and state appropriation and the court fees are applied, as shown in Exhibit 1(a).

The Governors' and Legislators' Retirement Plan, unlike the other systems, is funded by direct legislative appropriations. Similar to last year, we are recommending an appropriation be made for this plan by the end of FY 2027. Please see the discussion about the determination of the appropriation later in this section and the calculation of the appropriation on Exhibit 16.



#### **Determination of Calculated Contribution Rates**

Exhibit 2(a) also shows the development of the calculated contribution rate for the Tier II Hybrid systems. The State makes contributions on Tier II payroll towards the 3% substantial substitute. However, since the Tier II Hybrid Plans are cost sharing plans and the State and local governments participating in the plans do not have separate Tier II Hybrid Plan contribution rates, the rates shown on Table 2(a) exclude the 3% Substantial Substitute contribution.

All employers in Tier II must make an additional contribution, based on the payroll of their Tier II employees, towards the amortization of their Tier I unfunded liabilities. This additional contribution rate is not shown on Exhibit 2(a) because it varies by employer. However, the additional amortization payment for each fund is shown in Column 8 of Table 1(d). This additional amortization payment also includes the payment for the 3% Substantial Substitute if applicable.



### **Contribution Rate Management Plan**

As the financial condition of the funds in the System are expected to continue improving, it is necessary to have a policy that reduces contribution rates in an orderly manner. The following is a summary of the contribution rate management plan, or policy, that identifies the criteria for there to be a possible reduction in the contribution rate.

As shown in the table below, the contribution rate management plan has multiple measures that each must be fulfilled for the Board to certify a lower contribution rate. Using multiple measures provides a balance of predictability and anticipated lower volatility in the contribution rate such that participating employers can more easily budget for their anticipated pension cost.

#### **Summary of Contribution Rate Management Plan**

Funded Ratio (FR) on an AVA Basis	Maximum Effective Funding Period <sup>1</sup>	Change in Actuarially Determined Contribution Rate	Margin in Contribution Rate <sup>2</sup>	Decrease in Board Certified Contribution Rate
(1)	(2)	(3)	(4)	(5)
FR < 90%	No Red	N/A		
90% < FR < 95%	13 Years	Decrease	> 2.00%	Max 0.50%
95% < FR < 105%	10 Years	Decrease	> 1.00%	Max 1.00%
105% < FR < 110%	N/A	May not increase by more than 0.5%	N/A	Max 2.00%
110% < FR	N/A	N/A	N/A	Maintain 110% FR

<sup>&</sup>lt;sup>1</sup> The maximum effective funding period must be maintained after the contribution rate is reduced.

The contribution rate management plan will be reviewed on the Tier 1 noncontributory public employee funds, Tier 1 noncontributory public safety funds, and both Tier 1 firefighter funds. If there is a decrease in the Board-certified contribution rate for a noncontributory fund then there will also be a corresponding decrease in the contribution rate for the paired contributory fund.

Due to the different risk profile of the Tier 1 higher education funds, the noncontributory fund must have a funded ratio that is at least 110% before a reduction in the Board-certified contribution rate is considered. Also, this contribution rate management plan will not apply to the defined benefit portion of the Tier 2 Public Employee Hybrid System or the Tier 2 Public Safety and Firefighter Hybrid System.

This year the Tier 1 Public Employee Local Government Fund meets the criteria for a reduction in the contribution rate for the fiscal year ending June 30, 2027. This is also the case for several Tier 1 Public Safety Funds and the Tier 1 Firefighter Division B Fund.



<sup>&</sup>lt;sup>2</sup> The contribution rate margin is the difference between the Board-certified contribution rate and the actuarially determined contribution rate.

### **Financial Data and Experience**

As of December 31, 2024, the retirement systems that are part of URS have a total market value of \$47.980 billion. This excludes assets of the defined contribution plans that are also administered by URS. Assets of the various funds and systems are commingled for investment purposes. Financial information was gathered from the 2024 URS Annual Comprehensive Financial Report, with additional information provided by the URS staff.

This report includes a number of exhibits related to plan assets. Exhibit 11(a) shows how the total market value is distributed among the various classes of investments. Currently, 60% of invested assets are held in equities and alternative investments (excluding real assets).

Exhibit 11(b) provides a reconciliation of the market values between the beginning and end of 2024 for each fund. The contributions shown in column 3 of Exhibit 11(b) include employer and member contributions, as well as court fees and fire insurance premium tax receipts. The 3% substantial substitute fund is shown as a separate item.

In determining the contribution rates and funded status of the funds, an actuarial value of assets (AVA) is used, rather than the market value of assets. The method used to compute the AVA takes the difference between actual earnings and expected earnings (based on the assumed rate of investment return) each year, and recognizes the difference over five years, at 20% per year. This is intended to reduce the volatility of the contribution rates from year to year. This "smoothed" asset value is then subjected to the further constraint that the actuarial value of assets cannot be less than 75% or more than 125% of the market value of assets. As of January 1, 2025, the five-year smoothed asset value is \$48.612 billion for all systems combined, or about 101% of the market value of assets.

During 2024, the total investment return on market values was 7.3%, as shown on Exhibit 12(a). This return is net of all investment and administrative expenses. In addition to the market return, Exhibit 12(a) also shows the return on the actuarial value for URS. For 2024, this return was 7.5%. Because this is more than the 6.85% investment return assumption, the plan experienced a gain on the actuarial value of assets. Exhibit 12(b) shows a summary of market and actuarial return rates in recent years. The development of the AVA is shown on Exhibits 13 and 14. URS staff prepared the initial calculation of the AVAs and the these were reviewed and, if necessary, modified by GRS.

Some funds in the Contributory Public Employees System and the Contributory Public Safety System are paired with funds in the Noncontributory Public Employees and Noncontributory Public Safety systems. For example, Fund 23, Other Division A, in the Contributory Public Safety System is paired with Fund 43, Other Division A, in the Noncontributory Public Safety System. In these cases, URS has established a policy of maintaining either the same difference between contribution rates for pairs of funds, or it maintains equal amortization percentages. To accomplish this, assets are transferred each year between fund pairs, as necessary.

Exhibits 4(a) and 4(b) show the reconciliation of the contribution rates and the unfunded actuarial accrued liabilities from the last valuation to this one, including the effect of asset and liability gains and losses, changes in assumptions, changes in plan provisions, etc.



#### **Member Data**

Member data was supplied by URS staff on electronic files as of December 31, 2024. While we did not audit this data, we did perform various tests to ensure that it was internally consistent, consistent with the prior year's data, and was reasonable overall.

Compared to last year, the number of public employees increased from 100,805 to 101,121. Similarly, the number of public safety and firefighters increased from 11,739 to 12,260. The following table provides the number of Tier I and Tier II employees as of the valuation date for these two groups.

Tier I and Tier II Employee Count						
			Tier II			
		Tier II	Defined			
	Tier I	<b>Hybrid Plan</b>	Contribution <sup>1</sup>	Total		
All Public Employee Funds <sup>2</sup>	40,992	47,698	12,431	101,121		
All Public Safety and Firefighter Funds	4,592	6,671	997	12,260		

<sup>&</sup>lt;sup>1</sup> Tier II members electing the defined contribution plan will be moved into that plan after their first year of employment and their election becomes irrevocable.

For all the funds combined, the number of retirees (including disables and beneficiaries) increased from 80,391 to 81,922. There continues to be 1.4 employees (including employees covered by the defined contribution plan) for every retiree in the Retirement System and has remained that ratio since 2022.

Exhibit 8 shows the number of members by category (active, inactive, retired, etc.) and by fund. Exhibit 9 shows active member statistics by fund, and Exhibit 10 shows retiree statistics by fund. Exhibits 17(a)-17(i) show summaries of certain historical data, including membership statistics, for each system.



<sup>&</sup>lt;sup>2</sup> Excludes employees in the Judges and Governors and Legislative Retirement Funds.

### **Benefit Provisions**

Appendix 2 includes a summary of the benefit provisions for each of the retirement systems in URS. There were no legislative changes enacted since the previous valuation that had a measurable effect on this year's actuarial valuation.

This valuation reflects all benefits promised to URS members, either by the statutes, or in the case of the special supplement for the Governors' and Legislators' Retirement Plan and the ROPP payments (discussed later), by the Board. There are no ancillary benefits that might be deemed a URS liability if continued beyond the availability of funding by the current funding source.



### **Actuarial Methods and Assumptions**

The Board, in consultation with its actuary, sets the actuarial assumptions and methods used in the valuation. Current Board policy is to have the actuary perform an experience study every three years. In connection with the appropriate valuation, the actuary conducts a thorough review of plan experience, and then makes recommendations to the Board.

The calculated contribution rates for both Tier 2 Hybrid Retirement Systems includes a contingency risk adjustment that is intended to advance recognize the possible effect on future contribution rates if salary increases for individual members continue to be in excess of the current assumption for the next few years. There were no other changes in the actuarial assumptions or methods since the prior actuarial valuation. Please see Appendix 1 of this report for a complete description of these assumptions.



### **Governors and Legislative Pension Plan**

The Governors and Legislative Pension Plan (Leg/Gov Plan) is funded by direct appropriations rather than through pay-period contributions. Since the plan continues to be less than fully funded as of January 1, 2025, we are recommending an appropriation for fiscal year 2027. Please see Exhibit 16 for the determination of the appropriation amount. We also anticipate that appropriations will be recommended for each fiscal year for the next several years.

The Leg/Gov Plan is unique among the retirement systems in URS in that neither the benefits of the plan nor the contributions to the plan are tied to member pay. As a result, the calculation of the appropriation is performed in a slightly different manner than the determination of the contribution rates for the other funds.

The Entry Age Normal level dollar approach is used to determine the normal cost and actuarial accrued liabilities of the Leg/Gov Plan. This Entry Age Normal funding method is used to determine the cost allocation of the contribution requirements because it produces a cost pattern that remains level over time for individual members (if the assumptions are met). With the other URS systems, the cost is determined so as to remain level as a percentage of pay over time. Since neither the contributions nor benefits of the Leg/Gov Plan are pay related, we have determined the cost as a level dollar amount. This method would normally be expected to produce appropriations that remain level over time (if the actuarial assumptions are exactly met). However, because the Leg/Gov Plan is closed to new members it is expected that the contributions will decrease over time as the number of active members decrease, thereby decreasing the dollar amount of the normal cost in the future.

In addition, the determination of the amortization payment for amortizing the unfunded liabilities of the system is determined using a level dollar approach over a closed funding period. This valuation determines the appropriation for fiscal year 2027. Because of the lag between the determination of the dollar contribution amount and the payment of the contribution, we included an adjustment for interest in the determination of the appropriation. The recommended appropriation for fiscal year 2027 is \$337,495. The allocation of this appropriation to the Governor's Office, House, and Senate is \$40,578, \$214,124, and \$82,793, respectively.

The normal cost was allocated to the House and Senate based on their percentage of active positions that are eligible for coverage (75 House members and 29 Senators). Additionally, the liability and amortization charge were determined for the Governor's office based on the percentage of the total liability of the Plan attributable to the benefits being earned by the current governor as well as the former governors' benefits to whom benefits are currently payable. We then allocated the remaining liability between the House and Senate in the same manner as the allocation of the normal cost. Finally, the interest charge was allocated in proportion to the sum of the normal cost and amortization charges.

We believe this procedure fairly allocates the required appropriation to the three entities.



### **Higher Education**

Beginning with the January 1, 2017 actuarial valuation, certain colleges and universities were assigned to their own risk pool for benefits being earned in the Tier I Public Employees Contributory and Noncontributory Retirement Systems. These entities at January 1, 2025 included:

- Utah Valley University
- Dixie State College
- Salt Lake Community College
- Snow College
- Dixie Technical College
- Space Dynamics Lab

- University of Utah
- Utah State University
- Weber State University
- University of Utah Hospital
- Mountainland Technical College
- Bridgerland Technical College

These employers are being assigned to these risk pools because they are classifying all new employees as being ineligible for participation in URS. Because employer contribution rates for financing the unfunded liability in Funds 12 & 16 include an assumption that covered payroll will increase in future years, it is inappropriate to include employers whose covered membership (and thus covered payroll) will decline in future years in the same risk pool.

Employees of these entities who are members in URS continue to earn benefits in the Tier I Public Employees Retirement System but their liability, assets, contributions, and benefit payments will be separately tracked in Funds 17 and 18. The liability for URS retirees who retired from one of these entities and former employees of these entities with a vested retirement benefit are also included in these funds. These two risk pool funds (Funds 17 and 18) are also paired such that the difference between contribution rates for these funds remains a constant 4.49%, which is the same difference maintained for Funds 12 and 16.

The minimum contribution requirement for these funds will be determined on a level-dollar basis over a closed funding period (20 years from January 1, 2017). As of 2025, there are 12 years remaining in the funding period. Since these funds are paired, these minimum contribution requirements will be determined in aggregate (i.e. Funds 17 and 18 combined) and will also reflect the anticipated amortization contributions received on the payroll of the employees that participate in the Tier II Retirement Systems. Finally, the contribution requirements are allocated to the individual employers. As permitted by §49-11-301(5), the Board of Trustees may hold the contribution rates for these funds at the prior year's rate if it is higher and the Funds are not 110% funded. Based on this funding policy, the contribution rate for the 2027 fiscal year for these funds will be the same contribution rate these employers are currently contributing for the 2026 fiscal year.



### **Firefighters and Judges Offsets**

In 2019, the State began making \$12 million in annual appropriations to the Tier I Firefighters System. In addition, the State made a one-time appropriation \$17.0 million in 2019. This system may also on occasion receive a portion of the fire insurance premium taxes collected by the State of Utah. Similarly, the Judges System regularly receives revenue from a portion of the court fees collected by the state judiciary is contributed to the Judges System. To account for these expected revenue sources, the recommended employer contribution rates for these funds are offset, or reduced.

For purposes of determining the offset for the Firefighter System, it is assumed this System will receive \$12 million in annual appropriations through fiscal year 2024. In general, revenue attributable to Fire insurance premium taxes (if any) will be recognized as they are actually received rather than as an offset to the contribution rates. The offset for the amortization costs is determined using the combined payroll of Tier I and Tier II. The offset for the normal cost, if any, is determined only using the expected pay from Tier I. In addition, it is assumed that all of the offset will be contributed to Tier I.

During 2024, the System received approximately \$5.1 million in tax receipts and appropriations that were in excess of the expected \$12 million. We have added this \$5.1 million to the hypothetical reserve account. Additional details of this calculation can be seen in Exhibit 2(b).

The gross employer contribution rate for both Firefighter funds remains larger than the offset, so employers will be required to make contributions. Member contribution rates will remain at last year's rate of 15.05% and 16.71% for Division A and Division B respectively.

Since the portion of court fees that are contributed to the Judges System varies from year to year, a rolling three-year average of the historical court fees is used as a basis for the expected receipts in computing the offset for FY 2027. The offset is first applied to reduce the amortization cost. The remaining offset (if any) will reduce the employer's normal cost. The calculation of the offsets is shown on Exhibit 2(b). Since the average court fees slightly increased from the prior year as a percentage of payroll, the offset for the Judges System will increase from 5.86% to 5.91%.

The 2004 Legislature enacted legislation which created the Public Safety Retirees' Cost-of-Living Increases Restricted Account (Restricted Account). As a result of this legislation a portion of fire insurance premium tax receipts that would normally have been contributed to the Firefighter System may instead be redirected to this new account. No funds were transferred to this account in calendar year 2024.



#### 3% Substantial Substitute

Due to the removal of the state income tax exemption for benefits paid by URS, legislation was passed to provide a 3% retirement benefit increase for URS retirees who were members of URS prior to January 1, 1989. All future retirees who were members of URS prior to January 1, 1989 will be eligible for this benefit as well, as will beneficiaries of eligible members.

The 3% increase applies to all benefits paid to eligible members, including benefits earned after January 1, 1989 and including future cost-of-living increases. However, the 3% increase does not apply to refunds of employee contributions or to the Restoration of Purchasing Power (ROPP) benefits; see the next section.

Due to legislation passed in 1994, this benefit is now pre-funded. The obligation for payment of this benefit belongs to the state, however, not to the employer. Therefore, the contribution needed to fund the benefit is determined as an addition to the employer contribution rates required for the State and School Funds in the Public Employees Contributory and Noncontributory Systems, the State of Utah Public Safety System, and the Judges System. Contributions are also collected on the payroll of state employees covered under the Tier II systems.

The actuarially determined contribution required to pay for this benefit is 0.31%, 0.54% less than the current contribution rate of 0.85%. Details of the calculation are shown in Exhibit 15(a), while Exhibit 15(b) shows a distribution of the liabilities associated with this benefit.

The Board has the authority, under Section 11-49-301(5), to hold the contribution rate for the Substantial Substitute at 0.85% (last year's rate).



### **Restoration of Purchasing Power (ROPP)**

URS provides a special benefit to a closed group of retired members. This benefit was granted by the Board of Trustees, not by the legislature, and hence it does not appear in the statutes governing URS. The Board provided this benefit, called the Restoration of Purchasing Power benefit or ROPP benefit, to retired members during the 1980s, in order to counteract some of the impact of inflation.

The ROPP benefit is a fixed amount that does not increase and is not adjusted for changes in the cost of living. It is provided only to the closed group of members who were retired at the time of the Board's action. Therefore, since the group is closed and since the benefit amount cannot increase, this liability decreases from year to year as the retiree group receiving the ROPP grows older and decreases in size due to mortality.

Exhibit 5(e) shows the liabilities for the ROPP benefits in column 5.



# **SECTION C**

**SUPPORTING EXHIBITS** 

## **EXHIBIT 1(A)**

# Comparison of Tier I Prior Year Certified and Current Year Recommended Contribution Rates

Certified Rates for FY 2026   Member   Employer   Total   (1)   (2)   (3)   (4)   (5)   (6)   (7)   (7)   (8)	/
(1)       (2)       (3)       (4)       (5)       (6)       (7)       (8)         I. Public Employees Contributory A. Local Government B. State and School C. Higher Education C. Higher Education Public Employees Noncontributory A. Local Government D.00% D.00	;)
I. Public Employees Contributory       6.00%       11.96%       17.96%       6.00%       10.96%       16.96%       -1.00%         B. State and School       6.00%       16.70%       22.70%       6.00%       16.70%       22.70%       0.00%         C. Higher Education       6.00%       17.70%       23.70%       6.00%       17.70%       23.70%       0.00%         II. Public Employees Noncontributory       A. Local Government       0.00%       15.97%       15.97%       0.00%       14.97%       14.97%       -1.00%	_
A. Local Government 6.00% 11.96% 17.96% 6.00% 10.96% 16.96% -1.00% B. State and School 6.00% 16.70% 22.70% 6.00% 16.70% 22.70% 0.00% C. Higher Education 6.00% 17.70% 23.70% 6.00% 17.70% 23.70% 0.00% II. Public Employees Noncontributory A. Local Government 0.00% 15.97% 15.97% 0.00% 14.97% 14.97% -1.00%	_
A. Local Government 6.00% 11.96% 17.96% 6.00% 10.96% 16.96% -1.00% B. State and School 6.00% 16.70% 22.70% 6.00% 16.70% 22.70% 0.00% C. Higher Education 6.00% 17.70% 23.70% 6.00% 17.70% 23.70% 0.00% II. Public Employees Noncontributory A. Local Government 0.00% 15.97% 15.97% 0.00% 14.97% 14.97% -1.00%	
B. State and School       6.00%       16.70%       22.70%       6.00%       16.70%       22.70%       0.00%         C. Higher Education       6.00%       17.70%       23.70%       6.00%       17.70%       23.70%       0.00%         II. Public Employees Noncontributory A. Local Government       0.00%       15.97%       15.97%       0.00%       14.97%       14.97%       -1.00%	
C. Higher Education 6.00% 17.70% 23.70% 6.00% 17.70% 23.70% 0.00% II. Public Employees Noncontributory A. Local Government 0.00% 15.97% 15.97% 0.00% 14.97% 14.97% -1.00%	
II. Public Employees Noncontributory       0.00%       15.97%       15.97%       0.00%       14.97%       14.97%       -1.00%	
A. Local Government 0.00% 15.97% 15.97% 0.00% 14.97% 14.97% -1.00%	
P. State and School 0.000/ 31.100/ 31.100/ 0.000/ 31.100/ 31.100/ 0.000/	
B. State and School 0.00% 21.19% 21.19% 0.00% 21.19% 21.19% 0.00%	
C. Higher Education 0.00% 22.19% 22.19% 0.00% 22.19% 22.19% 0.00%	
III. Public Safety Contributory	
A. Other Division A (2.5% COLA) 12.29% 22.29% 34.58% 12.29% 21.79% 34.08% -0.50%	
IV. Public Safety Noncontributory	
A. State 0.00% 40.35% 40.35% 0.00% 39.85% 39.85% -0.50%	
B. Other Division A (2.5% COLA) 0.00% 33.04% 33.04% 0.00% 32.54% 32.54% -0.50%	
C. Other Division A (4% COLA) 0.00% 34.71% 34.71% 0.00% 34.21% -0.50%	
D. Salt Lake City 0.00% 46.71% 46.71% 0.00% 46.71% 46.71% 0.00%	
E. Ogden 0.00% 48.72% 48.72% 0.00% 48.72% 48.72% 0.00%	
F. Provo 0.00% 42.23% 42.23% 0.00% 42.23% 42.23% 0.00%	
G. Logan 0.00% 40.97% 40.97% 0.00% 40.47% 40.47% -0.50%	
H. Bountiful 0.00% 50.38% 50.38% 0.00% 50.38% 50.38% 0.00%	
I. Other Division B (2.5% COLA)     0.00%     32.57%     32.57%     0.00%     32.57%     32.57%     0.00%	
J. Other Division B (4% COLA) 0.00% 35.97% 35.97% 0.00% 33.97% 33.97% -2.00%	
V. Firefighters	
A. Division A	
1. Gross Rate 15.05% 12.67% 27.72% 15.05% 12.67% 27.72% 0.00%	
2. Less Estimated Offset <u>0.00%</u> <u>-11.06%</u> <u>-11.06%</u> <u>-10.00%</u> <u>-11.06%</u> <u>-11.06%</u> <u>-0.00%</u>	
3. Net Rate 15.05% 1.61% 16.66% 15.05% 1.61% 16.66% 0.00%	
B. Division B	
1. Gross Rate 16.71% 13.40% 30.11% 16.71% 11.40% 28.11% -2.00%	
2. Less Estimated Offset       0.00%       -11.06%       -11.06%       -11.06%       -11.06%       -11.06%       -11.06%       -0.00%	
3. Net Rate 16.71% 2.34% 19.05% 16.71% 0.34% 17.05% -2.00%	
VI. Judges	
A. Gross Rate 0.00% 51.91% 51.91% 0.00% 51.91% 51.91% 0.00%	
B. Less Estimated Offset <u>0.00%</u> <u>-5.86%</u> <u>-5.86%</u> <u>0.00%</u> <u>-5.91%</u> <u>-5.91%</u> <u>-0.05%</u>	
C. Net Rate 0.00% 46.05% 46.05% 0.00% 46.00% 46.00% -0.05%	

Note: Rates reflect 3% Substantial Substitute where applicable.

The recommended contribution rate for the Public Employees Retirement Funds for FY 2026 and FY 2027 includes the cost of the 75% of pay active death benefit.

Recommended rates reflect application of U.C. Sec. 49-11-301(5)



## **EXHIBIT 1(B)**

# Comparison of Tier II Prior Year Certified and Current Year Recommended Contribution Rates

	Prior Year Valuation			Curre	Increase/		
	Certifie	d Rates for F	Y 2026	Recomme	nded Rates fo	or FY 2027	(Decrease)
Fund/Division	Member	Employer	Total	Member	Employer	Total	<u>in Total</u>
(1)	(2)	(3)	(4)	(5)	(6)	(7)	(8)
I. Public Employees Contributory							
A. Local Government	0.81%	15.95%	16.76%	1.30%	14.95%	16.25%	-0.51%
II. Public Employees Noncontributory							0.027
A. Local Government	0.81%	14.19%	15.00%	1.30%	13.19%	14.49%	-0.51%
B. State and School	0.81%	19.02%	19.83%	1.30%	19.02%	20.32%	0.49%
C. Higher Education	0.81%	20.02%	20.83%	1.30%	20.02%	21.32%	0.49%
III. Public Safety Contributory							
A. Other Division A (2.5% COLA)	4.73%	25.35%	30.08%	4.73%	24.85%	29.58%	-0.50%
IV. Public Safety Noncontributory							
A. State	4.73%	31.54%	36.27%	4.73%	31.04%	35.77%	-0.50%
B. Other Division A (2.5% COLA)	4.73%	24.83%	29.56%	4.73%	24.33%	29.06%	-0.50%
C. Other Division A (4% COLA)	4.73%	25.99%	30.72%	4.73%	25.49%	30.22%	-0.50%
D. Salt Lake City	4.73%	38.28%	43.01%	4.73%	38.28%	43.01%	0.00%
E. Ogden	4.73%	40.38%	45.11%	4.73%	40.38%	45.11%	0.00%
F. Provo	4.73%	33.69%	38.42%	4.73%	33.69%	38.42%	0.00%
G. Logan	4.73%	32.45%	37.18%	4.73%	31.95%	36.68%	-0.50%
H. Bountiful	4.73%	40.97%	45.70%	4.73%	40.97%	45.70%	0.00%
I. Other Division B (2.5% COLA)	4.73%	24.03%	28.76%	4.73%	24.03%	28.76%	0.00%
J. Other Division B (4% COLA)	4.73%	27.02%	31.75%	4.73%	25.02%	29.75%	-2.00%
V. Firefighters							
A. Division A	4.73%	14.08%	18.81%	4.73%	14.08%	18.81%	0.00%
B. Division B	4.73%	14.08%	18.81%	4.73%	14.08%	18.81%	0.00%

Note: Recommended contribution rates include the contribution to the Tier II DC Plan and the Tier I amortization cost Rates reflect 3% Substantial Substitute where applicable

The contribution rates shown above include the cost of the 75% of pay active death benefit. The cost of the death benefit for all public employee, public safety, and firefighter funds for FY 2026 and FY 2027 was 0.08%. Actuarially determined contribution rates for the Public Employees and Public Safety and Firefighter System includes a 0.31% and 0.21% contingency risk adjustment, respectively. Recommended rates reflect application of U.C. Sec. 49-11-301(5)



## **EXHIBIT 1(C)**

#### **Development of Recommended Tier I Employer Contribution Rates**

		Actuarially		Contribution		Recommended
		Calculated	Certified Rates	Rate	Larger of	Rates Including
		Rates for	from Prior	Management	Columns	3% Substantial
	Fund/Division	Current Year*	Year*	Adjustment**	(2 or 3+4)*	Substitute
	(1)	(2)	(3)	(4)	(5)	(6)
I.	Public Employees Contributory					
	A. Local Government	9.92%	11.96%	-1.00%	10.96%	10.96%
	B. State and School	12.93%	15.85%	0.00%	15.85%	16.70%
	C. Higher Education	3.08%	16.85%	0.00%	16.85%	17.70%
11.	Public Employees Noncontributory	,				
	A. Local Government	13.93%	15.97%	-1.00%	14.97%	14.97%
	B. State and School	17.42%	20.34%	0.00%	20.34%	21.19%
	C. Higher Education	7.57%	21.34%	0.00%	21.34%	22.19%
III.	Public Safety Contributory					
	A. Other Division A (2.5% COLA)	18.81%	22.29%	-0.50%	21.79%	21.79%
IV.	Public Safety Noncontributory					
	A. State	31.32%	39.50%	-0.50%	39.00%	39.85%
	B. Other Division A (2.5% COLA)	30.28%	33.04%	-0.50%	32.54%	32.54%
	C. Other Division A (4% COLA)	30.58%	34.71%	-0.50%	34.21%	34.21%
	D. Salt Lake City	35.91%	46.71%	0.00%	46.71%	46.71%
	E. Ogden	34.54%	48.72%	0.00%	48.72%	48.72%
	F. Provo	34.39%	42.23%	0.00%	42.23%	42.23%
	G. Logan	31.03%	40.97%	-0.50%	40.47%	40.47%
	H. Bountiful	36.41%	50.38%	0.00%	50.38%	50.38%
	I. Other Division B (2.5% COLA)	31.40%	32.57%	0.00%	32.57%	32.57%
	J. Other Division B (4% COLA)	16.50%	35.97%	-2.00%	33.97%	33.97%
٧.	Firefighters					
	A. Division A	9.58%	12.67%	0.00%	12.67%	12.67%
	B. Division B	0.00%	13.40%	-2.00%	11.40%	11.40%
VI.	Judges	46.64%	51.06%	0.00%	51.06%	51.91%
VII.	3% Substantial Substitute	0.31%	0.85%	0.00%	0.85%	N/A

<sup>\*</sup> Rates exclude 3% Substantial Substitute

Note: Rates shown for Firefighters and Judges exclude offsets for fire insurance premium tax and court fees Rates include the cost of the 75% of pay active death benefit Rates in Column (5) reflect application of U.C. Sec. 49-11-301(5).



<sup>\*\*</sup> Contribution rate adjustment based on prior year's valuation. Conditions were met in the prior year but contribution rates were maintained for all funds due to current economic conditions.

### EXHIBIT 1(D)

#### **Development of Recommended Tier II Employer and Member Contribution Rates**

			Actuarially		Recommended	Employer	Total		Total Employer
		Certified Rates	Calculated	Member	Employer Rate	Rate	Employer	Tier I Certified	Rate on Behalf
		from Prior	Rates for	Rate Tier II	Max(2 and 3)	Hybrid	Tier II	Amortization	of Tier II
	Fund/Division	Year*	Current Year*	<u>Hybrid Plan</u>	less(4)**	Plan DC	Rate	%	Members
	(1)	(2)	(3)	(4)	(5)	(6)	(7)	(8)	(9)
١.	Public Employees Contributory								
	A. Local Government	10.81%	11.30%	1.30%	10.00%	0.00%	10.00%	4.87%	14.87%
11.	Public Employees Noncontributory								
	A. Local Government	10.81%	11.30%	1.30%	10.00%	0.00%	10.00%	3.11%	13.11%
	B. State and School	10.81%	11.30%	1.30%	10.00%	0.00%	10.00%	8.94%	18.94%
	C. Higher Education	10.81%	11.30%	1.30%	10.00%	0.00%	10.00%	9.94%	19.94%
Ш.	Public Safety Contributory								
	A. Other Division A (2.5% COLA)	18.73%	18.70%	4.73%	14.00%	0.00%	14.00%	10.77%	24.77%
IV.	Public Safety Noncontributory								
	A. State	18.73%	18.70%	4.73%	14.00%	0.00%	14.00%	16.96%	30.96%
	B. Other Division A (2.5% COLA)	18.73%	18.70%	4.73%	14.00%	0.00%	14.00%	10.25%	24.25%
	C. Other Division A (4% COLA)	18.73%	18.70%	4.73%	14.00%	0.00%	14.00%	11.41%	25.41%
	D. Salt Lake City	18.73%	18.70%	4.73%	14.00%	0.00%	14.00%	24.20%	38.20%
	E. Ogden	18.73%	18.70%	4.73%	14.00%	0.00%	14.00%	26.30%	40.30%
	F. Provo	18.73%	18.70%	4.73%	14.00%	0.00%	14.00%	19.61%	33.61%
	G. Logan	18.73%	18.70%	4.73%	14.00%	0.00%	14.00%	17.87%	31.87%
	H. Bountiful	18.73%	18.70%	4.73%	14.00%	0.00%	14.00%	26.89%	40.89%
	I. Other Division B (2.5% COLA)	18.73%	18.70%	4.73%	14.00%	0.00%	14.00%	9.95%	23.95%
	J. Other Division B (4% COLA)	18.73%	18.70%	4.73%	14.00%	0.00%	14.00%	10.94%	24.94%
٧.	Firefighters								
	A. Division A	18.73%	18.70%	4.73%	14.00%	0.00%	14.00%	0.00%	14.00%
	B. Division B	18.73%	18.70%	4.73%	14.00%	0.00%	14.00%	0.00%	14.00%

<sup>\*</sup> Contribution rate for the Tier II defined benefit plan. The actuarially calculated rate for the current year includes the projected impact due to the delay between the valuation date and the effective date of the higher contribution rate. Rates shown above do not include the cost of the 75% of pay death benefit provided to active members.

Actuarially determined contribution rates for the Public Employees and Public Safety and Firefighter System includes a 0.31% and 0.21% contingency risk adjustment, respectively.

less the member contribution rate to the hybrid plan.

Note: Tier I certified amortization rates include 3% Substantial Substitute where applicable.

Tier I certified amortization rates shown above are certified and maintained by the Board as permitted by U.C. Sec. 49-11-301(5).



<sup>\*\*</sup>The recommended contribution rate is equal to the greater of the calculated rate for the current year and the certified rate from the prior year,

## **EXHIBIT 2(A)**

#### **Components of Actuarially Calculated Contribution Rates**

					Gross		Net
		Net		3%	Employer		Employer
		Normal	Amortization	Substantial	Rate		Rate <sup>1</sup>
	Fund/Division	Cost	of UAAL	Substitute	(2 + 3 + 4)	Offset	(5 - 6)
	(1)	(2)	(3)	(4)	(5)	(6)	(7)
1.	Public Employees Contributory						
	A. Local Government	6.67%	3.25%	0.00%	9.92%	0.00%	9.92%
	B. State and School	6.41%	6.52%	0.31%	13.24%	0.00%	13.24%
	C. Higher Education	6.05%	-2.97%	0.31%	3.39%	0.00%	3.39%
П.	Public Employees Noncontributo	ry					
	A. Local Government	12.54%	1.39%	0.00%	13.93%	0.00%	13.93%
	B. State and School	14.12%	3.30%	0.31%	17.73%	0.00%	17.73%
	C. Higher Education	13.51%	-5.94%	0.31%	7.88%	0.00%	7.88%
Ш.	Public Safety Contributory						
	A. Other Division A (2.5% COLA)	15.31%	3.50%	0.00%	18.81%	0.00%	18.81%
IV.	Public Safety Noncontributory						
	A. State	26.90%	4.42%	0.31%	31.63%	0.00%	31.63%
	B. Other Division A (2.5% COLA)	26.78%	3.50%	0.00%	30.28%	0.00%	30.28%
	C. Other Division A (4% COLA)	26.87%	3.71%	0.00%	30.58%	0.00%	30.58%
	D. Salt Lake City	26.95%	8.96%	0.00%	35.91%	0.00%	35.91%
	E. Ogden	26.92%	7.62%	0.00%	34.54%	0.00%	34.54%
	F. Provo	27.09%	7.30%	0.00%	34.39%	0.00%	34.39%
	G. Logan	27.27%	3.76%	0.00%	31.03%	0.00%	31.03%
	H. Bountiful	27.05%	9.36%	0.00%	36.41%	0.00%	36.41%
	I. Other Division B (2.5% COLA)	26.98%	4.42%	0.00%	31.40%	0.00%	31.40%
	J. Other Division B (4% COLA)	26.97%	-10.47%	0.00%	16.50%	0.00%	16.50%
V.	Firefighters						
	A. Division A	12.22%	-2.64%	0.00%	9.58%	11.06%	0.00%
	B. Division B	10.24%	-10.24%	0.00%	0.00%	11.06%	0.00%
VI.	Judges	31.01%	15.63%	0.31%	46.95%	5.91%	41.04%
VII.	. Tier II - Hybrid Plans²						
	A. Public Employees	10.20%	1.10%	0.00%	11.30%	0.00%	11.30%
	B. Public Safety and Firefighter	17.86%	0.84%	0.00%	18.70%	0.00%	18.70%

<sup>&</sup>lt;sup>1</sup> The net employer rate may be less than the recommended contribution rates because they do not reflect the Board's policy of maintaining the prior year's rate, if greater, as permitted by U.C. Sec. 49-11-301(5).

<sup>&</sup>lt;sup>2</sup> The actuarially calculated contribution rate before reflecting the maximum employer contribution rate to the hybrid plan. These rates also exclude the Tier I amortization payment and the 3% Substantial Substitute. The normal cost excludes the 75% of pay death benefit provided to active members. The amortization cost for the Tier 2 Public Employees and Tier 2 Public Safety and Firefighter Systems includes a 0.31% and 0.21% contingency risk adjustment, respectively.



# **EXHIBIT 2(B)**

### **Determination of Contribution Rate Offsets for Firefighters and Judges**

#### A. Firefighter's Offset

1.	Remaining reserve from prior year valuation:	\$ 43,836,082
2.	Actual tax receipts and appropriations to Tier I received in the	
	prior year that were in excess / (deficient) than expected:	5,095,341
3.	Anticipated annual State appropriations for fiscal year:	 12,000,000
4.	Funds available for target contribution rate offset $(1. + 2. + 3.)$ :	\$ 60,931,423
5.	Expected Tier I amortization payment	2,225,903
6.	Payroll (Tier I + Tier II)	255,231,490
7.	Amortization payment as % of pay (minimum (4. and 5.) / 6.)	0.87%
8.	Total target offset	11.06%
9.	Remaining target offset to be funded as % of Tier I pay (8 7.)	10.19%
10.	Tier I payroll	\$ 123,212,115
11.	Dollar amount of remaining target offset (9. x 10.)	12,555,315
12.	Remaining reserve for offset in future years (4 5 11.)	\$ 46,150,205

#### B. Judge's Offset

1.	Calendar year		2022 2023		2024		
2.	Court fees	\$	1,335,491	\$	1,604,732	\$	1,755,106
3.	3-year average of court fees					\$	1,565,110
4.	Payroll						26,485,320
5.	Offset: average of court fees as a pe	rcent o	of payroll				5.91%



## **EXHIBIT 3(A)**

### **Schedule of Funding Progress**

1.	Fund/Division (1)  Public Employees Contributory A. Local Government B. State and School C. Higher Education D. Subtotal	Actuarial Value of Assets (2) 446,845 616,590 159,126 1,222,561	Actuarial Accrued Liability (AAL) (3) 456,447 623,505 158,492 1,238,444	Unfunded AAL (UAAL) (3-2) (4)  9,602 6,915 (634) 15,883	Funded Ratio (2/3) (5) 97.9% 98.9% 100.4% 98.7%	Covered Payroll (6)  8,521 3,421 2,544 14,486	UAAL as a Percentage of Covered Payroll (4/6) (7)  112.7% 202.1% -24.9% 109.6%
II.	Public Employees Noncontributory						
	A. Local Government	7,750,838	8,123,862	373,024	95.4%	802,392	46.5%
	B. State and School	26,563,511	29,008,981	2,445,470	91.6%	2,502,267	97.7%
	C. Higher Education	2,549,994	2,446,438	(103,556)	104.2%	206,717	-50.1%
	D. Subtotal	36,864,343	39,579,281	2,714,938	93.1%	3,511,376	77.3%
III.	Public Safety Contributory  A. Other Division A (2.5% COLA)	107,059	109,389	2,330	97.9%	1,836	126.9%
IV.	Public Safety Noncontributory						
	A. State	1,822,953	1,975,697	152,744	92.3%	112,758	135.5%
	B. Other Division A (2.5% COLA)	1,570,620	1,695,546	124,926	92.6%	107,295	116.4%
	C. Other Division A (4% COLA)	504,012	536,689	32,677	93.9%	24,953	131.0%
	D. Salt Lake City	448,921	515,265	66,344	87.1%	27,257	243.4%
	E. Ogden	92,712	104,401	11,689	88.8%	3,723	314.0%
	F. Provo	77,045	86,616	9,571	88.9%	4,093	233.8%
	G. Logan	42,119	44,507	2,388	94.6%	1,950	122.5%
	H. Bountiful	29,329	33,446	4,117	87.7%	1,414	291.2%
	I. Other Division B (2.5% COLA)	733,275	804,780	71,505	91.1%	55,860	128.0%
	J. Other Division B (4% COLA)	89,070	81,715	(7,355)	109.0%	4,891	-150.4%
	K. Subtotal	5,410,056	5,878,662	468,606	92.0%	344,194	136.1%
V.	Firefighters						
	A. Division A	401,536	386,593	(14,943)	103.9%	39,474	-37.9%
	B. Division B	1,533,652	1,368,144	(165,508)	112.1%	81,284	-203.6%
	C. Subtotal	1,935,188	1,754,737	(180,451)	110.3%	120,758	-149.4%
VI.	Judges	300,624	358,684	58,060	83.8%	26,074	222.7%
VII.	Governors and Legislative	12,864	13,096	232	98.2%	313	74.1%
VIII.	3% Substantial Substitute	248,323	506,180	257,857	49.1%	N/A	N/A
IX.	Tier II - Hybrid Plans						
	A. Public Employees	2,096,743	2,432,777	336,034	86.2%	3,037,121	11.1%
	B. Public Safety and Firefighter	414,514	460,340	45,826	90.0%	478,034	9.6%
Х.	Grand Total	48,612,275	52,331,590	3,719,315	92.9%	7,534,192	49.4%

Note: Amounts shown are in \$ thousands

Columns may not add to total due to rounding



# **EXHIBIT 3(B)**

#### **Comparison of Funded Ratios**

	Fur	Funded Ratios as of January 1						
Fund/Division	2025	2024	2023					
(1)	(2)	(3)	(4)					
I. Public Employees Contributory								
A. Local Government	97.9%	97.8%	97.7%					
B. State and School	98.9%	98.6%	98.5%					
C. Higher Education	100.4%	100.2%	99.2%					
D. Subtotal	98.7%	98.5%	98.3%					
II. Public Employees Noncontributory								
A. Local Government	95.4%	95.3%	94.9%					
B. State and School	91.6%	92.1%	91.7%					
C. Higher Education	104.2%	103.0%	99.2%					
D. Subtotal	93.1%	93.5%	92.8%					
II. Public Safety Contributory								
A. Other Division A (2.5% COLA)	97.9%	97.7%	97.6%					
IV. Public Safety Noncontributory	Public Safety Noncontributory							
A. State	92.3%	92.1%	91.5%					
B. Other Division A (2.5% COLA)	92.6%	92.2%	91.4%					
C. Other Division A (4% COLA)	93.9%	92.8%	92.0%					
D. Salt Lake City	87.1%	86.5%	85.2%					
E. Ogden	88.8%	86.5%	83.8%					
F. Provo	88.9%	86.5%	84.8%					
G. Logan	94.6%	92.0%	89.9%					
H. Bountiful	87.7%	86.0%	83.8%					
I. Other Division B (2.5% COLA)	91.1%	89.6%	88.3%					
J. Other Division B (4% COLA)	109.0%	106.1%	104.1%					
K. Subtotal	92.0%	91.3%	90.4%					
V. Firefighters								
A. Division A	103.9%	104.8%	105.3%					
B. Division B	112.1%	112.3%	111.0%					
C. Subtotal	110.3%	110.7%	109.8%					
VI. Judges	83.8%	86.4%	87.0%					
VII. Governors and Legislative	98.2%	94.9%	92.9%					
VIII. 3% Substantial Substitute	49.1%	48.7%	48.4%					
IX. Tier II - Hybrid Plans								
A. Public Employees	86.2%	87.3%	89.3%					
B. Public Safety and Firefighter	90.0%	88.0%	87.6%					
X. Grand Total	92.9%	93.1%	92.6%					



## **EXHIBIT 4(A)**

#### **Analysis of Changes in Calculated Contribution Rates**

		Calculated	-	_						Calculated
	Rate From Changes in Calculated Rate Due To			Rate						
		Jan. 1, 2024	Payroll	Investment		Benefit	New	Act. vs Exp.	Assumption &	Jan. 1, 2025
	Fund/Division	Valuation	Growth	Return	Liabilities	Changes	Risk Pools		Methods Change	Valuation
	(1)	(2)	(3)	(4)	(5)	(6)	(7)	(8)	(9)	(10)
l.	Public Employees Contributory									
	A. Local Government	9.97%	-0.07%	-0.19%	0.56%	0.00%	0.00%	-0.35%	0.00%	9.92%
	B. State and School	13.16%	-0.21%	-0.25%	1.03%	0.00%	0.00%	-0.49%	0.00%	13.24%
	C. Higher Education	5.34%	-0.03%	-0.89%	1.10%	0.00%	0.00%	-2.13%	0.00%	3.39%
II.	Public Employees Noncontributory									
	A. Local Government	13.98%	-0.07%	-0.19%	0.56%	0.00%	0.00%	-0.35%	0.00%	13.93%
	B. State and School	17.65%	-0.21%	-0.25%	1.03%	0.00%	0.00%	-0.49%	0.00%	17.73%
	C. Higher Education	9.83%	-0.03%	-0.89%	1.10%	0.00%	0.00%	-2.13%	0.00%	7.88%
III.	Public Safety Contributory									
	A. Other Division A (2.5% COLA)	19.34%	-0.38%	-0.29%	0.67%	0.00%	0.00%	-0.53%	0.00%	18.81%
IV.	Public Safety Noncontributory									
	A. State	32.22%	-0.83%	-0.34%	1.55%	0.00%	0.00%	-0.97%	0.00%	31.63%
	B. Other Division A (2.5% COLA)	30.72%	-0.38%	-0.29%	0.76%	0.00%	0.00%	-0.53%	0.00%	30.28%
	C. Other Division A (4% COLA)	31.27%	-0.10%	-0.36%	0.39%	0.00%	0.00%	-0.62%	0.00%	30.58%
	D. Salt Lake City	36.49%	-0.47%	-0.39%	1.32%	0.00%	0.00%	-1.04%	0.00%	35.91%
	E. Ogden	36.04%	0.12%	-0.42%	0.06%	0.00%	0.00%	-1.26%	0.00%	34.54%
	F. Provo	36.09%	-0.09%	-0.40%	-0.41%	0.00%	0.00%	-0.80%	0.00%	34.39%
	G. Logan	33.14%	-0.23%	-0.43%	-0.54%	0.00%	0.00%	-0.91%	0.00%	31.03%
	H. Bountiful	37.89%	-0.31%	-0.45%	0.37%	0.00%	0.00%	-1.09%	0.00%	36.41%
	I. Other Division B (2.5% COLA)	31.93%	0.10%	-0.26%	-0.12%	0.00%	0.00%	-0.25%	0.00%	31.40%
	J. Other Division B (4% COLA)	19.98%	-0.12%	-0.78%	-0.06%	0.00%	0.00%	-2.52%	0.00%	16.50%
V.	Firefighters									
	A. Division A	9.02%	0.04%	-0.34%	1.56%	0.00%	0.00%	-0.70%	0.00%	9.58%
	B. Division B	-3.59%	-0.25%	-0.87%	2.29%	0.10%	0.00%	-1.67%	0.00%	-3.99%
VI.	Judges	44.56%	-0.92%	-0.53%	4.60%	0.00%	0.00%	-0.76%	0.00%	46.95%
VII.	3% Substantial Substitute	0.35%	-0.02%	0.00%	-0.01%	0.00%	0.00%	-0.01%	0.00%	0.31%
VIII.	Tier II - Hybrid Plans									
	A. Public Employees	10.81%	-0.04%	-0.01%	0.19%	0.00%	0.00%	0.04%	0.31%	11.30%
	B. Public Safety and Firefighter	18.64%	0.05%	0.00%	-0.26%	0.00%	0.00%	0.06%	0.21%	18.70%

Notes: Rates shown include contribution for 3% Substantial Substitute, if applicable. Rates shown do not include the offsets for court fees or for fire insurance premium taxes.

The change in the contribution rate due to liabilities includes the effect of the rolling 20-year amortization period. Calculated rate will not be less than 0.00%.

For paired funds, rates include asset rebalancing at each point of the analysis

Rates for Tier II Hybrid Plans exclude the cost of the 75% of pay active death benefit



# **EXHIBIT 4(B)**

#### Analysis of Change in UAAL

		Changes in Unfunded Actuarial Accrued Liability Due To							
					Change in		•	Other	
	Jan. 1, 2024	Amortization	Liability	Asset	Benefit	New	Change in	Asset	Jan. 1, 2025
Fund/Division	UAAL	Payments	(Gain)\Loss	(Gain)\Loss	Provisions	Risk Pools	Assumptions	Transfers	UAAL
(1)	(2)	(3)	(4)	(5)	(6)	(7)	(8)	(9)	(10)
I. Public Employees Contributory									
A. Local Government	10,089	(470)	5,229	(8,500)	0	0	0	3,254	9,602
B. State and School	8,661	109	30,368	(9,919)	0	0	0	(22,303)	6,915
C. Higher Education	(244)	(298)	(4,733)	(9,881)	0	0	0	14,522	(634)
D. Subtotal	18,506	(659)	30,864	(28,300)	0	0	0	(4,527)	15,883
II. Public Employees Noncontributory									
A. Local Government	360,343	(93,921)	154,014	(44,159)	0	0	0	(3,254)	373,024
B. State and School	2,161,028	(362,116)	797,453	(173,199)	0	0	0	22,303	2,445,470
C. Higher Education	(70,549)	(33,148)	20,400	(5,737)	0	0	0	(14,522)	(103,556)
D. Subtotal	2,450,822	(489,185)	971,867	(223,095)	0	0	0	4,527	2,714,938
III. Public Safety Contributory									
A. Other Division A (2.5% COLA)	2,573	(189)	706	(1,902)	0	0	0	1,141	2,330
IV. Public Safety Noncontributory									
A. State	146,773	(33,402)	51,063	(11,690)	0	0	0	0	152,744
B. Other Division A (2.5% COLA)	125,352	(18,830)	28,298	(8,753)	0	0	0	(1,141)	124,926
C. Other Division A (4% COLA)	37,036	(5,462)	4,349	(3,245)	0	0	0	, o	32,677
D. Salt Lake City	65,613	(7,889)	11,484	(2,866)	0	0	0	0	66,344
E. Ogden	13,726	(1,985)	580	(632)	0	0	0	0	11,689
F. Provo	11,402	(1,079)	(233)	(519)	0	0	0	0	9,571
G. Logan	3,489	(585)	(244)	(271)	0	0	0	0	2,388
H. Bountiful	4,538	(496)	272	(196)	0	0	0	0	4,117
I. Other Division B (2.5% COLA)	79,750	(4,173)	. 55	(4,127)	0	0	0	0	71,505
J. Other Division B (4% COLA)	(4,852)	(1,734)	(221)	(550)	0	0	0	0	(7,355)
K. Subtotal	482,827	(75,635)	95,403	(32,849)	0	0	0	(1,141)	468,606
V. Firefighters									
A. Division A	(16,984)	(3,718)	7,680	(1,922)	0	0	0	0	(14,943)
B. Division B	(159,688)	(18,511)	22,886	(10,196)	0	0	0	0	(165,508)
C. Subtotal	(176,672)	(22,229)	30,566	(12,118)	0	0	0	0	(180,451)
VI. Judges	44,514	(2,853)	18,371	(1,974)	0	0	0	0	58,060
VII. Governors and Legislative	682	(296)	(37)	(116)	0	0	0	0	232
VIII. 3% Substantial Substitute	262,745	(6,966)	2,567	(489)	0	0	0	0	257,857
IX. Tier II - Hybrid Plans	0.45.0.45	44.675	75.075	(0.54)	-	-	_	_	005.05
A. Public Employees	246,949	14,675	75,370	(961)	0	0	0	0	336,034
B. Public Safety and Firefighter	42,450	3,734	(533)	175	0	0	0	0	45,826
X. Grand Total	3,375,396	(579,603)	1,225,144	(301,629)	0	0	0	0	3,719,315



# **EXHIBIT 5(A)**

# Actuarial Present Value of Future Benefits by Fund and Status

		Retirees and	Inactive	Active	
	Fund/Division	Beneficiaries	Members	Members	Total
	(1)	(2)	(3)	(4)	(5)
1.	Public Employees Contributory				
	A. Local Government	381,248	26,602	54,243	462,093
	B. State and School	579,167	14,285	31,158	624,610
	C. Higher Education	125,777	9,305	24,265	159,346
	D. Subtotal	1,086,192	50,192	109,666	1,246,049
П.	Public Employees Noncontributory				
	A. Local Government	3,957,452	606,652	4,292,429	8,856,533
	B. State and School	15,784,480	1,344,082	14,548,731	31,677,293
	C. Higher Education	1,204,080	264,350	1,174,795	2,643,225
	D. Subtotal	20,946,012	2,215,084	20,015,955	43,177,051
III.	Public Safety Contributory				
	A. Other Division A (2.5% COLA)	92,470	6,557	13,560	112,587
IV.	Public Safety Noncontributory				
	A. State	1,169,099	85,798	889,997	2,144,894
	B. Other Division A (2.5% COLA)	910,934	137,648	814,337	1,862,918
	C. Other Division A (4% COLA)	342,181	40,378	194,201	576,760
	D. Salt Lake City	331,588	18,140	208,033	557,761
	E. Ogden	74,190	7,672	28,991	110,853
	F. Provo	53,426	4,974	34,502	92,903
	G. Logan	26,469	3,338	17,537	47,345
	H. Bountiful	21,599	3,597	10,405	35,600
	I. Other Division B (2.5% COLA)	447,136	52,890	392,944	892,970
	J. Other Division B (4% COLA)	52,419	4,504	33,042	89,965
	K. Subtotal	3,429,041	358,939	2,623,989	6,411,969
V.	Firefighters				
	A. Division A	166,881	22,432	281,122	470,435
	B. Division B	814,408	38,996	675,475	1,528,880
	C. Subtotal	981,289	61,428	956,597	1,999,315
VI.	Judges	233,467	14,780	178,333	426,580
VII.	Governors and Legislative	9,162	3,283	803	13,247
VIII.	Tier II - Hybrid Plans				
	A. Public Employees	48,426	155,740	5,890,225	6,094,391
	B. Public Safety and Firefighter	1,169	11,090	1,786,670	1,798,928
IX.	Grand Total	26,827,228	2,877,093	31,575,798	61,280,117



# **EXHIBIT 5(B)**

# Actuarial Present Value of Future Benefits Details for Retirees and Beneficiaries, by Status

	Fund/Division	Retired Members	Disabled Members	Beneficiaries	Total
	(1)	(2)	(3)	(4)	(5)
1.	Public Employees Contributory				
	A. Local Government	344,428	3,952	32,868	381,248
	B. State and School	529,632	8,717	40,818	579,167
	C. Higher Education	116,082	0	9,695	125,777
	D. Subtotal	990,142	12,669	83,381	1,086,192
П.	Public Employees Noncontributor	у			
	A. Local Government	3,597,304	53,897	306,251	3,957,452
	B. State and School	14,644,448	136,533	1,003,499	15,784,480
	C. Higher Education	1,126,039	3,794	74,246	1,204,080
	D. Subtotal	19,367,791	194,224	1,383,996	20,946,012
III.	Public Safety Contributory				
	A. Other Division A (2.5% COLA)	73,613	1,058	17,798	92,470
IV.	Public Safety Noncontributory				
	A. State	1,069,289	8,617	91,193	1,169,099
	B. Other Division A (2.5% COLA)	838,220	7,583	65,131	910,934
	C. Other Division A (4% COLA)	320,126	2,539	19,517	342,181
	D. Salt Lake City	294,072	3,837	33,679	331,588
	E. Ogden	67,124	390	6,676	74,190
	F. Provo	51,250	0	2,176	53,426
	G. Logan	24,943	134	1,393	26,469
	H. Bountiful	20,754	0	845	21,599
	I. Other Division B (2.5% COLA)	415,328	2,689	29,119	447,136
	J. Other Division B (4% COLA)	47,773	886	3,761	52,419
	K. Subtotal	3,148,879	26,675	253,490	3,429,041
٧.	Firefighters				
	A. Division A	142,310	11,246	13,325	166,881
	B. Division B	693,387	35,427	85,594	814,408
	C. Subtotal	835,697	46,673	98,919	981,289
VI.	Judges	213,461	0	20,007	233,467
VII.	Governors and Legislative	8,064	0	1,098	9,162
VIII.	Tier II - Hybrid Plans				
	A. Public Employees	47,412	0	1,014	48,426
	B. Public Safety and Firefighter	314	0	855	1,169
IX.	Grand Total	24,685,373	281,299	1,860,558	26,827,228



# **EXHIBIT 5(C)**

#### Actuarial Present Value of Future Benefits Details for Inactive Members, by Status

Fund/Division	Disabled	Other Vested	Nonvested	Total
(1)	(2)	(3)	(4)	(5)
I. Public Employees Co	ntributory			
A. Local Governmen		23,602	2,505	26,602
B. State and School	0	14,277	8	14,285
C. Higher Education		9,246	59	9,305
D. Subtotal	495	47,125	2,572	50,192
II. Public Employees No	· · · · · · · · · · · · · · · · · · ·			
A. Local Governmen	•	574,061	742	606,652
B. State and School	68,624	1,272,438	3,020	1,344,082
C. Higher Education	· · · · · · · · · · · · · · · · · · ·	257,511	1,330	264,350
D. Subtotal	105,983	2,104,010	5,092	2,215,084
III. Public Safety Contrib	utory			
A. Other Division A	(2.5% COLA) 241	5,901	416	6,557
IV. Public Safety Noncon	itributory			
A. State	2,137	83,649	12	85,798
B. Other Division A	(2.5% COLA) 714	136,912	21	137,648
C. Other Division A	(4% COLA) 524	39,852	2	40,378
D. Salt Lake City	0	18,140	0	18,140
E. Ogden	0	7,672	0	7,672
F. Provo	0	4,973	1	4,974
G. Logan	0	3,338	0	3,338
H. Bountiful	0	3,597	0	3,597
I. Other Division B	(2.5% COLA) 943	51,891	56	52,890
J. Other Division B	(4% COLA) 0	4,504	0	4,504
K. Subtotal	4,318	354,528	92	358,939
V. Firefighters				
A. Division A	0	22,184	248	22,432
B. Division B	0	38,846	151	38,996
C. Subtotal	0	61,030	399	61,428
VI. Judges	0	14,780	0	14,780
VII. Governors and Legis	lative 0	3,280	2	3,283
VIII. Tier II - Hybrid Plans				
A. Public Employees	0	155,645	95	155,740
B. Public Safety and		9,787	1,303	11,090
·	_			•
IX. Grand Total	111,037	2,756,086	9,971	2,877,093



# EXHIBIT 5(D)

# Actuarial Present Value of Future Benefits Details for Active Members, by Benefit

D	e	fρ	rr	ρ	Ч

			Deletteu				
	Fund/Division	Retirement	<u>Termination</u>	Disability	Refunds	Death	Total
	(1)	(2)	(3)	(4)	(5)	(6)	(7)
Ι.	Public Employees Contributory						
••	A. Local Government	52,131	782	228	115	988	54,243
	B. State and School	30,673	0	0	0	485	31,158
	C. Higher Education	23,927	0	0	0	338	24,265
	D. Subtotal	106,731	782	228	115	1,811	109,666
		•				•	,
11.	Public Employees Noncontributo						
	A. Local Government	4,045,534	109,997	39,567	0	97,330	4,292,429
	B. State and School	13,863,111	338,589	111,663	0	235,368	14,548,731
	C. Higher Education	1,120,884	24,990	8,917	0	20,004	1,174,795
	D. Subtotal	19,029,529	473,576	160,147	0	352,702	20,015,955
III.	Public Safety Contributory						
	A. Other Division A (2.5% COLA)	13,316	94	35	25	91	13,560
IV.	Public Safety Noncontributory						
	A. State	876,869	5,595	1,659	0	5,874	889,997
	B. Other Division A (2.5% COLA)	801,122	6,017	1,736	0	5,461	814,337
	C. Other Division A (4% COLA)	191,095	1,426	402	0	1,278	194,201
	D. Salt Lake City	204,771	1,353	390	1	1,519	208,033
	E. Ogden	28,444	260	69	0	219	28,991
	F. Provo	34,012	182	60	0	248	34,502
	G. Logan	17,280	95	26	0	135	17,537
	H. Bountiful	10,285	44	13	0	64	10,405
	I. Other Division B (2.5% COLA)	386,254	2,714	793	0	3,183	392,944
	J. Other Division B (4% COLA)	32,447	238	73	0	284	33,042
	K. Subtotal	2,582,579	17,924	5,221	1	18,265	2,623,989
.,	Ti na fi abba na						
V.	Firefighters  A. Division A	274,247	306	3,053	167	3,349	281,122
	B. Division B	663,578	260	3,445	84	8,108	675,475
	C. Subtotal	937,825	566	6,498	251	11,457	956,597
VI.	Judges	174,949	0	0	0	3,384	178,333
1/11		C27	163	0	0	12	002
VII.	Governors and Legislative	627	163	0	0	12	803
VIII.	Tier II - Hybrid Plans						
	A. Public Employees	4,839,577	790,835	82,975	3,354	173,483	5,890,225
	B. Public Safety and Firefighter	1,646,142	73,388	30,324	1,234	35,581	1,786,670
IX.	Grand Total	29,331,275	1,357,328	285,428	4,980	596,786	31,575,798



# EXHIBIT 5(E)

# Actuarial Present Value of Future Benefits Details for Members Receiving Benefits, by Benefit

				Subtotal		Total
	Fund/Division	Basic Benefit	COLA	(2) + (3)	ROPP	(4) + (5)
	(1)	(2)	(3)	(4)	(5)	(6)
1.	Public Employees Contributory					
	A. Local Government	262,382	118,862	381,244	4	381,248
	B. State and School	394,586	184,563	579,149	18	579,167
	C. Higher Education	88,454	37,322	125,776	1	125,777
	D. Subtotal	745,422	340,747	1,086,169	23	1,086,192
П.	Public Employees Noncontributo	ry				
	A. Local Government	2,789,983	1,167,469	3,957,452	0	3,957,452
	B. State and School	10,896,257	4,888,223	15,784,480	0	15,784,480
	C. Higher Education	854,165	349,915	1,204,080	0	1,204,080
	D. Subtotal	14,540,405	6,405,607	20,946,012	0	20,946,012
III.	Public Safety Contributory					
	A. Other Division A (2.5% COLA)	56,292	36,038	92,330	140	92,470
IV.	Public Safety Noncontributory					
	A. State	775,417	393,461	1,168,878	221	1,169,099
	B. Other Division A (2.5% COLA)	635,478	275,456	910,934	0	910,934
	C. Other Division A (4% COLA)	231,222	110,897	342,119	62	342,181
	D. Salt Lake City	224,230	107,269	331,499	89	331,588
	E. Ogden	48,837	25,345	74,182	8	74,190
	F. Provo	36,104	17,313	53,417	9	53,426
	G. Logan	17,534	8,934	26,468	2	26,469
	H. Bountiful	14,506	7,090	21,596	3	21,599
	I. Other Division B (2.5% COLA)	315,158	131,977	447,135	1	447,136
	J. Other Division B (4% COLA)	34,800	17,619	52,419	0	52,419
	K. Subtotal	2,333,286	1,095,361	3,428,647	395	3,429,041
٧.	Firefighters					
	A. Division A	113,701	53,157	166,858	23	166,881
	B. Division B	534,291	279,732	814,023	385	814,408
	C. Subtotal	647,992	332,889	980,881	408	981,289
VI.	Judges	151,314	82,153	233,467	0	233,467
VII.	Governors and Legislative	6,020	2,415	8,435	727	9,162
VIII	. Tier II - Hybrid Plans					
	A. Public Employees	38,703	9,723	48,426	0	48,426
	B. Public Safety and Firefighter	874	295	1,169	0	1,169
VIII	. Grand Total	18,520,308	8,305,228	26,825,536	1,693	26,827,228



# **EXHIBIT 6(A)**

#### **Normal Cost**

Fund/Division	Retirement	Deferred Termination	Disability	Refunds	Death	Total
(1)	(2)	(3)	(4)	(5)	(6)	(7)
Public Employees Contributory						
A. Local Government	9.53%	1.19%	0.26%	1.38%	0.31%	12.67%
B. State and School	9.75%	0.86%	0.18%	1.39%	0.23%	12.41%
C. Higher Education	9.42%	0.79%	0.16%	1.50%	0.18%	12.05%
II. Public Employees Noncontributo	ry					
A. Local Government	9.88%	2.01%	0.30%	0.00%	0.35%	12.54%
B. State and School	11.75%	1.83%	0.26%	0.00%	0.28%	14.12%
C. Higher Education	10.98%	1.96%	0.28%	0.00%	0.29%	13.51%
III. Public Safety Contributory						
A. Other Division A (2.5% COLA)	24.53%	0.89%	0.39%	1.50%	0.29%	27.60%
IV. Public Safety Noncontributory						
A. State	24.73%	1.50%	0.39%	0.00%	0.28%	26.90%
B. Other Division A (2.5% COLA)	24.62%	1.49%	0.39%	0.00%	0.28%	26.78%
C. Other Division A (4% COLA)	24.82%	1.41%	0.37%	0.00%	0.27%	26.87%
D. Salt Lake City	24.80%	1.37%	0.37%	0.00%	0.41%	26.95%
E. Ogden	24.75%	1.39%	0.37%	0.00%	0.41%	26.92%
F. Provo	24.88%	1.41%	0.38%	0.00%	0.42%	27.09%
G. Logan	25.05%	1.42%	0.37%	0.00%	0.43%	27.27%
H. Bountiful	25.03%	1.38%	0.37%	0.00%	0.27%	27.05%
I. Other Division B (2.5% COLA)	24.75%	1.43%	0.38%	0.00%	0.42%	26.98%
J. Other Division B (4% COLA)	24.76%	1.41%	0.38%	0.00%	0.42%	26.97%
V. Firefighters						
A. Division A	24.41%	0.29%	1.44%	0.69%	0.44%	27.27%
B. Division B	24.18%	0.25%	1.24%	0.75%	0.53%	26.95%
VI. Judges	30.06%	0.00%	0.00%	0.00%	0.95%	31.01%
VII. Tier II - Hybrid Plans						
<ul> <li>A. Public Employees</li> </ul>	8.06%	1.67%	0.15%	0.08%	0.24%	10.20%
B. Public Safety and Firefighter	16.27%	0.92%	0.32%	0.05%	0.30%	17.86%

Note: Columns may not add to total due to rounding.

The normal cost for the Tier II Hybrid Plans does not include the cost of the 75% of pay death benefit provided to active members.



# **EXHIBIT 6(B)**

#### **Net Employer Normal Cost**

		Fund/Division	Total Normal Cost	Member Rate	Net Employer Normal Cost (2) - (3)
		(1)	(2)	(3)	(4)
		(1)	(2)	(3)	(4)
I.	Publ	lic Employees Contributory			
	A.	Local Government	12.67%	6.00%	6.67%
	В.	State and School	12.41%	6.00%	6.41%
	C.	Higher Education	12.05%	6.00%	6.05%
П.	Publ	lic Employees Noncontributory			
	A.	Local Government	12.54%	0.00%	12.54%
	В.	State and School	14.12%	0.00%	14.12%
	C.	Higher Education	13.51%	0.00%	13.51%
Ш.	Publ	lic Safety Contributory			
	A.	Other Division A (2.5% COLA)	27.60%	12.29%	15.31%
IV.	Publ	lic Safety Noncontributory			
	A.	State	26.90%	0.00%	26.90%
	В.	Other Division A (2.5% COLA)	26.78%	0.00%	26.78%
	C.	Other Division A (4% COLA)	26.87%	0.00%	26.87%
	D.	Salt Lake City	26.95%	0.00%	26.95%
	E.	Ogden	26.92%	0.00%	26.92%
	F.	Provo	27.09%	0.00%	27.09%
	G.	Logan	27.27%	0.00%	27.27%
	Н.	Bountiful	27.05%	0.00%	27.05%
	١.	Other Division B (2.5% COLA)	26.98%	0.00%	26.98%
	J.	Other Division B (4% COLA)	26.97%	0.00%	26.97%
٧.	Fire	fighters			
	A.	Division A	27.27%	15.05%	12.22%
	В.	Division B	26.95%	16.71%	10.24%
VI.	Judg	ges	31.01%	0.00%	31.01%
VII.	Tier	II - Hybrid Plans			
	A.	Public Employees	10.20%	0.20%	10.00%
	В.	Public Safety and Firefighter	17.86%	3.86%	14.00%

Note: The member rate for the Tier II Public Employees Hybrid Plan of 1.30% of pay is equal to the difference between the Board certified contribution rate (11.30% of pay) and the employer contribution rate set in Statute (10.00% of pay). 0.20% of pay of the member rate finances the normal cost rate and 1.10% of pay finances the amortization of the unfunded actuarial accrued liability.

Similarly, the member rate for the Tier II Public Safety and Firefighter Hybrid Plan of 0.00% of pay is equal to the difference between the Board certified contribution rate (4.73% of pay) and the employer contribution rate set in Statute (14.00% of pay). 3.86% of pay of the member rate finances the normal cost rate and 0.87% of pay finances the amortization of the unfunded actuarial accrued liability.



# **EXHIBIT 7(A)**

#### **Determination of Actuarial Accrued Liability**

		Actuarial Present Value of	Actuarial Prese	nt Value of Future	Normal Costs	Actuarial Accrued Liability
	Fund/Division	Future Benefits	Members	Employers	Total	(2) - (5)
	(1)	(2)	(3)	(4)	(5)	(6)
1.	Public Employees Contributory					
	A. Local Government	462,093	2,674	2,972	5,646	456,447
	B. State and School	624,610	534	571	1,105	623,505
	C. Higher Education	159,346	425	429	854	158,492
	D. Subtotal	1,246,049	3,633	3,972	7,605	1,238,444
П.	Public Employees Noncontributor	·v				
	A. Local Government	8,856,533	0	732,671	732,671	8,123,862
	B. State and School	31,677,293	0	2,668,313	2,668,313	29,008,981
	C. Higher Education	2,643,225	0	196,787	196,787	2,446,438
	D. Subtotal	43,177,051	0	3,597,771	3,597,771	39,579,281
Ш.	Public Safety Contributory					
	A. Other Division A (2.5% COLA)	112,587	1,424	1,774	3,198	109,389
IV.	Public Safety Noncontributory					
	A. State	2,144,894	0	169,197	169,197	1,975,697
	B. Other Division A (2.5% COLA)	1,862,918	0	167,372	167,372	1,695,546
	C. Other Division A (4% COLA)	576,760	0	40,071	40,071	536,689
	D. Salt Lake City	557,761	0	42,497	42,497	515,265
	E. Ogden	110,853	0	6,452	6,452	104,401
	F. Provo	92,903	0	6,286	6,286	86,616
	G. Logan	47,345	0	2,838	2,838	44,507
	H. Bountiful	35,600	0	2,155	2,155	33,446
	I. Other Division B (2.5% COLA)	892,970	0	88,190	88,190	804,780
	J. Other Division B (4% COLA)	89,965	0	8,250	8,250	81,715
	K. Subtotal	6,411,969	0	533,308	533,308	5,878,662
٧.	Firefighters					
	A. Division A	470,435	46,271	37,571	83,842	386,593
	B. Division B	1,528,880	99,662	61,074	160,736	1,368,144
	C. Subtotal	1,999,315	145,933	98,645	244,578	1,754,737
VI.	Judges	426,580	0	67,896	67,896	358,684
VII.	Governors and Legislative	13,247	0	151	151	13,096
VIII	. Tier II - Hybrid Plans					
	A. Public Employees	6,094,391	71,238	3,590,376	3,661,614	2,432,777
	B. Public Safety and Firefighter	1,798,928	288,013	1,050,575	1,338,588	460,340
IX.	Grand Total	61,280,117	510,241	8,944,468	9,454,709	51,825,410

Notes: Amounts shown are in \$ thousands

Columns may not add to total due to rounding

The amounts shown above do not include the actuarial accrued liability attributable to the 3% Substantial Substitute



# EXHIBIT 7(B)

# Actuarial Accrued Liability Details of Member and Employer Financing

		Inactive Members		Ac	tive Members		
	Fund/Division	Accumulated Member Contributions	Employer Financed	Total	Accumulated Member Contributions	Employer Financed	Total
	(1)	(2)	(3)	(4)	(5)	(6)	(7)
Ι.	Public Employees Contributory						
٠.	A. Local Government	22,496	4,106	26,602	18,428	30,169	48,597
	B. State and School	11,369	2,916	14,285	13,277	16,776	30,053
	C. Higher Education	7,719	1,586	9,305	8,779	14,632	23,411
	D. Subtotal	41,584	8,608	50,192	40,484	61,577	102,061
П.	Public Employees Noncontribut	tony					
11.	A. Local Government	13,472	593,180	606,652	30,358	3,529,400	3,559,758
	B. State and School	24,558	1,319,524	1,344,082	27,505	11,852,914	11,880,419
	C. Higher Education	7,657	256,693	264,350	5,317	972,691	978,008
	D. Subtotal	45,687	2,169,397	2,215,084	63,180	16,355,005	16,418,185
III.	Public Safety Contributory  A. Other Division A (2.5% COLA	) 5,576	981	6,557	3,142	7,220	10,362
IV.	Public Safety Noncontributory						
	A. State	1,060	84,738	85,798	911	719,889	720,800
	B. Other Division A (2.5% COLA	) 2,837	134,811	137,648	6,644	640,321	646,965
	C. Other Division A (4% COLA)	1,342	39,036	40,378	475	153,655	154,130
	D. Salt Lake City	139	18,001	18,140	40	165,496	165,536
	E. Ogden	0	7,672	7,672	215	22,324	22,539
	F. Provo	1,248	3,726	4,974	2,152	26,064	28,216
	G. Logan	1,007	2,331	3,338	1,815	12,884	14,699
	H. Bountiful	0	3,597	3,597	0	8,250	8,250
	I. Other Division B (2.5% COLA		49,704	52,890	2,327	302,427	304,754
	J. Other Division B (4% COLA)	653	3,851	4,504	18	24,774	24,792
	K. Subtotal	11,472	347,467	358,939	14,597	2,076,084	2,090,681
٧.	Firefighters						
	A. Division A	9,045	13,387	22,432	52,530	144,751	197,281
	B. Division B	14,220	24,776	38,996	151,455	363,284	514,739
	C. Subtotal	23,265	38,163	61,428	203,985	508,035	712,020
VI.	Judges	0	14,780	14,780	1,030	109,407	110,437
VII.	Governors and Legislative	15	3,268	3,283	0	651	651
VIII	. Tier II - Hybrid Plans						
	A. Public Employees	537	155,203	155,740	7,869	2,220,742	2,228,611
	B. Public Safety and Firefighte		5,067	11,090	40,111	407,970	448,081
IX.	Grand Total	134,159	2,742,934	2,877,093	374,398	21,746,691	22,121,089

Notes: Amounts shown are in \$ thousands



#### **Number of Members**

			ı	nactive Membe	rs	Mei	mbers Receiving	Benefits		
	5 1/5:		5: 11 1			Regular	Disabled			
	Fund/Division	Active	Disabled	Vested	Nonvested	Retirees	Retirees	Beneficiaries (a)	Total	
	(1)	(2)	(3)	(4)	(5)	(6)	(7)	(8)	(9)	
I.	Public Employees Contributory									
	A. Local Government	107	1	579	509	908	17	179	2,300	
	B. State and School	41	0	89	3	1,519	47	259	1,958	
	C. Higher Education	31	0	58	2	313	0	52	456	
	D. Subtotal	179	1	726	514	2,740	64	490	4,714	
II.	Public Employees Noncontributory									
	A. Local Government	8,995	94	12,329	163	11,353	205	1,569	34,708	
	B. State and School	29,121	208	26,295	309	44,148	618	5,061	105,760	
	C. Higher Education	2,697	21	6,286	164	4,792	13	477	14,450	
	D. Subtotal	40,813	323	44,910	636	60,293	836	7,107	154,918	
III.	Public Safety Contributory									
111.	A. Other Division A (2.5% COLA)	20	1	109	29	207	3	130	499	
	, ,	20	_	103	23	207	3	130	433	
IV.	Public Safety Noncontributory									
	A. State	1,101	3	1,333	3	2,138	31	479	5,088	
	B. Other Division A (2.5% COLA)	1,112	2	1,653	1	1,594	24	279	4,665	
	C. Other Division A (4% COLA)	258	1	463	2	592	6	104	1,426	
	D. Salt Lake City	247	0	171	0	481	11	143	1,053	
	E. Ogden	37	0	93	0	136	1	35	302	
	F. Provo	37	0	33	1	86	0	16	173	
	G. Logan	21	0	31	0	49	1	7	109	
	H. Bountiful	13	0	15	0	41	0	5	74	
	I. Other Division B (2.5% COLA)	527 47	2 0	469	8	670 85	9 2	119	1,804	
	<ul><li>J. Other Division B (4% COLA)</li><li>K. Subtotal</li></ul>	3,400	8	<u>52</u> 4,313	0 15	5,872	85	18 1,205	204	
	k. Subtotal	3,400	8	4,313	15	5,872	85	1,205	14,898	
٧.	Firefighters									
	A. Division A	386	0	207	35	214	26	53	921	
	B. Division B	786	0	218	69	1,034	73	318	2,498	
	C. Subtotal	1,172	0	425	104	1,248	99	371	3,419	
VI.	Judges	119	0	11	0	134	0	35	299	
VII.	Governors and Legislative	12	0	90	1	173	0	61	337	
VIII.	Tier II - Hybrid Plans									
	A. Public Employees	47,698	0	9,894	1,379	738	0	22	59,731	
	B. Public Safety and Firefighter	6,671	0	790	888	5	0	4	8,358	
IX.	Grand Total	100,084	333	61,268	3,566	71,410	1,087	9,425	247,173	

Note: The counts for the inactive members shown above includes members who may have a benefit in multiple funds/divisions.



#### **Active Membership Statistics**

	Fund/Division (1)	Number (2)	Total Compensation \$ Thousands (3)	Average Compensation (\$'s) (4)	Accumulated Member Contributions With Interest \$ Thousands (5)	Average Age (6)	Average Service (7)
		(2)	(5)	(4)	(5)	(0)	(7)
I.	Public Employees Contributory A. Local Government B. State and School C. Higher Education D. Subtotal	107 41 31 179	8,521 3,421 2,544 14,486	79,637 83,448 <u>82,064</u> 80,930	18,428 13,277 8,779 40,484	58.5 66.0 64.4 61.2	24.0 41.4 41.5 31.0
II.	Public Employees Noncontributory A. Local Government B. State and School C. Higher Education D. Subtotal	8,995 29,121 2,697 40,813	802,392 2,502,267 206,717 3,511,376	89,204 85,927 76,647 86,036	30,358 27,505 5,317 63,180	52.9 52.7 54.1 52.8	18.5 19.0 19.3 18.9
III.	Public Safety Contributory  A. Other Division A (2.5% COLA)	20	1,836	91,803	3,142	46.7	15.4
IV.	Public Safety Noncontributory A. State B. Other Division A (2.5% COLA) C. Other Division A (4% COLA) D. Salt Lake City E. Ogden F. Provo G. Logan H. Bountiful I. Other Division B (2.5% COLA) J. Other Division B (4% COLA) K. Subtotal	1,101 1,112 258 247 37 37 21 13 527 47 3,400	112,758 107,295 24,953 27,257 3,723 4,093 1,950 1,414 55,860 4,891	102,414 96,488 96,717 110,352 100,609 110,628 92,844 108,784 105,996 104,062	911 6,644 475 40 215 2,152 1,815 0 2,327 18	48.5 47.6 46.6 46.7 45.9 47.6 49.6 46.5 47.5 46.0	17.5 16.2 16.7 16.3 16.5 18.8 21.3 15.2 14.4 12.7
V.	Firefighters  A. Division A  B. Division B  C. Subtotal	386 786 1,172	39,474 81,284 120,758	102,263 103,415 103,036	52,530 151,455 203,985	48.5 48.8 48.7	15.0 19.7 18.2
VI.	Judges	119	26,074	219,105	1,030	54.7	8.0
VII.	Governors and Legislative	12	313	26,095	0	55.7	10.8
IX.	. Tier II - Hybrid Plans A. Public Employees B. Public Safety and Firefighter Grand Total	47,698 6,671 100,084	3,037,121 478,034 7,534,192	63,674 71,658 75,279	7,869 40,111 374,398	40.0 32.7 45.2	4.8 4.9 11.2



# Retired Member Statistics (Including Disabled Retirees and Beneficiaries)

5 l /D:	N. orber	Annual Total Benefits	Average Monthly Benefit
Fund/Division (1)	Number(2)	<u>(\$ Thousands)</u> (3)	(\$'s) (4)
(1)	(2)	(3)	(4)
I. Public Employees Contributory			
A. Local Government	1,104	33,943	2,562
B. State and School	1,825	53,296	2,434
C. Higher Education	365	11,376	2,597
D. Subtotal	3,294	98,615	2,495
II. Public Employees Noncontributory			
A. Local Government	13,127	340,918	2,164
B. State and School	49,827	1,410,100	2,358
C. Higher Education	5,282	111,245	1,755
D. Subtotal	68,236	1,862,263	2,274
III. Public Safety Contributory			
A. Other Division A (2.5% COLA)	340	8,961	2,196
IV. Public Safety Noncontributory			
A. State	2,648	91,895	2,892
B. Other Division A (2.5% COLA)	1,897	65,119	2,861
C. Other Division A (4% COLA)	702	23,752	2,820
D. Salt Lake City	635	25,893	3,398
E. Ogden	172	5,722	2,773
F. Provo	102	4,173	3,409
G. Logan	57	2,010	2,938
H. Bountiful	46	1,747	3,164
I. Other Division B (2.5% COLA)	798	29,973	3,130
J. Other Division B (4% COLA)	105	3,730	2,960
K. Subtotal	7,162	254,014	2,956
V. Firefighters			
A. Division A	293	11,923	3,391
B. Division B	1,425	65,446	3,827
C. Subtotal	1,718	77,369	3,753
VI. Judges	169	19,712	9,720
VII. Governors and Legislative	234	1,044	372
VIII. Tier II - Hybrid Plans			
A. Public Employees	760	3,754	412
B. Public Safety and Firefighter	9	73	672
IX. Grand Total	81,922	2,325,805	2,366



# **EXHIBIT 11(A)**

# Market Value of Assets (All Retirement Systems Combined)

		Item	December 31, 2023	December 31, 2024
		(1)	(2)	(3)
1.	Cas	sh	4,898	999
2.	Rec	ceivables		
	a.	Member contributions	1,118	2,016
	b.	Employer contributions	80,448	70,758
	c.	Fire insurance premium tax &		
		court fees	260	237
	d.	Investments	305,720	368,327
	e.	Total	387,546	441,338
3.	Inv	estments		
	a.	Short-term securities	1,314,525	2,581,935
	b.	Debt securities	6,971,061	7,312,333
	c.	Equity investments	15,404,466	16,203,251
	d.	Absolute return	7,416,106	7,202,735
	e.	Private equity	5,615,048	5,717,766
	f.	Real assets	8,743,924	9,127,905
	g.	Total	45,465,130	48,145,925
4.	Oth	ner	1,309,055	1,557,806
5.	Tot	al Assets	47,166,629	50,146,068
6.	Lia	bilities		
	a.	Securities lending liability	(1,282,268)	(1,526,527)
	b.	Other accounting liabilities		
		and reserves	(581,706)	(639,426)
	c.	Total	(1,863,974)	(2,165,953)
7.	Net	tassets	45,302,655	47,980,115

Note: Assets exclude the defined contribution plans

Amount shown are in \$ thousands

Amounts shown are from the December 31, 2024 Annual Comprehensive Financial Report and may differ from other numbers contained in this report due to rounding.



# **EXHIBIT 11(B)**

#### **Reconciliation of Market Value of Assets (MVA)**

	Fund/Division	MVA as of Dec. 31, 2023	Contributions	Benefits and Refunds	Earnings, Net of Expenses	Transfers	MVA as of Dec. 31, 2024
	(1)	(2)	(3)	(4)	(5)	(6)	(7)
l.	Public Employees Contributory A. Local Government B. State and School C. Higher Education D. Subtotal	449,055 614,954 162,838 1,226,847	2,216 1,002 564 3,782	- 34,818 - 53,681 - 11,118 - 99,617	31,354 42,317 11,435 85,106	-4,561 -20,517 8,291 -16,787	443,246 584,075 172,010 1,199,331
II.	Public Employees Noncontributory A. Local Government B. State and School C. Higher Education D. Subtotal	7,250,673 24,982,027 2,367,881 34,600,581	215,334 838,951 54,150 1,108,435	-348,580 -1,416,718 -112,263 -1,877,561	525,411 1,803,549 171,659 2,500,619	4,939 23,738 23,825 52,502	7,647,777 26,231,547 2,505,252 36,384,576
III.	Public Safety Contributory  A. Other Division A (2.5% COLA)	108,570	882	-9,221	7,577	- 1,295	106,513
V.	Public Safety Noncontributory A. State B. Other Division A (2.5% COLA) C. Other Division A (4% COLA) D. Salt Lake City E. Ogden F. Provo G. Logan H. Bountiful I. Other Division B (2.5% COLA) J. Other Division B (4% COLA) K. Subtotal Firefighters A. Division A B. Division B C. Subtotal	1,699,175 1,455,980 471,963 417,520 87,075 72,093 39,798 27,463 677,555 83,372 5,031,994  369,119 1,446,001 1,815,120	70,214 54,329 14,706 19,574 3,920 2,905 1,311 1,184 25,658 2,662 196,463	- 93,020 - 66,694 - 24,755 - 26,380 - 5,597 - 4,180 - 1,992 - 1,732 - 30,738 - 3,787 - 258,875 - 12,462 - 67,159 - 79,621	123,150 105,930 34,151 30,322 6,303 5,230 2,881 1,984 49,278 6,040 365,269	- 137 - 242 1,600 2,184 - 201 26 - 449 35 2,596 - 351 - 5,061	1,799,382 1,549,303 497,665 443,220 91,500 76,074 41,549 28,934 724,349 87,936 5,339,912 396,359 1,514,033 1,910,392
VI.	Judges	280,984	13,078	-20,641	20,271	3,101	296,793
VII.	Governors and Legislative	12,533	364	- 1,089	900	- 11	12,697
VIII.	3% Substantial Substitute	244,430	24,137	- 12	17,253	-44,088	241,720
IX.	Tier II - Hybrid Plans A. Public Employees B. Public Safety and Firefighter	1,673,550 308,051	278,997 78,773	-5,036 -263	129,253 24,860	0	2,076,764 411,421
Χ.	Grand Total	45,302,660	1,746,930	-2,351,936	3,282,464	0	47,980,119



# **EXHIBIT 12(A)**

#### **Investment Return Rates for Prior Year**

	_	Basis of Assets		
	_	Market Value	Actuarial Value	
		(1)	(2)	
1.	Beginning of year assets	45,302,660	45,799,135	
2.	Contributions to fund during year	1,746,930	1,746,930	
3.	Benefit payments during year (including refunds of contributions)	(2,351,936)	(2,351,936)	
4.	Transfers to and (from) URS	0	0	
5.	Investment income, net of investment			
	and administrative expenses	3,282,464	3,418,146	
6.	End of year assets	47,980,119	48,612,275	
7.	Investment rate return	7.3%	7.5%	



# EXHIBIT 12(B)

## **Summary of Investment Return Rates**

	Return on	Return on
Year	Market Value	Actuarial Value
(1)	(2)	(3)
2000	1.8%	11.2%
2001	-5.3%	6.8%
2002	-8.0%	-1.5%
2003	25.6%	8.0%
2004	13.7%	5.3%
2005	9.2%	7.4%
2006	14.4%	11.1%
2007	6.6%	13.0%
2008	-23.4%	-1.1%
2009	13.2%	6.1%
2010	13.2%	2.9%
2011	2.5%	1.3%
2012	12.6%	2.7%
2013	14.8%	11.0%
2014	7.1%	10.2%
2015	1.7%	7.8%
2016	8.4%	8.1%
2017	13.3%	8.3%
2018	-0.4%	6.0%
2019	14.3%	7.1%
2020	12.5%	9.6%
2021	17.2%	11.5%
2022	-5.3%	7.9%
2023	9.2%	8.5%
2024	7.3%	7.5%
Average return		
Last 5 years:	7.9%	9.0%
Last 10 years:	7.6%	8.2%
Last 15 years:	8.4%	7.3%
Last 20 years:	7.0%	7.3%
Last 25 years:	6.6%	7.0%



# Calculation of Actuarial Value of Assets (All Retirement Systems Combined)

1. Market value of assets \$ 47,980,119

2. Adjustments to smooth asset values based on excess/shortfall of expected investment income for:

		Year	Total Excess / (Shortfall)	Weight Subtracted	Weight Subtracted	
	a.	2024	199,955	80%	159,964	
	b.	2023	969,225	60%	581,535	
	c.	2022	(5,435,795)	40%	(2,174,318)	
	d.	2021	4,003,316	20%	800,663	
	e.	2020	1,941,480	0%	0	
	f.	Total			(632,156)	
3.	Pre	\$ 48,612,275				
4.	1. Corridor Limits					
	a. 75% of market value					\$ 35,985,089
	b. 125% of market value					59,975,149
	c. Actuarial value (Item 3, not more than 4b, not less than 4a)					\$ 48,612,275
5.	5. Ratio of actuarial value to market value					

Note: Amounts shown are in \$ thousands



#### **Transfer Adjustments to Asset Values**

		Market Value	e of Assets (MVA) at Jar	nuary 1, 2025	Actuarial Val	ue of Assets (AVA) at Ja	nuary 1, 2025
		MVA Before	Transfer	MVA After	AVA Before	Transfer	AVA After
	Fund/Division	Transfer	Amount	Transfer	Transfer	Amount	Transfer
	(1)	(2)	(3)	(4)	(5)	(6)	(7)
I.	Public Employees Contributory						
	A. Local Government	443,246	(3,204)	440,042	450,099	(3,254)	446,845
	B. State and School	584,075	22,006	606,081	594,287	22,303	616,590
	C. Higher Education	172,010	(14,385)	157,625	173,648	(14,522)	159,126
	D. Subtotal	1,199,331	4,417	1,203,748	1,218,034	4,527	1,222,561
II.	Public Employees Noncontributory						
	A. Local Government	7,647,777	3,204	7,650,981	7,747,584	3,254	7,750,838
	B. State and School	26,231,547	(22,006)	26,209,541	26,585,814	(22,303)	26,563,511
	C. Higher Education	2,505,252	14,385	2,519,637	2,535,472	14,522	2,549,994
	D. Subtotal	36,384,576	(4,417)	36,380,159	36,868,870	(4,527)	36,864,343
III.	Public Safety Contributory						
	A. Other Division A (2.5% COLA)	106,513	(1,126)	105,387	108,200	(1,141)	107,059
IV.	Public Safety Noncontributory						
	A. State	1,799,382	0	1,799,382	1,822,953	0	1,822,953
	B. Other Division A (2.5% COLA)	1,549,303	1,126	1,550,429	1,569,479	1,141	1,570,620
	C. Other Division A (4% COLA)	497,665	0	497,665	504,012	0	504,012
	D. Salt Lake City	443,220	0	443,220	448,921	0	448,921
	E. Ogden	91,500	0	91,500	92,712	0	92,712
	F. Provo	76,074	0	76,074	77,045	0	77,045
	G. Logan	41,549	0	41,549	42,119	0	42,119
	H. Bountiful	28,934	0	28,934	29,329	0	29,329
	<ol> <li>Other Division B (2.5% COLA)</li> </ol>	724,349	0	724,349	733,275	0	733,275
	J. Other Division B (4% COLA)	87,936	0	87,936	89,070	0	89,070
	K. Subtotal	5,339,912	1,126	5,341,038	5,408,915	1,141	5,410,056
٧.	Firefighters						
	A. Division A	396,359	0	396,359	401,536	0	401,536
	B. Division B	1,514,033	0	1,514,033	1,533,652	0	1,533,652
	C. Subtotal	1,910,392	0	1,910,392	1,935,188	0	1,935,188
VI.	Judges	296,793	0	296,793	300,624	0	300,624
VII.	Governors and Legislative	12,697	0	12,697	12,864	0	12,864
VIII.	3% Substantial Substitute	241,720	0	241,720	248,323	0	248,323
IX.	Tier II - Hybrid Plans						
	A. Public Employees	2,076,764	0	2,076,764	2,096,743	0	2,096,743
	B. Public Safety and Firefighter	411,421	0	411,421	414,514	0	414,514
Х.	Grand Total	47,980,119	0	47,980,119	48,612,275	0	48,612,275

Notes: Amounts shown are in \$ thousands



# **EXHIBIT 15(A)**

#### **Actuarially Determined Contribution Rate for 3% Substantial Substitute**

1.	Actuarial accrued liability, all funds combined					
	a. Retirees	\$	472,837			
	b. Inactives		9,365			
	c. Actives		23,979			
	d. Total	\$	506,180			
2.	Actuarial value of assets	\$	248,323			
3.	Unfunded actuarial accrued liability		257,857			
4.	Covered compensation of state funds that will pay for benefit	\$	5,854,909			
5.	Calculated rate (20-year funding period and 2.90% PGR)		0.31%			

Notes: Amounts shown are in \$ thousands



# EXHIBIT 15(B)

#### **Liabilities for 3% Substantial Substitute**

	Fund/Division (1)	Retirees and Beneficiaries (2)	Inactive Members (3)	Active Members (4)	<u>Total</u> (5)
۱.	Public Employees Contributory	40.050	2.45	242	44.645
	A. Local Government	10,359	345	912	11,615
	B. State and School	17,293	428	935	18,656
	C. Higher Education D. Subtotal	3,720 31,372	<u>272</u> 1,045	<u>728</u> 2,575	4,720 34,991
	D. Subtotal	31,372	1,043	2,373	34,331
11.	Public Employees Noncontributory				
	A. Local Government	62,060	1,968	4,589	68,617
	B. State and School	294,682	3,100	12,378	310,160
	C. Higher Education	19,860	957	2,712	23,529
	D. Subtotal	376,602	6,025	19,679	402,306
III.	Public Safety Contributory				
	A. Other Division A (2.5% COLA)	2,329	83	0	2,412
IV.	Public Safety Noncontributory				
	A. State	16,921	377	491	17,789
	B. Other Division A (2.5% COLA)	9,951	911	334	11,195
	C. Other Division A (4% COLA)	3,223	146	54	3,422
	D. Salt Lake City	4,840	91	41	4,972
	E. Ogden	1,193	23	35	1,251
	F. Provo	877	13	55	945
	G. Logan	474	38	0	512
	H. Bountiful	398	17	0	415
	I. Other Division B (2.5% COLA)	4,429	168	117	4,715
	J. Other Division B (4% COLA)	726	20	0	746
	K. Subtotal	43,032	1,804	1,127	45,962
V.	Firefighters				
	A. Division A	1,844	114	190	2,148
	B. Division B	14,041	203	284	14,527
	C. Subtotal	15,885	317	474	16,675
VI.	Judges	3,515	75	123	3,714
VII.	Governors and Legislative	105	16	2	122
VIII.	Tier II - Hybrid Plans				
	A. Public Employees	0	0	0	0
	B. Public Safety and Firefighter	0	0	0	0
VIII.	Grand Total	472,837	9,365	23,979	506,180

Notes: Amounts shown are in \$ thousands



# Governors and Legislative Pension Plan Determination of Contribution

1.	Actuarial	Accrued	Liability
----	-----------	---------	-----------

		,	
	a.	Retirees	\$ 9,161,673
	b.	Inactives	3,282,828
	c.	Actives	 651,488
	d.	Total	\$ 13,095,989
2.	Act	tuarial Value of Assets	\$ 12,864,000
3.	Un	funded Actuarial Accrued Liability (UAAL) (1d) - (2)	231,989
4.	No	rmal Cost	\$ 21,070
5.	Tot	tal Recommended Appropriation Payable by June 30, 2027	
	a.	Normal Cost	\$ 21,070
	b.	Amortization Charge (9-year funding period, level dollar)*	 274,539
	c.	Subtotal	\$ 295,609
	d.	Interest Adjustment (two years at 6.85%)	 41,886
	e.	Total	\$ 337,495

<sup>\*</sup> Greater of the current year amortization dollar amount based on the closed 9-year funding and the amortization amount actually contributed based on the prior year's valuation results.



# **EXHIBIT 17(A)**

## Historical Summary of Statistical Data Public Employees Retirement System (Contributory)

Plan Year Beginning		Participa	ant Counts		Covered - Payroll	Average	Retirement Benefits in Force Annual Amount	Average Retiree Monthly	Market Value of Assets	Actuarial Value of Assets
January 1st	Active	Inactive	Retired	Total	(\$ Thousands)	Pay	(\$ Thousands)	Benefit	(\$ Thousands)	(\$ Thousands)
(1)	(2)	(3)	(4)	(5)	(6)	(7)	(8)	(9)	(10)	(11)
2000	3,967	2,134	8,717	14,818	133,615	33,682	55,716	533	974,834	878,190
2001	3,827	2,149	8,264	14,240	134,816	35,228	56,264	567	936,798	924,573
2002	3,703	2,262	7,822	13,787	137,721	37,192	55,569	592	827,741	927,523
2003	3,608	2,269	7,375	13,252	137,743	38,177	54,765	619	749,408	899,290
2004	3,444	2,293	6,916	12,653	134,144	38,950	53,815	648	873,520	913,948
2005	3,318	2,285	6,550	12,153	134,810	40,630	53,630	682	971,242	933,974
2006	3,140	2,321	5,963	11,424	131,437	41,859	51,646	722	1,014,414	951,540
2007	2,964	2,372	5,687	11,023	127,588	43,046	53,059	777	1,105,890	1,004,452
2008	2,821	2,425	5,718	10,964	128,030	45,385	57,596	839	1,142,078	1,102,107
2009	2,701	2,476	5,408	10,585	128,970	47,749	58,318	899	878,169	1,097,711
2010	2,470	2,467	5,171	10,108	120,258	48,687	62,382	1,005	939,905	1,116,735
2011	2,289	2,416	4,947	9,652	110,691	48,358	64,170	1,081	1,046,886	1,132,661
2012	2,110	2,364	4,751	9,225	104,065	49,320	65,688	1,152	1,065,149	1,135,251
2013	1,891	2,306	4,573	8,770	95,985	50,759	68,055	1,240	1,176,614	1,133,433
2014	1,694	2,223	4,411	8,328	88,875	52,464	70,747	1,337	1,251,018	1,165,002
2015	1,476	2,164	4,315	7,955	80,845	54,773	73,475	1,419	1,253,647	1,198,862
2016	911	2,054	4,222	7,187	47,623	58,026	77,219	1,524	1,193,241	1,209,069
2017	738	1,919	4,165	6,822	44,428	60,200	80,399	1,606	1,210,294	1,227,072
2018	620	1,822	4,042	6,484	38,631	62,307	82,534	1,702	1,261,473	1,228,311
2019	519	1,726	3,917	6,162	33,750	65,029	84,544	1,799	1,185,120	1,222,340
2020	450	1,644	3,790	5,884	30,241	67,202	86,773	1,908	1,276,101	1,230,688
2021	379	1,553	3,679	5,611	26,338	69,493	88,167	1,997	1,309,773	1,227,721
2022	314	1,466	3,582	5,362	22,481	71,596	89,355	2,079	1,381,438	1,227,034
2023	253	1,391	3,494	5,138	18,633	73,647	90,500	2,158	1,217,710	1,229,973
2024	210	1,318	3,387	4,915	16,691	79,485	95,379	2,347	1,209,864	1,221,935
2025	179	1,241	3,294	4,714	14,486	80,930	98,615	2,495	1,203,748	1,222,561



# EXHIBIT 17(B)

## Historical Summary of Statistical Data Public Employees Retirement System (Noncontributory)

							Retirement			
							Benefits in	Average		
Plan Year					Covered		Force Annual	Retiree	Market Value	Actuarial Value
Beginning		Participa	nt Counts		Payroll	Average	Amount	Monthly	of Assets	of Assets
January 1st	Active	Inactive	Retired	Total	(\$ Thousands)	Pay	(\$ Thousands)	Benefit	(\$ Thousands)	(\$ Thousands)
(1)	(2)	(3)	(4)	(5)	(6)	(7)	(8)	(9)	(10)	(11)
2000	80,639	18,630	16,163	115,432	2,486,200	30,831	248,366	1,281	10,112,606	9,186,463
2001	81,850	20,357	17,728	119,935	2,611,413	31,905	280,910	1,320	10,367,596	10,294,444
2002	83,690	27,385	19,145	130,220	2,801,564	33,475	314,821	1,370	9,848,682	11,021,828
2003	83,925	26,664	20,623	131,212	2,888,853	34,422	351,690	1,421	8,963,388	10,756,065
2004	84,039	28,673	22,202	134,914	2,915,008	34,686	388,305	1,457	11,191,566	11,551,092
2005	85,502	30,498	23,782	139,782	3,058,487	35,771	426,813	1,496	12,639,732	12,093,408
2006	86,502	33,035	25,446	144,983	3,121,800	36,089	466,287	1,527	13,756,039	12,935,862
2007	87,960	34,820	27,866	150,646	3,284,295	37,339	532,188	1,592	15,664,709	14,295,945
2008	91,342	36,713	30,325	158,380	3,583,525	39,232	596,337	1,639	16,564,574	16,026,629
2009	93,633	38,324	32,104	164,061	3,837,934	40,989	642,434	1,668	12,533,979	15,667,473
2010	92,847	39,583	34,433	166,863	3,888,415	41,847	726,282	1,758	13,992,989	16,434,614
2011	91,871	40,928	36,612	169,411	3,842,855	41,828	778,376	1,772	15,585,991	16,663,090
2012	87,220	42,646	38,708	168,574	3,760,961	43,120	830,698	1,788	15,704,227	16,615,078
2013	80,837	44,655	40,959	166,451	3,610,948	44,669	892,610	1,816	17,392,873	16,777,789
2014	75,381	46,653	43,362	165,396	3,486,507	46,252	959,814	1,845	19,728,833	18,396,476
2015	70,453	48,326	45,921	164,700	3,378,417	47,953	1,024,495	1,859	20,889,367	20,024,686
2016	66,649	49,306	48,739	164,694	3,154,812	50,259	1,098,066	1,877	20,967,157	21,308,181
2017	63,220	49,603	51,355	164,178	3,304,602	52,271	1,154,650	1,907	22,393,742	22,683,206
2018	59,494	49,983	53,898	163,375	3,261,711	54,824	1,223,333	1,891	24,992,931	24,200,612
2019	56,237	49,840	56,404	162,481	3,260,398	57,976	1,299,595	1,920	24,435,888	25,183,796
2020	53,069	49,896	58,649	161,614	3,240,185	61,056	1,379,322	1,960	27,393,228	26,447,311
2021	51,140	48,236	61,026	160,402	3,295,447	64,440	1,465,393	2,001	30,246,965	28,416,195
2022	48,149	47,854	63,114	159,117	3,293,698	68,406	1,535,154	2,027	34,854,809	31,113,434
2023	45,394	47,214	65,266	157,874	3,322,158	73,185	1,613,675	2,060	32,357,041	32,886,191
2024	43,185	46,452	66,982	156,619	3,439,133	79,637	1,749,507	2,177	34,617,564	34,991,803
2025	40,813	45,869	68,236	154,918	3,511,376	86,036	1,862,263	2,274	36,380,159	36,864,343



# EXHIBIT 17(C)

# Historical Summary of Statistical Data Public Safety Retirement System (Contributory)

							Retirement			
							Benefits in	Average		
Plan Year					Covered		Force Annual	Retiree	Market Value	Actuarial Value
Beginning		Participa	nt Counts		_ Payroll	Average	Amount	Monthly	of Assets	of Assets
January 1st	Active	Inactive	Retired	Total	(\$ Thousands)	Pay	(\$ Thousands)	Benefit	(\$ Thousands)	(\$ Thousands)
(1)	(2)	(3)	(4)	(5)	(6)	(7)	(8)	(9)	(10)	(11)
2000	804	486	1,333	2,623	28,957	36,016	19,351	1,210	363,654	327,635
2001	794	479	1,243	2,516	30,021	37,810	18,611	1,248	331,370	326,949
2002	795	503	1,257	2,555	30,783	38,721	19,480	1,291	293,617	328,959
2003	789	502	1,250	2,541	31,501	39,925	20,222	1,348	269,041	322,275
2004	759	519	1,249	2,527	31,688	41,749	20,759	1,385	316,514	331,432
2005	740	522	1,241	2,503	32,446	43,846	21,202	1,424	352,753	339,304
2006	698	526	1,256	2,480	31,443	45,047	22,127	1,468	368,717	345,699
2007	693	534	1,252	2,479	32,291	46,596	23,020	1,532	398,502	361,788
2008	539	505	1,101	2,145	25,700	47,681	20,452	1,548	330,176	318,303
2009	188	431	1,027	1,646	9,507	50,569	19,531	1,585	201,270	267,761
2010	165	404	1,046	1,615	8,398	50,906	21,177	1,687	222,779	271,894
2011	140	408	1,018	1,566	6,933	49,514	21,200	1,735	243,309	269,379
2012	130	398	1,003	1,531	6,475	49,817	21,293	1,769	244,173	263,771
2013	120	386	990	1,496	6,067	50,549	21,448	1,805	271,029	260,591
2014	110	381	968	1,459	5,646	51,320	21,455	1,847	277,988	258,627
2015	62	341	915	1,318	3,215	51,848	20,408	1,859	247,934	236,598
2016	49	305	635	989	2,561	52,266	14,701	1,929	187,613	189,713
2017	45	289	629	963	2,422	53,837	14,558	1,929	186,753	189,110
2018	37	280	619	936	2,094	56,595	14,430	1,943	192,327	185,215
2019	30	269	611	910	1,772	59,112	14,415	1,966	174,803	180,241
2020	29	256	603	888	1,897	65,445	14,390	1,989	184,890	178,218
2021	28	244	591	863	1,972	70,458	14,266	2,012	188,315	176,394
2022	27	192	502	721	2,010	74,439	11,761	1,952	159,667	141,576
2023	25	166	349	540	1,904	76,150	8,714	2,081	108,530	109,468
2024	21	156	342	519	1,880	89,519	8,866	2,160	107,728	108,767
2025	20	139	340	499	1,836	91,803	8,961	2,196	105,387	107,059



# EXHIBIT 17(D)

# Historical Summary of Statistical Data Public Safety Retirement System (Noncontributory)

							Retirement			
							Benefits in	Average		
Plan Year					Covered		Force Annual	Retiree	Market Value	Actuarial Value
Beginning		Participa	nt Counts		Payroll	Average	Amount	Monthly	of Assets	of Assets
January 1st	Active	Inactive	Retired	Total	(\$ Thousands)	Pay	(\$ Thousands)	Benefit	(\$ Thousands)	(\$ Thousands)
(1)	(2)	(3)	(4)	(5)	(6)	(7)	(8)	(9)	(10)	(11)
2000	5,735	865	882	7,482	196,271	34,223	18,504	1,748	898,266	818,697
2001	5,974	832	1,118	7,924	212,442	35,561	23,428	1,746	964,708	960,047
2002	6,120	1,464	1,326	8,910	225,760	36,889	28,907	1,817	936,286	1,047,507
2003	6,228	1,733	1,462	9,423	237,192	38,085	33,444	1,906	855,508	1,027,160
2004	6,324	1,915	1,617	9,856	243,745	38,543	38,614	1,990	1,087,654	1,117,457
2005	6,428	2,093	1,808	10,329	257,241	40,019	44,508	2,051	1,241,290	1,185,601
2006	6,556	2,283	2,038	10,877	263,905	40,254	51,112	2,090	1,367,735	1,287,322
2007	6,740	2,481	2,205	11,426	282,955	41,981	57,294	2,165	1,582,989	1,447,411
2008	7,015	2,633	2,612	12,260	311,886	44,460	67,997	2,169	1,776,121	1,720,309
2009	7,642	2,854	2,841	13,337	356,186	46,609	75,602	2,218	1,409,649	1,745,887
2010	7,519	3,066	3,042	13,627	359,978	47,983	84,735	2,321	1,598,416	1,861,644
2011	7,443	3,186	3,207	13,836	355,318	47,739	91,555	2,379	1,809,515	1,919,525
2012	7,495	3,613	3,355	14,463	360,231	48,063	96,988	2,409	1,854,254	1,952,972
2013	7,129	3,877	3,550	14,556	350,623	49,183	104,366	2,450	2,095,022	2,023,320
2014	6,847	4,014	3,743	14,604	346,544	50,612	111,953	2,493	2,434,192	2,272,082
2015	6,551	4,190	3,993	14,734	343,668	52,460	120,426	2,513	2,651,448	2,544,778
2016	6,285	4,320	4,529	15,134	341,997	54,415	135,829	2,499	2,751,226	2,798,714
2017	5,988	4,425	4,783	15,196	340,917	56,933	143,957	2,508	2,989,794	3,028,111
2018	5,666	4,465	5,019	15,150	339,112	59,850	152,444	2,531	3,384,186	3,277,704
2019	5,271	4,477	5,356	15,104	330,952	62,787	166,193	2,586	3,353,263	3,455,584
2020	4,953	4,490	5,649	15,092	330,104	66,647	179,992	2,655	3,799,292	3,669,098
2021	4,568	4,475	5,960	15,003	317,072	69,412	192,737	2,695	4,234,203	3,979,478
2022	4,139	4,498	6,396	15,033	305,669	73,851	208,741	2,720	4,945,724	4,417,078
2023	3,892	4,409	6,797	15,098	329,428	84,642	222,512	2,728	4,660,642	4,740,082
2024	3,640	4,397	6,989	15,026	341,319	93,769	239,266	2,853	5,032,836	5,087,090
2025	3,400	4,336	7,162	14,898	344,194	101,233	254,014	2,956	5,341,038	5,410,056



# EXHIBIT 17(E)

## Historical Summary of Statistical Data Firefighters Retirement System

							Retirement			
							Benefits in	Average		
Plan Year					Covered		Force Annual	Retiree	Market Value	Actuarial Value
Beginning		Participa	nt Counts		Payroll	Average	Amount	Monthly	of Assets	of Assets
January 1st	Active	Inactive	Retired	Total	(\$ Thousands)	Pay	(\$ Thousands)	Benefit	(\$ Thousands)	(\$ Thousands)
(1)	(2)	(3)	(4)	(5)	(6)	(7)	(8)	(9)	(10)	(11)
2000	1,380	160	772	2,312	57,664	41,786	16,112	1,739	532,783	483,373
2001	1,433	173	823	2,429	61,593	42,982	18,163	1,839	540,822	536,503
2002	1,504	179	866	2,549	66,871	44,462	20,008	1,925	508,565	569,151
2003	1,545	197	884	2,626	71,347	46,179	22,246	2,097	461,324	553,589
2004	1,577	222	920	2,719	75,148	47,653	22,859	2,071	570,160	589,502
2005	1,608	237	948	2,793	79,168	49,234	24,242	2,131	637,979	610,688
2006	1,647	294	979	2,920	83,495	50,695	26,064	2,219	686,062	644,496
2007	1,690	315	1,021	3,026	87,089	51,532	28,312	2,311	773,774	705,051
2008	1,786	338	1,098	3,222	94,488	52,905	31,944	2,424	814,674	787,663
2009	1,852	370	1,120	3,342	101,508	54,810	33,985	2,529	612,696	765,871
2010	1,899	396	1,168	3,463	105,341	55,472	37,991	2,711	682,218	802,576
2011	1,890	399	1,199	3,488	105,471	55,805	39,823	2,768	756,256	810,216
2012	1,931	451	1,227	3,609	108,222	56,045	41,291	2,804	765,526	810,764
2013	1,874	463	1,262	3,599	107,495	57,361	43,349	2,862	853,776	824,060
2014	1,834	485	1,271	3,590	108,307	59,055	44,620	2,926	968,661	903,627
2015	1,775	502	1,298	3,575	108,207	60,962	46,405	2,979	1,031,040	988,806
2016	1,722	503	1,333	3,558	109,517	63,599	48,458	3,029	1,043,058	1,060,312
2017	1,664	514	1,372	3,550	110,321	66,299	50,424	3,063	1,115,726	1,130,198
2018	1,603	516	1,423	3,542	111,002	69,246	53,137	3,112	1,234,406	1,195,358
2019	1,541	520	1,464	3,525	110,823	71,916	55,698	3,170	1,207,892	1,244,696
2020	1,490	511	1,499	3,500	112,075	75,218	58,762	3,267	1,391,551	1,343,400
2021	1,427	506	1,543	3,476	112,316	78,708	61,685	3,331	1,551,195	1,457,692
2022	1,358	512	1,596	3,466	112,444	82,801	64,219	3,353	1,799,464	1,607,378
2023	1,289	517	1,651	3,457	114,339	88,704	67,326	3,398	1,685,243	1,714,351
2024	1,225	519	1,691	3,435	117,983	96,313	73,092	3,602	1,815,120	1,834,761
2025	1,172	529	1,718	3,419	120,758	103,036	77,369	3,753	1,910,392	1,935,188
	•			-	•		•	*		



# **EXHIBIT 17(F)**

## Historical Summary of Statistical Data Judges Retirement System

							Retirement Benefits in	Average		
Plan Year		<b>5</b>			Covered		Force Annual	Retiree	Market Value	Actuarial Value
Beginning			nt Counts		_ Payroll	Average	Amount	Monthly	of Assets	of Assets
January 1st	Active	Inactive	Retired	Total	(\$ Thousands)	Pay	(\$ Thousands)	Benefit	(\$ Thousands)	(\$ Thousands)
(1)	(2)	(3)	(4)	(5)	(6)	(7)	(8)	(9)	(10)	(11)
2000	106	2	73	181	10,150	95,750	3,078	3,514	85,921	78,130
2001	104	4	75	183	10,318	99,208	3,299	3,666	87,731	87,139
2002	106	4	78	188	10,910	102,925	3,608	3,855	82,760	92,649
2003	106	4	77	187	11,095	104,674	3,728	4,035	75,753	90,904
2004	106	5	83	194	11,163	105,311	4,306	4,324	94,467	97,412
2005	108	6	84	198	11,820	109,442	4,431	4,396	105,483	100,814
2006	109	5	85	199	11,721	107,533	4,711	4,618	113,353	106,374
2007	110	5	87	202	12,336	112,143	5,145	4,928	128,300	116,879
2008	110	6	96	212	13,387	121,700	5,931	5,149	134,366	129,847
2009	110	5	97	212	14,347	130,423	6,190	5,318	100,896	126,120
2010	108	4	107	219	14,458	133,873	7,435	5,791	111,727	131,491
2011	110	5	115	230	14,849	134,987	8 <i>,</i> 555	6,199	123,037	131,869
2012	112	4	118	234	15,061	134,477	8,692	6,138	123,237	130,561
2013	111	4	119	234	14,922	134,432	9,149	6,407	136,129	131,217
2014	111	5	127	243	15,932	142,249	10,244	6,722	155,680	145,121
2015	113	5	132	250	15,568	137,768	11,090	7,001	163,834	156,956
2016	112	4	140	256	16,484	147,175	11,963	7,121	163,748	166,298
2017	115	3	141	259	18,368	159,722	11,956	7,066	175,621	177,782
2018	114	4	148	266	18,507	162,345	13,122	7,389	198,486	192,037
2019	116	3	155	274	19,288	166,280	14,558	7,827	195,568	201,325
2020	116	4	153	273	19,757	170,318	14,868	8,098	220,293	212,550
2021	119	4	155	278	20,475	172,055	15,541	8,356	244,131	229,290
2022	119	4	161	284	20,869	175,371	16,590	8,587	282,032	251,721
2023	119	6	164	289	21,877	183,837	17,086	8,682	262,306	266,574
2024	121	6	166	293	24,054	198,791	18,287	9,180	280,984	283,922
2025	119	11	169	299	26,074	219,105	19,712	9,720	296,793	300,624



# EXHIBIT 17(G)

## **Historical Summary of Statistical Data Legislative and Governors Retirement System**

							Retirement			
							Benefits in	Average		
Plan Year					Covered		Force Annual	Retiree	Market Value	Actuarial Value
Beginning		Participa	nt Counts		Payroll	Average	Amount	Monthly	of Assets	of Assets
January 1st	Active	Inactive	Retired	Total	(\$ Thousands)	Pay	(\$ Thousands)	Benefit	(\$ Thousands)	(\$ Thousands)
(1)	(2)	(3)	(4)	(5)	(6)	(7)	(8)	(9)	(10)	(11)
2000	94	101	221	416	511	5,437	531	200	12,159	10,946
2001	86	96	218	400	478	5,557	536	205	11,724	11,569
2002	94	107	228	429	601	6,391	562	206	10,448	11,710
2003	94	105	231	430	592	6,297	585	211	8,932	10,719
2004	100	110	223	433	610	6,097	573	214	10,390	10,906
2005	97	103	221	421	521	5,374	577	218	11,066	10,650
2006	88	113	224	425	788	8,955	608	226	11,319	10,587
2007	89	110	216	415	797	8,955	604	233	12,163	10,983
2008	92	118	220	430	538	5,850	596	226	12,195	11,736
2009	91	111	222	424	532	5,850	580	218	8,673	10,841
2010	94	117	223	434	585	6,224	773	289	8,995	10,770
2011	83	119	221	423	547	6,587	778	293	9,337	10,197
2012	96	116	219	431	505	5,256	819	312	8,932	9,565
2013	74	125	224	423	390	5,265	806	300	9,444	9,077
2014	76	113	235	424	854	12,200	867	307	10,165	9,457
2015	73	105	236	414	943	12,923	886	313	10,365	9,908
2016	65	105	241	411	799	12,289	904	313	10,040	10,173
2017	61	98	244	403	722	11,830	942	322	10,351	10,470
2018	52	99	253	404	639	12,285	975	321	11,220	10,856
2019	52	91	250	393	639	12,285	974	325	10,537	10,852
2020	48	93	248	389	757	15,777	988	332	11,344	10,926
2021	42	84	249	375	719	17,128	998	334	12,057	11,287
2022	44	78	244	366	564	12,813	1,023	349	13,425	11,915
2023	44	75	237	356	724	16,455	988	348	12,122	12,255
2024	30	80	237	347	576	19,201	1,041	366	12,533	12,643
2025	12	91	234	337	313	26,095	1,044	372	12,697	12,864
						•	•		•	



# **EXHIBIT 17(H)**

## **Historical Summary of Statistical Data** Tier II Public Employees' Hybrid Retirement System

							Retirement	_		
Plan Year Beginning		Participa	int Counts		Covered Payroll	Average	Benefits in Force Annual Amount	Average Retiree Monthly	Market Value of Assets	Actuarial Value of Assets
January 1st	Active	Inactive	Retired	Total	(\$ Thousands)	Pay	(\$ Thousands)	Benefit	(\$ Thousands)	(\$ Thousands)
(1)	(2)	(3)	(4)	(5)	(6)	(7)	(8)	(9)	(10)	(11)
2012	4,342	0	0	4,342	115,876	26,687	0	0	2,799	2,833
2013	9,510	0	0	9,510	269,287	28,316	0	0	17,935	17,817
2014	13,352	0	0	13,352	410,861	30,771	0	0	47,690	46,239
2015	16,786	0	0	16,786	552,585	32,919	0	0	89,289	88,743
2016	21,100	92	1	21,193	662,190	31,383	1	72	140,539	145,518
2017	24,372	401	9	24,782	836,175	34,309	14	130	217,293	219,885
2018	27,150	1,073	26	28,249	1,009,865	37,196	50	161	329,217	318,755
2019	30,290	1,878	64	32,232	1,267,301	41,839	160	209	424,635	438,366
2020	33,684	2,869	113	36,666	1,493,445	44,337	301	222	611,583	594,273
2021	35,896	3,954	193	40,043	1,688,861	47,049	563	243	832,482	790,633
2022	39,173	5,375	276	44,824	1,969,408	50,275	888	268	1,154,018	1,049,866
2023	43,101	6,989	457	50,547	2,319,476	53,815	1,844	336	1,303,329	1,347,780
2024	46,227	8,461	590	55,278	2,718,254	58,802	2,564	362	1,673,550	1,696,245
2025	47,698	11,273	760	59,731	3,037,121	63,674	3,754	412	2,076,764	2,096,743



# EXHIBIT 17(I)

### **Historical Summary of Statistical Data Tier II Public Safety and Firefighter Hybrid Retirement System**

							Retirement			
							Benefits in	Average		
Plan Year					Covered		Force Annual	Retiree	Market Value	Actuarial Value
Beginning		Participa	nt Counts		Payroll	Average	Amount	Monthly	of Assets	of Assets
January 1st	Active	Inactive	Retired	Total	(\$ Thousands)	Pay	(\$ Thousands)	Benefit	(\$ Thousands)	(\$ Thousands)
(1)	(2)	(3)	(4)	(5)	(6)	(7)	(8)	(9)	(10)	(11)
2012	87	0	0	87	3,146	36,161	0	0	90	90
2013	439	0	0	439	16,152	36,793	0	0	1,172	1,161
2014	843	0	0	843	30,887	36,639	0	0	3,934	3,819
2015	1,280	0	0	1,280	47,707	37,271	0	0	8,706	8,666
2016	1,755	1	0	1,756	67,731	38,593	0	0	15,089	15,618
2017	2,240	26	0	2,266	89,558	39,981	0	0	25,135	25,388
2018	2,699	63	0	2,762	113,162	41,927	0	0	40,181	38,872
2019	3,301	111	0	3,412	145,332	44,027	0	0	54,335	56,073
2020	3,767	159	1	3,927	175,713	46,645	12	1,041	81,382	79,067
2021	4,301	358	4	4,663	209,765	48,771	33	697	120,284	114,579
2022	4,799	747	5	5,551	250,128	52,121	39	645	182,634	167,246
2023	5,326	1,154	7	6,487	320,010	60,085	42	504	223,398	232,137
2024	5,978	1,383	7	7,368	397,171	66,439	43	517	308,051	312,111
2025	6,671	1,678	9	8,358	478,034	71,658	73	672	411,421	414,514



## **SUPPLEMENT EXHIBIT 1(A)**

#### Preliminary Tier I Retirement Contribution Rates as a Percentage of Salary and Wages Fiscal Year July 1, 2026 - June 30, 2027

		P	reliminary Tier I	2026-2027 Rat	es		Increase
	(1) Employee	(2) Employer	(3) Normal cost* (6) - (4)	(4)	(5) Net Employer (2) + (4)	(6) Total (3) + (4)	(Decrease) From Prior Year
Public Employees	Lilipioyee	Lilipioyei	(0) - (4)	OI GAAL	(2) + (4)	(3) + (4)	FIIOI Teal
Contributory Retirement System							
11- Local Government	6.00%	6.09%	12.09%	4.87%	10.96%	16.96%	-1.00%
12- State and School***	6.00%	5.45%	11.45%	11.25%	16.70%	22.70% 1	0.00%
	6.00%	5.45%	11.45%	12.25%	17.70%	23.70% 1	0.00%
17- Higher Education  Public Employees	6.00%	5.45%	11.45%	12.25%	17.70%	23.70%	0.00%
Noncontributory Retirement System							
15- Local Government		11.86%	11.86%	3.11%	14.97%	14.97%	-1.00%
16- State and School***	-	12.25%	12.25%	8.94%	21.19%	21.19% 1,2	0.00%
18- Higher Education	-	12.25%	12.25%	9.94%	22.19%	22.19% <sup>1,2</sup>	0.00%
Public Safety							
Contributory Retirement System							
Division A							
23- Other Division A with 2.5% COLA	12.29%	11.02%	23.31%	10.77%	21.79%	34.08%	-0.50%
Public Safety							
Noncontributory Retirement System							
Division A							
42- State with 4% COLA	_	22.89%	22.89%	16.96%	39.85%	39.85% <sup>1</sup>	-0.50%
43- Other Division A with 2.5% COLA	_	22.29%	22.29%	10.25%	32.54%	32.54%	-0.50%
75- Other Division A with 4% COLA	-	22.80%	22.80%	11.41%	34.21%	34.21%	-0.50%
48- Bountiful with 2.5% COLA	-	23.49%	23.49%	26.89%	50.38%	50.38%	0.00%
Division B							
44- Salt Lake City with 2.5% COLA	-	22.51%	22.51%	24.20%	46.71%	46.71%	0.00%
45- Ogden with 2.5% COLA	-	22.42%	22.42%	26.30%	48.72%	48.72%	0.00%
46- Provo with 2.5% COLA	-	22.62%	22.62%	19.61%	42.23%	42.23%	0.00%
47- Logan with 2.5% COLA	-	22.60%	22.60%	17.87%	40.47%	40.47%	-0.50%
49- Other Division B with 2.5% COLA	-	22.62%	22.62%	9.95%	32.57%	32.57%	0.00%
76- Other Division B with 4% COLA	-	23.03%	23.03%	10.94%	33.97%	33.97%	-2.00%
Firefighters' Retirement System							
Division A							
Gross Rate	15.05%	11.68%	26.73%	0.99%	12.67%	27.72%	0.00%
Insurance Premium Offset	-	-10.07%	-10.07%	-0.99%	-11.06%	-11.06%	0.00%
31- Net Rate	15.05%	1.61%	16.66%	0.00%	1.61%	16.66%	0.00%
Division B	15.05%	1.01%	10.00%	0.00%	1.01%	10.00%	0.00%
Gross Rate	16.71%	9.83%	26.54%	1.57%	11.40%	28.11%	-2.00%
Insurance Premium Offset	10.71%	-9.49%	<u>-9.49%</u>	-1.57%	-11.40%	-11.06%	0.00%
	46.740/						
32- Net Rate	16.71%	0.34%	17.05%	0.00%	0.34%	17.05%	-2.00%
Judges' Retirement System							
Gross Rate	-	31.60%	31.60%	20.31%	51.91%	51.91% <sup>1</sup>	0.00%
Court Fees Offset				<u>-5.91%</u>	-5.91%	<u>-5.91%</u>	-0.05%
37- Net Rate- Noncontributory	-	31.60%	31.60%	14.40%	46.00%	46.00% 1	-0.05%
Governors and Legislative 14- Appropriation Payable by June 30, 20	27				\$ 337,495	\$ 337,495	\$ (13,290

Note: The net employer contribution rate and amortization rates shown above are certified and maintained by the Board. The net employer contribution rates for Judges and Public Safety Funds 37, 44, 45, 46, and 47 are maintained at the 2014-15 levels. The net employer contribution rates for Funds 29, 48, and 49 are established by the 2017 actuarial valuation. The net employer contribution rates for the Firefighters and Judges changed (due to the offset) in accordance with Utah Code Subsection 49-11-301(5)(a). The contribution rates for certain Tier I public safety and firefighter funds were increased in FY 2019 due to the modification to certain line of duty death benefits (2018 SB 21).

- 1 Includes funding of 3% Substantial Substitute based on salaries for all state and school employees.
- 2 Does not include 1.5% 401(k).
- \* The difference between the Board certified employer contribution rate and the Board certified amortization rate.
- \*\* Amortization of Unfunded Actuarial Accrued Liability (UAAL).
- \*\*\* Public School Districts and Charter School rates are effective September 1, 2026 August 31, 2027.



# **SUPPLEMENT EXHIBIT 1(B)**

#### Preliminary Tier II Retirement Contribution Rates as a Percentage of Salary and Wages Fiscal Year July 1, 2026 - June 30, 2027

			Tier II I	Hybrid Retireme	nt System		273.01		Tier II	<b>Defined Contrib</b>	oution Plan		7 <u>2</u>	9
	(1) Employee Tier II	(2) Employer Hybrid Plan	(3) Employer Hybrid Plan	(4) Death	(5)	(6) Total Employer Contribution Rate	(7) Total Required Contribution Rate	(1) Employee Tier II	(2) Employer Tier II	(3) Death	(4)	(5) Total Required Contribution Rate	Employee Increase (Decrease) From Prior	Employer Increase (Decrease) From Prior
m.a.	Rate	DB Rate	DC Rate	Benefit*	Amort %	(2)+(3)+(4)+(5)	(1)+(6)	Rate	Rate	Benefit*	Amort %	(1)+(2)+(3)+(4)	Year	Year
Public Employees		- Do Hote		Delicit	741101170	(2)-(3)-(1)-(3)	(2)-(0)	70 10 10	7	Denem	741101270	(2)-(2)-(3)-(1)	100.	100
Contributory Retirement System							1111111					31 1 1 1		
11- Local Government	1.30%	10.00%	0.00%	0.08%	4.87%	14.95%	16.25%	0.00%	10.00%	0.08%	4.87%	14.95%	0.49%	-1.00%
Public Employees														
Noncontributory Retirement System							120							
15- Local Government	1.30%	10.00%	0.00%	0.08%	3.11%	13.19%	14.49%	0.00%	10.00%	0.08%	3.11%	13.19%	0.49%	-1.00%
16- State and School 1	1.30%	10.00%	0.00%	0.08%	8.94%	19.02%	20.32%	0.00%	10.00%	0.08%	8.94%	19.02%	0.49%	0.00%
18- Higher Education	1.30%	10.00%	0.00%	0.08%	9.94%	20.02%	21.32%	0.00%	10.00%	0.08%	9.94%	20.02%	0.49%	0.00%
Public Safety							20000000						515-16 M-61-	
Contributory Retirement System														
23- Other Division A (2.5% COLA)	4.73%	14.00%	0.00%	0.08%	10.77%	24.85%	29.58%	0.00%	14.00%	0.08%	10.77%	24.85%	0.00%	-0.50%
Public Safety														
Noncontributory Retirement System														
42- State	4.73%	14.00%	0.00%	0.08%	16.96%	31.04%	35.77%	0.00%	14.00%	0.08%	16.96%	31.04%	0.00%	-0.50%
43- Other Division A (2.5% COLA)	4.73%	14.00%	0.00%	0.08%	10.25%	24.33%	29.06%	0.00%	14.00%	0.08%	10.25%	24.33%	0.00%	-0.50%
75- Other Division A (4% COLA)	4.73%	14.00%	0.00%	0.08%	11.41%	25.49%	30.22%	0.00%	14.00%	0.08%	11.41%	25.49%	0.00%	-0.50%
44- Salt Lake City	4.73%	14.00%	0.00%	0.08%	24.20%	38.28%	43.01%	0.00%	14.00%	0.08%	24.20%	38.28%	0.00%	0.00%
45- Ogden	4.73%	14.00%	0.00%	0.08%	26.30%	40.38%	45.11%	0.00%	14.00%	0.08%	26.30%	40.38%	0.00%	0.00%
46- Provo	4.73%	14.00%	0.00%	0.08%	19.61%	33.69%	38.42%	0.00%	14.00%	0.08%	19.61%	33.69%	0.00%	0.00%
47- Logan	4.73%	14.00%	0.00%	0.08%	17.87%	31.95%	36.68%	0.00%	14.00%	0.08%	17.87%	31.95%	0.00%	-0.50%
48- Bountiful	4.73%	14.00%	0.00%	0.08%	26.89%	40.97%	45.70%	0.00%	14.00%	0.08%	26.89%	40.97%	0.00%	0.00%
49- Other Division B (2.5% COLA)	4.73%	14.00%	0.00%	0.08%	9.95%	24.03%	28.76%	0.00%	14.00%	0.08%	9.95%	24.03%	0.00%	0.00%
76- Other Division B (4% COLA)	4.73%	14.00%	0.00%	0.08%	10.94%	25.02%	29.75%	0.00%	14.00%	0.08%	10.94%	25.02%	0.00%	-2.00%
Firefighters														
31- Division A**	4.73%	14.00%	0.00%	0.08%	0.00%	14.08%	18.81%	0.00%	14.00%	0.08%	0.00%	14.08%	0.00%	0.00%
32- Division B**	4.73%	14.00%	0.00%	0.08%	0.00%	14.08%	18.81%	0.00%	14.00%	0.08%	0.00%	14.08%	0.00%	0.00%

Note: \* Employer paid active member death benefit (75% of salary) per Utah Code Section 49-22-501 and 49-23-501.



<sup>\*\*</sup> For Firefighters, the fire insurance premium offset was applied first to the amortization charge, leaving no amount owed to Tier I by employers for Tier II firefighters.

<sup>&</sup>lt;sup>1</sup> Public School Districts and Charter School rates are effective September 1, 2026 - August 31, 2027.

### **SUPPLEMENT EXHIBIT 1(C)**

#### Preliminary Condensed Retirement Contribution Rate Guide Fiscal Year July 1, 2025 - June 30, 2026

Tier I DB System Tier I Post Retired Tier II - DB Hybrid System Tier II - DC Plan Post Retired Post Retired **Contribution Reporting Fields Contribution Reporting Fields** Tier II 2025-2026 Rates Tier II 2025-2026 Rates **Contribution Reporting Fields Employment post Employment prior** July 1, 2010 6/30/2010 - No 401(k) Tier II Tier II Optional 401(k) Cap Member Employer Total Amort of UAAL1 401(k) 401(k) Fund Employee Employer Total Fund Employee Employer Total **Public Employees Contributory Retirement System** 11- Local Government 6.00% 11.96% 17.96% 5.87% 12.09% 111 0.81% 15.95% 0.00% 16.76% 211 0.00% 5.95% 10.00% 15.95% 12- State and School 6.00% 16 70% 11 25% 11 45% 22 70% 17- Higher Education 6.00% 17.70% 23.70% 12.25% 11.45% **Public Employees Noncontributory Retirement System** 15.97% 15.97% 15- Local Government 4.11% 11.86% 111 0.81% 14.19% 0.00% 15.00% 211 0.00% 4.19% 10.00% 14.19% 16- State and School 21.19% 21.19% 8.94% 12.25% 112 0.81% 19.02% 0.00% 19.83% 212 0.00% 9.02% 10.00% 19.02% 18- Higher Education 22.19% 22 19% 9 94% 12 25% 117 0.81% 20.83% 217 10.02% 20.02% 20.02% 0.00% 0.00% 10.00% **Public Safety Contributory Retirement System** Division A 23- Other Division A with 2.5% COLA 12.29% 22.29% 34.58% 11.27% 23.31% 122 4.73% 25.35% 0.00% 30.08% 222 0.00% 11.35% 14.00% 25.35% **Public Safety** Noncontributory Retirement System Division A 42- State with 4% COLA 40 35% 40 35% 17 46% 22 89% 122 4.73% 31.54% 0.00% 36 27% 222 0.00% 17.54% 14.00% 31.54% 43- Other Division A with 2.5% COLA 33.04% 33.04% 10.75% 22.29% 122 4.73% 24.83% 0.00% 29.56% 222 0.00% 10.83% 14.00% 24.83% 75- Other Division A with 4% COLA 34 71% 34 71% 11.91% 22.80% 122 4 73% 25 99% 0.00% 30.72% 222 0.00% 11 99% 14 00% 25.99% 48- Bountiful with 2.5% COLA 50.38% 50.38% 26.89% 23.49% 122 4.73% 40.97% 0.00% 45.70% 222 0.00% 26.97% 14.00% 40.97% **Division B** 44- Salt Lake City with 2.5% COLA 46.71% 46.71% 24.20% 22.51% 122 4.73% 38.28% 0.00% 43.01% 222 0.00% 24.28% 14.00% 38.28% 45- Ogden with 2.5% COLA 48.72% 48.72% 26.30% 22.42% 122 4.73% 40.38% 0.00% 45.11% 222 0.00% 26.38% 14.00% 40.38% 46- Provo with 2.5% COLA 42.23% 42.23% 19.61% 22.62% 122 4.73% 33.69% 0.00% 38.42% 222 0.00% 19.69% 14.00% 33.69% 47- Logan with 2.5% COLA 40.97% 40.97% 18.37% 22.60% 122 4.73% 32.45% 0.00% 37.18% 222 0.00% 18.45% 14.00% 32.45% 49- Other Division B with 2.5% COLA 22.62% 24.03% 32.57% 32.57% 9.95% 122 4.73% 24.03% 0.00% 28.76% 222 0.00% 10.03% 14.00% 76- Other Division B with 4% COLA 35.97% 35.97% 12.94% 23.03% 122 4.73% 27.02% 0.00% 31.75% 222 0.00% 13.02% 14.00% 27.02% **Firefighters Retirement System** Division A 0.00% 31- Division A 15.05% 16 66% 132 18 81% 1 61% 16 66% 4 73% 14 08% 0.00% 232 0.00% 0.08% 14 00% 14 08% **Division B** 32- Division B 16.71% 2.34% 19.05% 0.00% 19.05% 132 4.73% 14.08% 0.00% 18.81% 232 0.00% 0.08% 14.00% 14.08% Judges' Retirement System 37- Judges' Noncontributory 0.00% 46.05% 46.05%

<sup>&</sup>lt;sup>3</sup> Public School Districts and Charter School rates are effective September 1, 2024 - August 31, 2025.



Note: 1 Unfunded actuarial accrued liability.

<sup>&</sup>lt;sup>2</sup> Does not include the required 1.5% 401(k) contribution.



**ASSESSMENT AND DISCLOSURE OF RISK** 

# Risks Associated with Measuring the Accrued Liability And Actuarially Determined Contribution

(As Required by ASOP No. 51)

The determination of URS's accrued liability and actuarially determined contributions requires the use of assumptions regarding future economic and demographic experience. The risk measures illustrated in this section are intended to aid stakeholders in understanding the effects when future experience differs from the assumptions used in performing an actuarial valuation. These risk measures may also help with illustrating the potential volatility in the funded status and actuarially determined contributions that result from differences between actual experience and the expected experience based on the actuarial assumptions.

Future actuarial measurements may differ significantly from the current measurements presented in this report due to such factors as the following: plan experience (economic and demographic) differing from the assumptions, changes in assumptions due to changing conditions, changes in contribution requirements due to modifications to the funding policy, and changes in the liability and cost due to changes in plan provisions or applicable law. The scope of an actuarial valuation does not include an analysis of the potential range of such future measurements.

Examples of risk that may reasonably be anticipated to significantly affect the Systems' future financial condition include:

- Investment risk actual investment returns may differ from expected returns;
- Longevity risk members may live longer or shorter than expected and receive pensions for a time period different than assumed;
- Other demographic risks members may terminate, retire or become disabled at times or with benefits other than assumed resulting in actual future accrued liabilities and contributions differing from expected;
- Salary and payroll risk actual salaries and total payroll may differ from expected, resulting in actual future accrued liabilities and contributions differing from expected;
- Asset/Liability mismatch changes in assets may be inconsistent with changes in liabilities, thereby altering the
  relative difference between the assets and liabilities which may alter the funded status and contribution
  requirements;
- Contribution risk actual contributions may differ from expected future contributions. For example, actual contributions are not made in accordance with the System's funding policy, withdrawal liability assessments or other anticipated payments to the plan are not made, or material changes occur in the anticipated number of covered employees, covered payroll, or another relevant contribution base.

Effects of certain experience can generally be anticipated. For example, if the investment return since the most recent actuarial valuation is less (or more) than the assumed rate of return, the funded status of the plan can be expected to decrease (or increase) more than anticipated.

The Board-certified contribution rates shown in this report comply with the Board's funding policy, but stakeholders should be aware that contributions made at the current Board-certified rate do not necessarily guarantee that the contribution requirements will not increase in a future year.



#### **Employer Risk with Contribution Rates**

URS's Board policy is intended to finance the unfunded actuarial accrued liability over a reasonable time period and provide stability in the employer contribution rates so employers are better able to budget their pension cost in future years. For the Tier 1 funds, the Board-certified contribution rate is equal to the greater of: (1) the prior year Board certified contribution rate, and (2) an actuarially determined contribution rate based on a 20-year funding period. The contribution rates for a majority of the funds have been relatively stable since the fiscal year ending in 2015. The greater the margin, or difference between the prior year's Board-certified rate and the actuarially determined contribution rate, the greater ability for the fund to incur some adverse experience without requiring an increase in the Board-certified contribution rate. However, providing stability in the contribution rates means that projecting the year the fund actually attains a 100% funded ratio becomes less certain. If actual experience is more favorable than assumed then the year the fund attains a 100% funded ratio will be earlier than projected, but the projected year the fund attains a 100% funded ratio will be later than projected if actual experience is less favorable than assumed.

The Tier 2 Retirement Systems (Hybrid and Defined Contribution) were created to provide retirement benefits to members who joined URS on an after July 1, 2011. A key feature of this plan design was to try to eliminate the contribution rate risk for employers with respect to the benefits provided to Tier 2 members. Specifically, the employer contribution rate is set at 10% of pay for the Tier 2 Public Employee Systems and 14% of pay (beginning July 1, 2020) for the Tier 2 Public Safety and Firefighter Systems, (ignoring the amortization cost to finance the unfunded actuarial accrued liability in the Tier 1 System). Since the employer contribution rate is a fixed rate, the benefits provided to Tier 2 members are less certain, as are the member contribution requirements in the Tier 2 Hybrid Systems.

#### **Plan Maturity Measures**

Risks faced by a pension plan evolve over time. A relatively new plan with virtually no assets and paying few benefits will experience lower investment risk than a mature plan with a significant amount of assets and large number of members receiving benefits. There are a few measures that can assist stakeholders in understanding and comparing the maturity of a plan to other systems, which include:

• Ratio of market value of assets to payroll: The relationship between assets and payroll is a useful indicator of the potential volatility of contributions. If assets are approximately the same as covered payroll, an investment return that is 5% different than assumed would equal 5% of payroll. In another example, if the assets are approximately twice as large as covered payroll, an investment return that is 5% different than assumed would equal 10% of payroll. A ratio that increases over time generally indicates the potential of an increasing volatility in employer contribution rates as a percentage of payroll. For the Tier 1 Systems this measure includes the Tier 2 payroll on which the Tier 1 funds receive amortization contributions to finance the unfunded actuarial accrued liability.



- Ratio of actuarial accrued liability to payroll: The ratio of actuarial accrued liability to payroll can be used as a measure to indicate the potential volatility of contributions due to volatility in the liability experience. For instance, if the actuarial accrued liability is 5 times the size of the covered payroll, then a change in the liability that is 2% different than expected would be a change in magnitude that is 10% of payroll. A ratio that increases over time generally indicates the potential of an increasing volatility in employer contribution rates as a percentage of payroll. Generally, this ratio will be greater for the public safety and firefighter funds than the public employee funds because the benefits provided to public safety members and firefighters are more generous compared to those provided to public employees. For the Tier 1 Systems this measure includes the Tier 2 payroll on which the Tier 1 funds receive amortization contributions.
- Ratio of active to retired members: A relatively new plan will have a high ratio of active to retired members. A relatively mature open plan is likely to have close to the same number of actives to retirees resulting in a ratio that is around 1.0. On the other hand, a super-mature plan, or a plan that is closed to new entrants will have more retirees than active members resulting in a ratio below 1.0. As you will see on the table below, most of the Tier 1 funds have ratios at or below 1. As this ratio declines, a larger portion of the liability in the system is attributable to retirees (versus actives). This metric also typically moves in tandem with the liability to payroll metric, which provides an indication of potential contribution volatility. Finally, a low ratio active to retiree ratio can be an indicator of the relative cost impact for COLA type benefit changes (improvements or reductions).
- Ratio of net cash flow to market value of assets: A negative net cash flow means that benefit payments exceed contributions and the plan is depending on investment earnings and possibly existing funds to make payments to retirees. A certain amount of negative net cash flow is expected to occur when benefits are prefunded and the plan has matured. A large negative net cash flow as a percent of assets may be an indication of the need for additional contributions for a plan with a low funded ratio.



The following exhibit provides a comparison of these measures for each fund maintained by URS. Only the Tier II Hybrid and Defined Contribution Retirement Systems are open to new members. Both are considered relatively new funds. On the other hand, the Tier I Public Employee and Tier I Public Safety and Firefighter Systems are mature funds that are closed to new members. As a result, the maturity measures for these type funds will be very different.

#### **Certain Risk and Maturity Measures by Fund**

				Active / Retiree	Net Cash
	Fund/Division	MVA / Payroll <sup>1</sup>	AAL / Payroll <sup>1</sup>	Member Ratio	Flow / MVA
	(1)	(2)	(3)	(4)	(5)
Ι.	Tier I Public Employees				
	A. Local Government	4.2	4.4	0.6	-2.0%
	B. State and School	5.1	5.6	0.6	-2.4%
	C. Higher Education	9.2	9.0	0.5	-2.6%
П.	Tier I Public Safety				
	A. State	7.3	8.0	0.4	-1.3%
	B. Other Division A (2.5% COLA)	6.4	7.0	0.5	-1.3%
	C. Other Division A (4% COLA)	7.9	8.5	0.4	-2.0%
	D. Salt Lake City	8.4	9.8	0.4	-1.5%
	E. Ogden	8.4	9.6	0.2	-1.8%
	F. Provo	8.1	9.3	0.4	-1.7%
	G. Logan	9.2	9.8	0.4	-1.6%
	H. Bountiful	9.2	10.7	0.3	-1.9%
	I. Other Division B (2.5% COLA)	6.3	7.0	0.7	-0.7%
	J. Other Division B (4% COLA)	8.4	7.8	0.4	-1.3%
III.	Tier I Firefighters				
	A. Division A	3.8	3.7	1.3	0.1%
	B. Division B	10.0	9.0	0.6	-2.5%
IV.	Judges	11.2	13.5	0.7	-2.5%
V.	Governors and Legislative	40.5	41.8	0.1	-5.7%
VI.	3% Substantial Substitute	-	0.1	N/A	-8.3%
VII.	Tier II - Hybrid Plans				
	A. Public Employees	0.7	0.8	62.8	13.2%
	B. Public Safety and Firefighter	0.8	0.9	741.2	19.1%
VIII.	Grand Total	4.5	4.9	1.2	-1.4%

<sup>&</sup>lt;sup>1</sup> Payroll for the Tier 1 funds is based on contributing payroll, which includes Tier II pay which provides amortization payments the Tier I funds to finance the unfunded actuarial accrued liability.



### **Low-Default-Risk Obligation Measure**

Actuarial Standards of Practice No. 4 (ASOP No. 4) was revised and reissued in December 2021 by the Actuarial Standards Board (ASB). It includes a new calculation called a low-default-risk obligation measure (LDROM) to be prepared and issued annually for defined benefit pension plans. The transmittal memorandum for ASOP No. 4 includes the following explanation:

"The ASB believes that the calculation and disclosure of this measure provides appropriate, useful information for the intended user regarding the funded status of a pension plan. The calculation and disclosure of this additional measure is not intended to suggest that this is the "right" liability measure for a pension plan. However, the ASB does believe that this additional disclosure provides a more complete assessment of a plan's funded status and provides additional information regarding the security of benefits that members have earned as of the measurement date."

The LDROM estimates the amount of money the plan would need to invest in low risk securities to provide the benefits with greater certainty. The current model expects lower costs but with higher investment risk, which creates less certainty and a possibility of higher costs. Thus, the difference between the two measures (Valuation and LDROM) is one illustration of the possible costs the sponsor could incur if there was a reduction in the investment risk in comparison to the current diversified portfolio.

However, the downside risk would be limited in the scenarios where the current portfolio would fail to achieve returns in excess of the low-default-risk discount, in this case 5.50%.



#### **Comparison of Liability by Fund**

	Fund/Division	Valu	ation Liability		LDROM
	(1)		(2)	,	(3)
۱.	Tier I Public Employees				
	A. Local Government	\$	8,580,309	\$	9,905,807
	B. State and School		29,632,486		33,750,343
	C. Higher Education		2,604,930		2,979,507
П.	Tier I Public Safety				
	A. State		1,975,697		2,275,512
	B. Other Division A (2.5% COLA)		1,804,935		2,123,081
	C. Other Division A (4% COLA)		536,689		635,026
	D. Salt Lake City		515,265		593,798
	E. Ogden		104,401		122,688
	F. Provo		86,616		102,829
	G. Logan		44,507		53,541
	H. Bountiful		33,446		39,390
	I. Other Division B (2.5% COLA)		804,780		961,530
	J. Other Division B (4% COLA)		81,715		97,676
Ш.	Tier I Firefighters				
	A. Division A		386,593		457,055
	B. Division B		1,368,144		1,593,645
IV.	Judges		358,684		390,176
V.	Governors and Legislative		13,096		14,824
VI.	3% Substantial Substitute		506,180		604,679
VII.	Tier II - Hybrid Plans				
	A. Public Employees		2,432,777		3,202,756
	B. Public Safety and Firefighter		460,340		607,120
VIII.	Grand Total		52,331,590		60,510,983

Again, the difference between the two measures is one illustration of the savings the sponsor anticipates by assuming investment risk in a diversified portfolio.

The information has been prepared in compliance with this new requirement. Unless otherwise noted, the measurement date, actuarial cost methods, and assumptions used are the same as for the funding valuation covered in this actuarial valuation report. The Discount rate used to calculate LDROM: 5.50% which is approximately equal to the Intermediate FTSE Pension Discount Curve as of December 31, 2024. This measure may not be appropriate for assessing the need for or amount of future contributions as the current portfolio is expected to generate significantly more investment earnings than the low-default-risk portfolio. This measure is also not appropriate for assessing the sufficiency of plan assets to cover the estimated cost of settling the plan's benefit obligation as this measure includes projections of salary increases and the ability for current members to continue to accrue eligibility and vesting service.



## APPENDIX 1

#### **APPENDIX 1**

### **Statement of Actuarial Assumptions and Methods**

#### 1. *Investment return rate*:

6.85% per annum, compounded annually, composed of a 2.50% inflation rate and a 4.35% net real rate of return.

#### 2. Active member mortality rates:

The mortality assumption for active members is the PUB-2010 Employees Mortality Table for public employees, teachers, and public safety members, respectively. Rates at selected ages are shown:

	Active Male Members					
	Public	Public All Public Employees Public Safety and				
Age	Educators	Except Educators	Firefighters			
20	0.000340	0.000370	0.000410			
25	0.000160	0.000280	0.000370			
30	0.000220	0.000360	0.000410			
35	0.000300	0.000470	0.000470			
40	0.000420	0.000660	0.000590			
45	0.000670	0.000980	0.000820			
50	0.001110	0.001490	0.001200			
55	0.001720	0.002190	0.001750			
60	0.002640	0.003190	0.002640			

	Active Female Members					
		All Public Employees Public Safety and				
Age	Public Educators	Except Educators	Firefighters			
20	0.000130	0.000130	0.000160			
25	0.000090	0.000090	0.000200			
30	0.000140	0.000150	0.000270			
35	0.000200	0.000230	0.000360			
40	0.000310	0.000360	0.000490			
45	0.000480	0.000560	0.000670			
50	0.000730	0.000830	0.000910			
55	0.001070	0.001230	0.001230			
60	0.001610	0.001860	0.001680			



#### 3. Disability rates:

Disability rates are a function of the member's sex, occupation, and age. These rates were developed based on plan experience. For the Public Safety and Firefighters Systems, 25% of disabilities are assumed to be service related. Rates at selected ages are shown:

	Active Male Members							
	Local	Local Public Public Public						
Age	Government	Employees	Educators	Safety	Firefighters			
20	0.000100	0.000100	0.000060	0.000150	0.000360			
25	0.000150	0.000150	0.000090	0.000225	0.000540			
30	0.000300	0.000300	0.000180	0.000450	0.001080			
35	0.000450	0.000450	0.000270	0.000675	0.001620			
40	0.000600	0.000600	0.000360	0.000900	0.002160			
45	0.001000	0.001000	0.000600	0.001500	0.003600			
50	0.001300	0.001300	0.000780	0.001950	0.004680			
55	0.002050	0.002050	0.001230	0.003075	0.007380			
60	0.002800	0.002800	0.001680	0.004200	0.010080			

	Active Female Members							
	Local	Local Public Public Public						
Age	Government	Employees	Educators	Safety	Firefighters			
20	0.000080	0.000100	0.000060	0.000150	0.000360			
25	0.000120	0.000150	0.000090	0.000225	0.000540			
30	0.000240	0.000300	0.000180	0.000450	0.001080			
35	0.000360	0.000450	0.000270	0.000675	0.001620			
40	0.000480	0.000600	0.000360	0.000900	0.002160			
45	0.000800	0.001000	0.000600	0.001500	0.003600			
50	0.001040	0.001300	0.000780	0.001950	0.004680			
55	0.001640	0.002050	0.001230	0.003075	0.007380			
60	0.002240	0.002800	0.001680	0.004200	0.010080			



#### 4. Termination rates (for causes other than death, disability or retirement):

Termination rates are a function of the member's sex, occupation, and service. These rates were developed based on plan experience. Termination rates are not applied after a member becomes eligible for a reduced or unreduced retirement benefit.

	Active Male Members						
	Years of Service						
	Local	Public	Public	Public			
Service	Government	Employees	Educators	Safety	Firefighters		
0	0.1900	0.2700	0.1600	0.1500	0.0700		
1	0.1300	0.2000	0.1200	0.0800	0.0550		
2	0.1000	0.1200	0.0850	0.0700	0.0400		
3	0.0900	0.1000	0.0700	0.0600	0.0375		
4	0.0800	0.0900	0.0650	0.0550	0.0300		
5	0.0700	0.0800	0.0600	0.0500	0.0250		
6	0.0650	0.0700	0.0550	0.0450	0.0225		
7	0.0550	0.0600	0.0450	0.0400	0.0200		
8	0.0500	0.0500	0.0400	0.0350	0.0175		
9	0.0450	0.0500	0.0350	0.0300	0.0175		
10	0.0400	0.0450	0.0300	0.0250	0.0175		
11	0.0350	0.0450	0.0275	0.0250	0.0150		
12	0.0325	0.0400	0.0250	0.0250	0.0125		
13	0.0300	0.0375	0.0200	0.0200	0.0125		
14	0.0300	0.0350	0.0175	0.0200	0.0010		
15	0.0275	0.0300	0.0175	0.0200	0.0010		
16	0.0275	0.0275	0.0150	0.0150	0.0010		
17	0.0250	0.0250	0.0150	0.0150	0.0010		
18	0.0250	0.0200	0.0150	0.0150	0.0010		
19	0.0250	0.0200	0.0150	0.0150	0.0010		
20	0.0200	0.0200	0.0150	0.0100	0.0010		
21	0.0200	0.0200	0.0150	0.0100	0.0010		
22	0.0175	0.0200	0.0150	0.0100	0.0010		
23	0.0150	0.0150	0.0150	0.0100	0.0010		
24	0.0125	0.0150	0.0150	0.0100	0.0010		
25+	0.0100	0.0100	0.0100	N/A	N/A		



#### 4. Termination rates (continued):

#### **Active Female Members Years of Service Public** Local **Public Public Employees** Government **Educators** Service Safety **Firefighters** 0 0.2600 0.2800 0.1600 0.1500 0.0700 1 0.1800 0.2100 0.1300 0.0800 0.0550 2 0.1500 0.1500 0.1000 0.0700 0.0400 3 0.1300 0.1300 0.0900 0.0600 0.0375 4 0.1150 0.1100 0.0800 0.0550 0.0300 5 0.0950 0.1000 0.0700 0.0500 0.0250 6 0.0900 0.0850 0.0600 0.0450 0.0225 7 0.0800 0.0725 0.0525 0.0400 0.0200 8 0.0700 0.0625 0.0450 0.0350 0.0175 9 0.0175 0.0600 0.0575 0.0400 0.0300 10 0.0550 0.0525 0.0375 0.0250 0.0175 11 0.0500 0.0450 0.0325 0.0250 0.0150 12 0.0250 0.0125 0.0475 0.0425 0.0300 13 0.0450 0.0400 0.0250 0.0200 0.0125 0.0200 0.0010 14 0.0400 0.0375 0.0200 0.0010 15 0.0400 0.0350 0.0200 0.0200 16 0.0375 0.0300 0.0175 0.0150 0.0010 17 0.0350 0.0275 0.0175 0.0150 0.0010 18 0.0300 0.0275 0.0175 0.0150 0.0010 0.0010 19 0.0300 0.0275 0.0150 0.0150 0.0250 0.0275 0.0010 20 0.0150 0.0100 0.0010 21 0.0250 0.0250 0.0150 0.0100 22 0.0225 0.0100 0.0010 0.0225 0.0150 23 0.0200 0.0200 0.0100 0.0010 0.0150 24 0.0200 0.0200 0.0150 0.0100 0.0010

0.0100

N/A



25+

0.0100

0.0100

N/A

#### 5. Refund rates:

Refund rates are the percentage of vested members electing to receive a refund of contributions upon termination of employment. This rate is only applied to members of the contributory systems; vested members in the noncontributory systems are assumed to defer their benefits until retirement, even if they have a contribution account from service prior to the establishment of the noncontributory system. The rate is a function of the member's sex, occupation and service. These rates are based on plan experience.

	Tier 1 - Males					
Service	Local Government	Public Employees	Public Educators	Public Safety & Firefighters <sup>1</sup>		
0-3	100%	100%	100%	100%		
4	75%	86%	75%	76%		
5	73%	83%	73%	74%		
6	70%	80%	70%	71%		
7	67%	78%	66%	69%		
8	65%	77%	61%	67%		
9	62%	75%	57%	65%		
10	61%	73%	54%	57%		
11	59%	70%	50%	50%		
12	58%	68%	47%	42%		
13	55%	66%	42%	40%		
14	52%	65%	38%	37%		
15	49%	63%	33%	35%		
16	48%	61%	28%	33%		
17	46%	60%	22%	31%		
18	45%	58%	17%	29%		
19	23%	29%	09%	15%		
20 or more	0%	0%	0%	0%		

<sup>&</sup>lt;sup>1</sup>Male and female members combined.



### 5. Refund rates (continued):

Tier 1 - Females						
Service	Local Government	Public Employees	Public Educators			
0-3	100%	100%	100%			
4	77%	80%	65%			
5	75%	79%	64%			
6	72%	77%	62%			
7	69%	74%	61%			
8	67%	71%	59%			
9	64%	68%	58%			
10	61%	64%	53%			
11	57%	60%	48%			
12	54%	56%	43%			
13	49%	55%	39%			
14	45%	53%	36%			
15	40%	52%	32%			
16	35%	49%	27%			
17	30%	46%	21%			
18	25%	43%	16%			
19	13%	22%	08%			
20 or more	0%	0%	0%			

Members in the Tier 2 Hybrid Systems (public employee and public safety and firefighter system) are assumed to elect a refund at their termination of employment if the value of their employee contribution balance (with interest) is greater than the value of their pension benefit.



#### 6. *Retirement rates*:

Retirement rates are a function of the member's age, sex and occupation (and service in the case of Firefighters, Public Safety and Judges). Rates are based on plan experience. Rates are applied only at ages at which the member is eligible for a reduced or unreduced retirement benefit. Members are assumed to retire no later than age 75 (age 70 for the public safety, firefighter and judges systems). Sample rates are shown below.

	Tier I - Local Government						
	Male Reduced Unreduced		Female				
Age			Reduced	Unreduced			
50	0.025	0.150	0.040	0.200			
51	0.025	0.150	0.040	0.200			
52	0.025	0.150	0.040	0.200			
53	0.025	0.120	0.040	0.200			
54	0.025	0.120	0.040	0.150			
55	0.030	0.120	0.040	0.150			
56	0.030	0.120	0.040	0.150			
57	0.030	0.120	0.040	0.150			
58	0.040	0.120	0.060	0.150			
59	0.040	0.150	0.060	0.200			
60	0.040	0.150	0.100	0.200			
61	0.040	0.150	0.130	0.200			
62	0.100	0.250	0.130	0.300			
63	0.100	0.250	0.130	0.300			
64	0.100	0.250	0.130	0.300			
65	N/A	0.250	N/A	0.300			
66	N/A	0.300	N/A	0.300			
67	N/A	0.300	N/A	0.300			
68	N/A	0.300	N/A	0.300			
69	N/A	0.300	N/A	0.300			
70	N/A	0.300	N/A	0.300			
71	N/A	0.300	N/A	0.300			
72	N/A	0.300	N/A	0.300			
73	N/A	0.300	N/A	0.250			
74	N/A	0.300	N/A	0.250			
75+	N/A	1.000	N/A	1.000			



	Ma	ale	Fen	nale
Age	Reduced	Unreduced <sup>1</sup>	Reduced	Unreduced <sup>1</sup>
50	N/A	0.150	N/A	0.120
51	N/A	0.150	N/A	0.120
52	N/A	0.150	N/A	0.120
53	N/A	0.150	N/A	0.120
54	N/A	0.150	N/A	0.120
55	N/A	0.150	N/A	0.150
56	N/A	0.150	N/A	0.150
57	N/A	0.150	N/A	0.150
58	N/A	0.150	N/A	0.150
59	N/A	0.150	N/A	0.200
60	0.020	0.200	0.020	0.200
61	0.040	0.200	0.040	0.200
62	0.060	0.230	0.060	0.280
63	0.080	0.230	0.080	0.280
64	0.100	0.230	0.100	0.280
65	N/A	0.230	N/A	0.280
66	N/A	0.230	N/A	0.280
67	N/A	0.220	N/A	0.280
68	N/A	0.220	N/A	0.280
69	N/A	0.220	N/A	0.280
70	N/A	0.220	N/A	0.300
71	N/A	0.220	N/A	0.300
72	N/A	0.220	N/A	0.300
73	N/A	0.220	N/A	0.250
74	N/A	0.220	N/A	0.250
75+	N/A	1.000	N/A	1.000

 $<sup>^{1}</sup>$  The retirement rate in increased by 30% (i.e. adding 30%) at the age the member is first eligible for an unreduced retirement benefit prior to the age of 65.



	Tier I - Public Employees						
	Male Reduced Unreduced		Female				
Age			Reduced	Unreduced			
50	0.023	0.150	0.020	0.170			
51	0.023	0.150	0.020	0.160			
52	0.025	0.150	0.020	0.160			
53	0.025	0.150	0.020	0.160			
54	0.025	0.150	0.020	0.160			
55	0.025	0.160	0.040	0.160			
56	0.025	0.160	0.040	0.160			
57	0.025	0.160	0.040	0.160			
58	0.025	0.160	0.040	0.200			
59	0.040	0.160	0.040	0.200			
60	0.050	0.200	0.090	0.250			
61	0.050	0.200	0.090	0.250			
62	0.110	0.300	0.140	0.330			
63	0.110	0.300	0.140	0.330			
64	0.110	0.300	0.140	0.330			
65	N/A	0.220	N/A	0.280			
66	N/A	0.220	N/A	0.280			
67	N/A	0.220	N/A	0.280			
68	N/A	0.220	N/A	0.220			
69	N/A	0.220	N/A	0.220			
70	N/A	0.220	N/A	0.220			
71	N/A	0.220	N/A	0.220			
72	N/A	0.220	N/A	0.220			
73	N/A	0.220	N/A	0.220			
74	N/A	0.220	N/A	0.220			
75+	N/A	1.000	N/A	1.000			



	Tier II - Public Employees					
	Ma	ale	Fen	nale		
Age	Reduced	Unreduced <sup>1</sup>	Reduced	Unreduced <sup>1</sup>		
50	N/A	0.150	N/A	0.170		
51	N/A	0.150	N/A	0.160		
52	N/A	0.150	N/A	0.160		
53	N/A	0.150	N/A	0.160		
54	N/A	0.150	N/A	0.160		
55	N/A	0.160	N/A	0.160		
56	N/A	0.160	N/A	0.160		
57	N/A	0.160	N/A	0.160		
58	N/A	0.160	N/A	0.200		
59	N/A	0.160	N/A	0.200		
60	0.020	0.200	0.020	0.250		
61	0.040	0.200	0.040	0.250		
62	0.060	0.300	0.060	0.330		
63	0.080	0.300	0.080	0.330		
64	0.100	0.300	0.100	0.330		
65	N/A	0.220	N/A	0.280		
66	N/A	0.220	N/A	0.280		
67	N/A	0.220	N/A	0.280		
68	N/A	0.220	N/A	0.220		
69	N/A	0.220	N/A	0.220		
70	N/A	0.220	N/A	0.220		
71	N/A	0.220	N/A	0.220		
72	N/A	0.220	N/A	0.220		
73	N/A	0.220	N/A	0.220		
74	N/A	0.220	N/A	0.220		
75+	N/A	1.000	N/A	1.000		

<sup>&</sup>lt;sup>1</sup> The retirement rate is increased by 30% (i.e. adding 30%) at the age the member is first eligible for an unreduced retirement benefit due to attaining 35 years of service prior to the age of 65.



	Tier I - Public Educators					
	Male		Female			
Age	Reduced	Unreduced	Reduced	Unreduced		
50	0.020	0.200	0.020	0.250		
51	0.020	0.200	0.020	0.250		
52	0.020	0.200	0.020	0.250		
53	0.020	0.200	0.020	0.250		
54	0.020	0.180	0.020	0.180		
55	0.020	0.180	0.030	0.180		
56	0.025	0.180	0.030	0.180		
57	0.030	0.180	0.060	0.180		
58	0.030	0.180	0.060	0.220		
59	0.030	0.180	0.060	0.220		
60	0.080	0.180	0.110	0.300		
61	0.080	0.330	0.110	0.300		
62	0.130	0.330	0.160	0.350		
63	0.130	0.330	0.160	0.350		
64	0.130	0.330	0.160	0.350		
65	N/A	0.330	N/A	0.350		
66	N/A	0.330	N/A	0.350		
67	N/A	0.300	N/A	0.350		
68	N/A	0.300	N/A	0.350		
69	N/A	0.300	N/A	0.350		
70	N/A	0.300	N/A	0.350		
71	N/A	0.300	N/A	0.350		
72	N/A	0.300	N/A	0.350		
73	N/A	0.300	N/A	0.350		
74	N/A	0.300	N/A	0.350		
75+	N/A	1.000	N/A	1.000		



		lic Educators		
	Male		Female	
Age	Reduced	Unreduced <sup>1</sup>	Reduced	Unreduced <sup>1</sup>
50	N/A	0.200	N/A	0.300
51	N/A	0.200	N/A	0.300
52	N/A	0.200	N/A	0.300
53	N/A	0.200	N/A	0.140
54	N/A	0.150	N/A	0.140
55	N/A	0.150	N/A	0.140
56	N/A	0.150	N/A	0.180
57	N/A	0.150	N/A	0.180
58	N/A	0.150	N/A	0.180
59	N/A	0.150	N/A	0.180
60	0.020	0.230	0.020	0.300
61	0.040	0.230	0.040	0.300
62	0.060	0.330	0.060	0.350
63	0.080	0.330	0.080	0.350
64	0.100	0.330	0.100	0.350
65	N/A	0.330	N/A	0.350
66	N/A	0.330	N/A	0.350
67	N/A	0.300	N/A	0.350
68	N/A	0.300	N/A	0.280
69	N/A	0.250	N/A	0.280
70	N/A	0.200	N/A	0.280
71	N/A	0.200	N/A	0.280
72	N/A	0.200	N/A	0.280
73	N/A	0.200	N/A	0.280
74	N/A	0.200	N/A	0.280
75+	N/A	1.000	N/A	1.000

<sup>&</sup>lt;sup>1</sup> The retirement rate is increased by 30% (i.e. adding 30%) at the age the member is first eligible for an unreduced retirement benefit due to attaining 35 years of service prior to the age of 65.



Tier I - Public Safety (Unisex)			Tier I - Firefig	hters (Unisex)	
	Years of Service		Years of	Service	
Age	0 – 19	20 – 29	30+	0 – 29	30+
40-44	0.000	0.180	0.180	0.075	0.120
45	0.000	0.180	0.180	0.075	0.120
46	0.000	0.180	0.180	0.075	0.120
47	0.000	0.180	0.180	0.075	0.120
48	0.000	0.180	0.180	0.075	0.120
49	0.000	0.150	0.150	0.075	0.120
50	0.000	0.150	0.150	0.075	0.120
51	0.000	0.150	0.150	0.075	0.120
52	0.000	0.150	0.150	0.075	0.120
53	0.000	0.150	0.180	0.075	0.120
54	0.000	0.150	0.180	0.075	0.120
55	0.000	0.150	0.180	0.075	0.120
56	0.000	0.150	0.180	0.075	0.120
57	0.000	0.150	0.180	0.150	0.120
58	0.000	0.150	0.180	0.150	0.150
59	0.000	0.150	0.180	0.150	0.150
60	0.140	0.200	0.200	0.150	0.150
61	0.140	0.200	0.200	0.150	0.150
62	0.140	0.300	0.300	0.250	0.200
63	0.140	0.300	0.300	0.250	0.200
64	0.140	0.300	0.300	0.250	0.250
65	0.280	0.300	0.300	0.500	0.400
66	0.280	0.300	0.400	0.500	0.400
67	0.280	0.300	0.500	0.500	0.500
68	0.280	0.300	0.500	0.500	0.500
69	0.280	0.300	0.500	0.500	0.500
70+	1.000	1.000	1.000	1.000	1.000



Tier II - Public Safety (Unisex)			Tier II -	Firefighters (L	Jnisex)	
	Years of Service		Υ	ears of Service	2	
Age	0 – 25	25 – 29 <sup>1</sup>	30+ <sup>1</sup>	0 – 25	25 - 29¹	30+ <sup>1</sup>
40-44	N/A	0.180	N/A	N/A	0.075	N/A
45	N/A	0.180	0.180	N/A	0.075	0.120
46	N/A	0.180	0.180	N/A	0.075	0.120
47	N/A	0.180	0.180	N/A	0.075	0.120
48	N/A	0.180	0.180	N/A	0.075	0.120
49	N/A	0.150	0.150	N/A	0.075	0.120
50	N/A	0.150	0.150	N/A	0.075	0.120
51	N/A	0.150	0.150	N/A	0.075	0.120
52	N/A	0.150	0.150	N/A	0.075	0.120
53	N/A	0.150	0.180	N/A	0.075	0.120
54	N/A	0.150	0.180	N/A	0.075	0.120
55	N/A	0.150	0.180	N/A	0.075	0.120
56	N/A	0.150	0.180	N/A	0.075	0.120
57	N/A	0.150	0.180	N/A	0.150	0.120
58	N/A	0.150	0.180	N/A	0.150	0.150
59	N/A	0.150	0.180	N/A	0.150	0.150
60	0.050	0.200	0.200	0.050	0.150	0.150
61	0.050	0.200	0.200	0.050	0.150	0.150
62	0.050	0.300	0.300	0.050	0.250	0.200
63	0.100	0.300	0.300	0.100	0.250	0.200
64	0.100	0.300	0.300	0.100	0.250	0.250
65	0.300	0.300	0.300	0.500	0.500	0.400
66	0.300	0.300	0.400	0.500	0.500	0.400
67	0.300	0.300	0.500	0.500	0.500	0.500
68	0.300	0.300	0.500	0.500	0.500	0.500
69	0.300	0.300	0.500	0.500	0.500	0.500
70+	1.000	1.000	1.000	1.000	1.000	1.000

<sup>&</sup>lt;sup>1</sup> There is a 10% increase (i.e. plus 10%) to the retirement rate upon first eligibility (if under age 65) for an unreduced retirement benefit.



	Judges - Males and Females				
	Years of Service				
Age	0 - 24	25 - 29	30+		
45	N/A	0.100	0.100		
46	N/A	0.100	0.100		
47	N/A	0.100	0.100		
48	N/A	0.100	0.100		
49	N/A	0.100	0.100		
50	N/A	0.100	0.100		
51	N/A	0.100	0.100		
52	N/A	0.100	0.100		
53	N/A	0.100	0.100		
54	N/A	0.100	0.100		
55	N/A	0.100	0.100		
56	N/A	0.100	0.100		
57	N/A	0.100	0.100		
58	N/A	0.100	0.100		
59	N/A	0.100	0.100		
60	N/A	0.100	0.100		
61	N/A	0.100	0.100		
62	0.150	0.100	0.100		
63	0.150	0.100	0.100		
64	0.150	0.200	0.200		
65	0.150	0.200	0.200		
66	0.150	0.250	0.250		
67	0.150	0.250	0.250		
68	0.150	0.250	0.250		
69	0.150	0.250	0.250		
70	1.000	1.000	1.000		



### 7. Salary increase rates:

Salaries for individual members are assumed to increase each year, as a function of the member's occupation and service. Rates are composed of a 2.50% inflation rate, a 0.75% general increase rate that applies to all, and a variable promotional/longevity component that is a function of the member's service.

Active Male and Female Members - Local Government				
Years of Service	Annual Total Annual Ra  Promotional/Longevity Increase Including 3.5  Rates of Increase Inflation			
0	5.00%	8.50%		
1	3.75	7.25		
2	3.50	7.00		
3	3.00	6.50		
4	2.75	6.25		
5	2.50	6.00		
6	2.25	5.75		
7	2.00	5.50		
8	1.75	5.25		
9	1.50	5.00		
10	1.25	4.75		
11	1.25	4.75		
12	1.25	4.75		
13	1.00	4.50		
14	1.00	4.50		
15	1.00	4.50		
16	0.75	4.25		
17	0.75	4.25		
18	0.75	4.25		
19	0.50	4.00		
20	0.50	4.00		
21	0.50	4.00		
22	0.25	3.75		
23	0.00	3.50		
24	0.00	3.50		
25 or more	0.00	3.50		



Active Male and Female Members - Public Employees				
Years of Service	Annual Total Annual Rate of Promotional/Longevity Increase Including 3.50%  Rates of Increase Inflation			
0	5.00%	8.50%		
1	4.25	7.75		
2	3.50	7.00		
3	2.75	6.25		
4	2.50	6.00		
5	2.00	5.50		
6	2.00	5.50		
7	1.75	5.25		
8	1.50	5.00		
9	1.50	5.00		
10	1.25	4.75		
11	1.25	4.75		
12	1.25	4.75		
13	1.00	4.50		
14	0.75	4.25		
15	0.75	4.25		
16	0.75	4.25		
17	0.75	4.25		
18	0.50	4.00		
19	0.50	4.00		
20	0.50	4.00		
21	0.25	3.75		
22	0.25	3.75		
23	0.25	3.75		
24	0.00	3.50		
25 or more	0.00	3.50		



Active Male and Female Members Public Educators				
Years of Service	Annual Total Annual Rate of Promotional/Longevity Increase Including 3.50% Rates of Increase Inflation			
0	6.00%	9.50%		
1	5.25	8.75		
2	4.25	7.75		
3	4.00	7.50		
4	3.75	7.25		
5	3.75	7.25		
6	3.50	7.00		
7	3.50	7.00		
8	3.25	6.75		
9	3.00	6.50		
10	2.50	6.00		
11	2.25	5.75		
12	2.00	5.50		
13	1.50	5.00		
14	1.25	4.75		
15	1.00	4.50		
16	1.00	4.50		
17	1.00	4.50		
18	0.75	4.25		
19	0.75	4.25		
20	0.75	4.25		
21	0.50	4.00		
22	0.50	4.00		
23	0.50	4.00		
24	0.25	3.75		
25 or more	0.00	3.50		



	Active Male and Female Members Public Safety				
Years of Service	Annual Promotional/Longevity Rates of Increase	Total Annual Rate of Increase Including 3.75% Wage Inflation			
0	3.50%	7.25%			
1	3.25	7.00			
2	3.00	6.75			
3	3.00	6.75			
4	2.75	6.50			
5	2.75	6.50			
6	2.50	6.25			
7	2.50	6.25			
8	2.25	6.00			
9	2.25	6.00			
10	2.25	6.00			
11	2.00	5.75			
12	2.00	5.75			
13	1.75	5.50			
14	1.50	5.25			
15	1.50	5.25			
16	1.25	5.00			
17	1.25	5.00			
18	1.00	4.75			
19	1.00	4.75			
20	1.00	4.75			
21	0.75	4.50			
22	0.50	4.25			
23	0.50	4.25			
24	0.25	4.00			
25+	0.00	3.75			



Active Male and Female Members Firefighters				
Years of Service	Annual Promotional/Longevity Rates of Increase	Total Annual Rate of Increase Including 3.50% Wage Inflation		
0	4.75%	8.25%		
1	4.50	8.00		
2	4.25	7.75		
3	4.25	7.75		
4	4.00	7.50		
5	4.00	7.50		
6	3.75	7.25		
7	3.50	7.00		
8	3.25	6.75		
9	3.00	6.50		
10	2.50	6.00		
11	2.00	5.50		
12	1.75	5.25		
13	1.50	5.00		
14	1.25	4.75		
15	1.00	4.50		
16	1.00	4.50		
17	0.75	4.25		
18	0.50	4.00		
19	0.50	4.00		
20	0.50	4.00		
21	0.25	3.75		
22	0.25	3.75		
23	0.25	3.75		
24	0.00	3.50		
25 or more	0.00	3.50		



#### 8. Annuitant mortality rates (nondisabled retirees):

#### All non-educator groups except judges:

Male retirees: 110% of 2020 PR UTAH Retiree Mortality Table for males, projected with the ultimate rates from the MP-2020 mortality improvement scale using a base year of 2020.

Female retirees: 110% of 2020 PR UTAH Retiree Mortality Table for females, projected with the ultimate rates from the MP-2020 mortality improvement scale using a base year of 2020. Educators and judges:

Male retirees: 90% of 2020 PR UTAH Retiree Mortality Table for males, projected with the ultimate rates from the MP-2020 mortality improvement scale using a base year of 2020.

Female retirees: 90% of 2020 PR UTAH Retiree Mortality Table for females, projected with the ultimate rates from the MP-2020 mortality improvement scale using a base year of 2020.

Mortality Rates in Base Tables before Projection (Multipliers Applied)					
	Non-educators	except judges	Educators and judges		
Age	Males	Females	Males	Females	
50	0.003025	0.002254	0.002475	0.001844	
55	0.004355	0.004018	0.003563	0.003288	
60	0.007073	0.006557	0.005787	0.005365	
65	0.008903	0.007696	0.007285	0.006296	
70	0.013176	0.009556	0.010780	0.007818	
75	0.022862	0.017380	0.018706	0.014220	
80	0.046980	0.035345	0.038438	0.028919	
85	0.086607	0.067895	0.070861	0.055551	
90	0.147313	0.147706	0.120529	0.120850	

The following table provides the life expectancy for individuals retiring in future years based on the assumption with full generational projection:

Life Expectancy for an Age 65 Retiree in Years					
	Year of Retirement				
Group	2025	2030	2035	2040	2045
Noneducators - Male	21.5	21.8	22.1	22.5	22.8
Noneducators - Female	23.0	23.4	23.7	24.0	24.3
Educators/Judges - Male	23.0	23.3	23.6	24.0	24.3
Educators/Judges - Female	24.6	24.9	25.2	25.5	25.8



#### 9. *Disabled annuitant mortality rates*:

Males: 120% of the PUB-2010 for Disabled Males (General Employees), projected with the ultimate rates from the MP-2020 mortality improvement scale using a base year of 2010.

Females: 125% of the PUB-2010 for Disabled Females (General Employees), projected with the ultimate rates from the MP-2020 mortality improvement scale using a base year of 2010.

Disabled Mortality Rates in Base Table before Projections (Multipliers Applied)				
Age	Males	Females		
20	0.004944	0.002913		
25	0.003336	0.002050		
30	0.004248	0.003213		
35	0.005496	0.005013		
40	0.007740	0.007863		
45	0.012084	0.012313		
50	0.019260	0.018538		
55	0.025368	0.021775		
60	0.030036	0.024450		
65	0.036528	0.028200		

The following table provides the life expectancy for individuals retiring in future years based on the assumption with full generational projection:

Life Expectancy for an Age 65 Retiree in Years					
	Year of Retirement				
Gender	2025	2030	2035	2040	2045
Males	16.0	16.4	16.9	17.4	17.8
Females	17.7	18.2	18.6	19.1	19.5



#### 10. Actuarial cost method:

The Entry Age Normal actuarial cost method is used. This method is designed to produce a relatively level funding pattern when expressed as a percent of pay.

First, the actuarial present value of all future expected benefits is determined for each member, including retired members, beneficiaries, inactive members and active members. This takes into account both the probability that a benefit will be paid at a given age and the time value of money. The sum of these amounts--the Present Value of Future Benefits (PVFB)--is then determined.

Next, the Entry Age Normal actuarial cost method is used to allocate the PVFB between the current year (the normal cost), prior years (the Actuarial Accrued Liability), and future years (future normal costs). The current and future normal costs are determined as a level percentage of pay, except that for the Legislators and Governors plan, which is not pay related, normal costs are determined as a level dollar amount.

A portion of the normal cost may be paid by employee contributions in which case the balance becomes the normal cost portion of the employer contribution rate.

The difference between the Actuarial Accrued Liability (the portion of the total actuarial present value of future benefits allocated to prior years) and the Actuarial Value of Assets is called the Unfunded Actuarial Accrued Liability (UAAL). This is funded over 20 years from the valuation date (except for the Higher Education Risk pool and the Legislators and Governors plan). The development of the amortization cost for the Tier 2 Public Safety and Firefighter Hybrid System includes the projected increase in cost due to an 18 month delay in the effective date of the contribution rate determined by this actuarial valuation.

The total employer cost rate is the sum of (i) the normal cost rate, net of employee contributions if applicable, and (ii) the level percent-of-pay amortization of the UAAL. For the Judges' System and the Firefighters' System, certain specified revenues (court fees and a tax on fire insurance premiums, respectively) are used as an offset to the employer contribution rate each year, as described elsewhere in this report.

All contribution rates are based upon monthly payments of contributions.

#### 11. Actuarial value of assets:

The actuarial value of assets is equal to the market value, adjusted for a five-year phase in of actual investment return in excess of (or less than) expected investment return. The actual return is calculated net of investment and administrative expenses, and the expected investment return is equal to the assumed investment return rate multiplied by the prior year's market value of assets, adjusted for contributions, benefits paid, and refunds. The actuarial value of assets is further adjusted, if necessary, so that it is not less than 75% of market value and not more than 125% of market value.



#### 12. Payroll growth rate:

In determining the level percent of payroll amortization rate (except for the Higher Ed risk pools and the Governors and Legislative Pension Plan), payroll is assumed to grow annually at 2.90%. No allowance is made for future growth in the number of members. The payroll growth assumption is 0.00% for the Higher Ed risk pools and the Governors and Legislative Pension Plan.

#### 13. *Marital status*:

All nonretired members are assumed to be married with no children. Female members are assumed to be three years younger than their spouses, while male members are assumed to be three years older than their spouses.

#### 14. Administrative and Investment Expenses:

The assumed 6.85% investment return rate represents the anticipated net return after payment of all investment and administrative expenses.

#### 15. *Judges System*:

For the Judges System, no disability or withdrawal rates were used. Salaries are assumed to increase at 3.25% per year.

#### 16. Governors and Legislative Pension Plan:

A 10% withdrawal rate is assumed regardless of age or service. No disability rates are used. No salary increase rate is used because the benefits do not reflect pay. Members are assumed to retire at the earlier of (i) age 65 with four years of service, or (ii) age 62 with 10 years of service. Normal cost and actuarial accrued liability are based on Level Dollar Entry Age Cost Method (not Level Percent of Pay).

#### 17. Interest Credited on Member Contribution Account Balances:

In projecting member contribution account balances, we assume that the rate credited is 6.85% each year. (The actual rate is set by the Board of Trustees annually, based on investment performance.) Interest is not credited to account balances for members of the Firefighters Retirement System.

#### 18. *Mortality Improvement:*

For post-retirement mortality, both healthy and disabled, we assume continuous (generational) mortality improvement using 80% of the ultimate rates from the MP-2019 mortality improvement scale. Mortality improvement is ignored for the pre-retirement mortality assumption, since it would not have a material effect on the liabilities.



#### 19. LTD Benefit Protection Contracts:

It is assumed that all members of the Tier I Public Employee Retirement Systems are covered by an LTD Benefit Protection Contract. LTD benefit protection contract coverage for the Tier II Hybrid Retirement Systems (Public Employees and Public Safety and Firefighters) is being valued for those members who are employed by a participating employer that elected to provide coverage to their workforce.

#### 20. *Cost-of-living increases*:

Retirement benefits for all systems with a maximum 4.00% COLA are assumed to increase at 2.50% even though the maximum allowable rate is 4.00%. Retirement benefits for the funds with a maximum 2.50% COLA—e.g., some of the Public Safety funds—are assumed to increase at the maximum allowable rate of 2.50%.

For current retirees who have received cumulative COLAs less than the total of annual CPI increases since retirement, we assume higher COLAs, subject to the annual maximum, as long as the member has "banked" CPI increases left.

#### 20. Adjustment for Contingency Risk:

Due to the actual salary increases active members have experienced over the last three years and the fact that both Tier 2 Hybrid Retirement Systems are almost entirely comprised of active members, the calculated contribution rates for these systems are subject to greater risk of higher than expected salary increases, compared to the Tier 1 systems. As a result, the amortization cost in this year's calculated contribution rate for the Tier 2 Public Employees and Tier 2 Public Safety and Firefighter Systems includes a 0.31% and 0.21% contingency risk adjustment, respectively, to advance recognize possible salary increases in excess of the current assumption.

We believe this adjustment is reasonable and prudent as discussed in Section 3.32 of Actuarial Standards of Practice No. 4, Measuring Pension Obligations and Determining Pension Plan Costs or Contributions.



# APPENDIX 2

### **APPENDIX 2 - Public Employees**

### Summary of Benefit Provisions for Public Employee Retirement Systems (Contributory and Noncontributory)

- 1. Effective Date: Contributory System July 1, 1961.

  Noncontributory System July 1, 1986.
- 2. *Plan Year*: Twelve-month period ending December 31st.
- 3. *Administration*: The Systems are administered by a Board of Trustees (which also administers the other Utah Retirement Systems). The Board of Trustees is responsible for both administration of the Systems and investment of the fund assets.
- 4. *Type of Plan*: These are qualified governmental defined benefit retirement plans. Under GASB 25, they are considered to be cost-sharing multiple-employer plans.
- 5. Eligibility: These Systems cover eligible employees of the State of Utah, most local government employees, and most public education employees. Generally, all employees are covered, except for those covered by another System--public safety employees, firefighters, judges, legislators, and higher education employees covered under TIAA-CREF. Eligible employees become participants immediately when hired, and are required to participate. The employer-selected plan determines whether new employees participate in the Contributory or Noncontributory System. Employees who were members of the Contributory System at the time their employer selected the Noncontributory System had an option to remain in the Contributory System. These Systems are closed to members hired on and after July 1, 2011.
- 6. *Employee Contributions*: Members of the Contributory System contribute 6.00% of salary per year. Employers may "pick-up" employee contributions under Section 414(h) of the Internal Revenue Code. No contributions are made by members of the Noncontributory System.
- 7. Employer Contributions: The current contribution rates differ between the Contributory and Noncontributory Systems, and also differ depending on whether the member is employed by a local government (Level B) or the State of Utah or a public school (Level A). Rates are set by the Board of Trustees, based upon the actuarial valuation report for the preceding year. The Funds participating in these systems are:
  - Fund 11 Local Government Contributory
  - Fund 12 State and School Contributory
  - Fund 15 Local Government Noncontributory
  - Fund 16 State and School Noncontributory
  - Fund 17 State and School Contributory (Certain Higher Education Entities)
  - Fund 18 State and School Noncontributory (Certain Higher Education Entities)



### APPENDIX 2 - Public Employees (Continued)

- 8. Final Average Monthly Salary (FAMS): The monthly average of the member's highest salaries preceding retirement. For the Contributory System a five-year average is used, while a three-year average is used for the Noncontributory System.
- 9. Service Retirement (Unreduced):
  - a. <u>Eligibility</u>: A member may retire with an unreduced benefit at age 65 with four years of service or after 30 years of service if earlier.
  - b. <u>Monthly Benefit (Contributory)</u>: 2.00% times Final Average Monthly Salary (FAMS) times years of service earned since July 1, 1975, plus 1.25% of FAMS times service earned prior to July 1, 1975.
  - c. <u>Monthly Benefit (Noncontributory</u>): 2.00% of Final Average Monthly Salary times years of service.
  - d. Payment Form: Life annuity.
- 10. Service Retirement (Reduced):
  - a. <u>Eligibility</u>: A member may retire with a reduced benefit upon attaining age 62 with 10 years of service or age 60 with 20 years of service. A member of the Noncontributory System may retire at any age after earning 25 years of service.
  - b. <u>Reduction</u>: 3% per year that retirement is earlier than age 65. For Noncontributory System members retiring prior to age 60, actuarial reduction is applied to the 85% factor at age 60. The early retirement reduction factors are shown below:

Age	Factor	Age	Factor
64	97.00%	54	49.58%
63	94.00%	53	45.47%
62	91.00%	52	41.73%
61	88.00%	51	38.34%
60	85.00%	50	35.24%
59	77.49%	49	32.42%
58	70.73%	48	29.84%
57	64.62%	47	27.49%
56	59.10%	46	25.33%
55	54.11%	45	23.36%

c. <u>Payment Form</u>: Life annuity.



### APPENDIX 2 - Public Employees (Continued)

#### 11. Disability Retirement:

- a. <u>Eligibility</u>: Member must be eligible for retirement under the Disability Act and must not be eligible for a 30-year service retirement at time of disability.
- Monthly Benefits Payable Prior to Retirement: A separate fund established under the
  Disability Act provides benefits from the time of disability until the age specified in 49-21-403.
  Benefits from this separate fund are not covered by these Systems.
- c. <u>Monthly Benefits Payable after Retirement</u>: An unreduced service retirement benefit is payable. The member receives service credit for time while disabled (both for computing the benefit amount and for determining whether the member is eligible for an unreduced service retirement benefit). Final Average Monthly Salary is increased by the same factors used for automatic cost-of-living benefit increases. I.e., the FAMS is adjusted by a cost-of-living increase up to 4.0% per year (simple interest).
- d. <u>Payment Form</u>: Life annuity.
- e. <u>Death while Disabled</u>: A disabled member is treated as an active member for purposes of determining a death benefit for the period prior to retirement.

#### 12. *Vesting and Refunds*:

- a. <u>Eligibility</u>: All members who are not vested are eligible for a refund when they terminate service. Members are vested after four years of service. Vested members may also elect to receive a refund in lieu of the deferred termination benefit described below. (Noncontributory System members hired after July 1, 1986, are ineligible for a refund.)
- b. <u>Amount</u>: The refund benefit is the accumulated value of the member's contributions plus interest credited by the fund. The amount of interest credited each year is set annually by the Board of Trustees.

#### 13. Deferred Termination Benefit:

- a. <u>Eligibility</u>: Member must be vested (4 years of service) and must elect to leave his/her contributions on deposit.
- b. <u>Monthly Benefit</u>: Same as the unreduced or reduced service retirement benefit, based on service and FAMS at termination, and commencing once the member is eligible.
- c. <u>Payment Form</u>: Life annuity.
- d. <u>Death Benefit</u>: The beneficiary of an inactive member who dies is entitled to receive the benefit described in 14.2.a. and 2.b.



### APPENDIX 2 - Public Employees (Continued)

- 14. Death while an Active Member:
  - a. Members will receive benefits 1. and 2. described below.
    - 1. <u>Death Benefit Insurance</u>: A lump-sum payment that is equal to 75% of the member's highest annual salary.
    - 2.a. <u>In General</u>: A refund of the member's accumulated contributions (with interest) is paid to the beneficiary of a deceased member.
    - 2.b. Spousal Annuity: If the deceased member was married at the time of death and was either (i) eligible for reduced or unreduced service retirement, or (ii) had 25 years of service (15 years of service in the noncontributory system), the spouse may elect an annuity benefit in lieu of the refund benefit. The annuity is equal to the reduced or unreduced service retirement benefit payable as though Option 3 (a Joint and 100% Survivor annuity) were elected. If the member had 25 years of service or more, no reduction factor is applied in determining the service retirement benefit. If a member of the noncontributory system is not eligible for a retirement benefit and has less than 25 years of service, then the death benefit is equal to 1/3 of Option 3 benefit if the member has at least 15 and less than 20 years of service, and 2/3 of the Option 3 benefit if the member has at least 20 and less than 25 years of service.
- 15. Optional Forms of Benefit: The Systems permit members to elect from six forms of benefit at retirement. In each case the benefit amount is adjusted to be actuarially equivalent to the "Option 1" form. The six optional forms are:
  - Option 1 A life annuity with no benefits due following the member's death.
  - Option 2 Modified Cash Refund Annuity. A reduced annuity payable for the member's lifetime, plus a death benefit equal to the excess of the member's accumulated contributions (determined at retirement) over the sum of the member's annuity payments from retirement. (The annuity payments are that part of the original benefit derived from the member's own accumulated contributions.)
  - Option 3 Joint and 100% Survivor Annuity. An annuity payable as long as either the member or his/her spouse is living.
  - Option 4 Joint and 50% Survivor Annuity. An annuity payable during the member's lifetime, and after the member's death if the member's spouse is still living, an annuity to the spouse of 50% of the original benefit.
  - Option 5 Joint and 100% Pop-up Annuity. Same as Option 3, except that the benefit amount reverts to the Option 1 (life annuity) amount if the member's spouse predeceases the member.



### APPENDIX 2 - Public Employees (Continued)

Option 6 - Joint and 50% Pop-up Annuity. Same as Option 4, except that the benefit amount reverts to the Option 1 (life annuity) amount if the member's spouse predeceases the member.

- 16. Postretirement Death Benefit: None, except as elected by the member. See Optional Forms of Benefit above.
- Postretirement Benefit Increases: Benefits are increased annually to take into account changes in the 17. cost of living, with a maximum annual increase of 4% of the original benefit (i.e., a maximum 4% simple interest increase). In years in which the cost of living increases more than 4%, the excess increase is accumulated and used in later years in which the cost-of-living increase is less than 4%. This calculation is made separately for each individual. In addition, a closed group of retirees also receives a second special increase amount paid as a level annuity under whichever form of payment was elected. This is the Restoration of Purchasing Power (ROPP) payment.
- 18. 3% Substantial Substitute: All members whose service began before January 1, 1989, receive an additional annual payment equal to 3% of their benefit. These payments are made to offset the taxability of the retirement benefits under the State income tax provisions. Prior to July 1, 1995, this benefit was funded by annual appropriations made by the State on a pay-as-you go basis. Beginning July 1, 1995, this benefit is funded on an actuarial basis by increasing the employer contribution rate for those Funds which are funded by the State.



### **APPENDIX 2 (Public Safety)**

### **Summary of Benefit Provisions for Public Safety Retirement Systems** (Contributory and Noncontributory)

1. Effective Date: Contributory System - July 1, 1969.

Noncontributory System - July 1, 1989.

- 2. Plan Year: Twelve-month period ending December 31st.
- 3. Administration: The Systems are administered by a Board of Trustees (which also administers the other Utah Retirement Systems). The Board of Trustees is responsible for both administration of the Systems and investment of the fund assets.
- Type of Plan: These are qualified governmental defined benefit retirement plans. Under GASB 25, 4. they are considered to be a combination of agent and cost-sharing multiple-employer plans.
- 5. Eliqibility: These Systems cover eligible public safety employees of the State of Utah and some local governments. Eligible employees become participants immediately when hired, and are required to participate. The employer-selected plan determines whether new employees participate in the Contributory or Noncontributory System. Employees who were members of the Contributory System at the time their employer selected the Noncontributory System had an option to remain in the Contributory System. These Systems are closed to members hired on and after July 1, 2011.
- Employee Contributions: Members of the Contributory System contribute a percentage of salary, as 6. shown below. Employers may "pick-up" employee contributions under Section 414(h) of the Internal Revenue Code. No contributions are made by members of the Noncontributory System. Rates in the Contributory System vary by employer as follows:

Fund 22 - State of Utah 12.29%

Fund 23 - Other Division A (2.5% COLA) 12.29%

Fund 77 - Other Division A (4.0% COLA) 12.29%

Fund 74 - Other Division B (4.0% COLA) 10.50%



7. Employer Contributions: The current contribution rates differ between the Contributory and Noncontributory Systems, and also differ depending on which fund (employer or group of employers) the member belongs to. Rates are set by the Board of Trustees, based upon the actuarial valuation report for the preceding year. The Funds included in these Systems are:

#### **Contributory System**

Fund 23 - Other Division A (2.5% COLA)

Fund 77 - Other Division A (4.0% COLA)

Fund 74 - Other Division B (4.0% COLA)

Noncontributory System

Fund 42 - State of Utah (Div A)

Fund 43 - Other Division A (2.5% COLA)

Fund 75 - Other Division A (4.0% COLA)

Fund 44 - Salt Lake City (Div B)

Fund 45 - Ogden (Div B)

Fund 46 - Provo (Div B)

Fund 47 - Logan (Div B)

Fund 48 - Bountiful (Div A)

Fund 49 - Other Division B (2.5% COLA)

Fund 76 - Other Division B (4.0% COLA)

The division designation (A or B) distinguishes between those employers covered by Social Security (A) and those not covered (B). Some plan provisions differ depending on the member's division.

- Final Average Monthly Salary (FAMS): The monthly average of the member's highest three salaries 8. preceding retirement.
- 9. Service Retirement:
  - Eligibility: A member may retire with an unreduced benefit at age 65 with four years of service a. or at age 60 with 10 years of service or at any age with 20 years of service.
  - b. Monthly Benefit: 2.50% of Final Average Monthly Salary (FAMS) times years of service up to 20 years, plus 2.00% of FAMS times years of service in excess of 20.
  - Payment Form: For married members benefits are paid as an automatic unreduced Joint and 65% Survivor Annuity. A life annuity is payable to unmarried members (although children's benefits may also be due following the member's death).



#### 10. Disability Retirement:

- Eligibility: Member must be eligible for retirement under the Disability Act (or a substantially a. equivalent program) and must not be eligible for a 20-year service retirement at time of disability. Note that not all political subdivisions cover their members under a disability program.
- Monthly Benefits Payable Prior to Retirement: A separate fund established under the b. Disability Act (or an equivalent program) provides benefits from the time of disability until the age specified in 49-21-403. Benefits from this separate fund are not covered by these Systems.
- Monthly Benefits Payable after Retirement: An unreduced service retirement benefit is c. payable. The member receives service credit for time while disabled (both for computing the benefit amount and for determining whether the member is eligible for an unreduced service retirement benefit). Final Average Monthly Salary is increased by the same factors used for automatic cost-of-living benefit increases. I.e., the FAMS is adjusted by a cost-of-living increase up to 2.5% per year (up to 4% per year for the 4% COLA funds).
- d. Payment Form: Same as for Service Retirement.
- Death while Disabled: A disabled member is treated as an active member for purposes of e. determining a death benefit for the period prior to retirement.

#### 11. *Vesting and Refunds:*

- Eligibility: All members who are not vested are eligible for a refund when they terminate a. service. Members are vested after four years of service. Vested members may also elect to receive a refund in lieu of the deferred termination benefit described below. (Noncontributory System members hired after July 1, 1989, are ineligible for a refund.)
- Amount: The refund benefit is the accumulated value of the member's contributions credited b. by the fund. Interest is credited on the member's contribution account, beginning July 1, 1996. The amount of interest credited each year is set annually by the Board of Trustees.

#### 12. Deferred Termination Benefit:

- Eligibility: Member must be vested (4 years of service) and must elect to leave his/her contributions on deposit.
- b. Monthly Benefit: Same as the service retirement benefit, based on service and FAMS at retirement, and commencing once the member is eligible.
- <u>Payment Form</u>: Same as for service retirement. c.
- d. Death Benefit: The beneficiary of an inactive member who dies is entitled to receive a refund benefit (or \$500 if larger). The spouse of an inactive member with 20 years of service receives a monthly annuity equal to 50% of the service retirement benefit that



would have been paid had the member died immediately prior to retirement. (An actuarial reduction factor is applied if the member was under age 50 at death.)

- 13. Death while an Active Member (On Duty): If death occurs in the line of duty, the lump-sum and annuity benefits described below will be paid to the spouse. (The benefits are not applicable to unmarried members, although children's benefits may be due.)
  - <u>Lump-sum (Division A members)</u>: 50% of FAMS. a.
  - b. Annuity (Division A members): 30% of member's FAMS.\*
  - Lump-sum (Division B members): 50% of FAMS. c.
  - Annuity (Division B members): 37.5% of member's FAMS.\* d.
  - \* The annuity will not be less than the benefit payable to the surviving spouse if the member had retired the day before the member's date of death.
- Death of an Active Member (Off Duty): If death occurs from a cause not related to the member's 14. duties, the lump-sum and annuity benefits described below will be paid to the spouse. (The benefits are not applicable to unmarried members, although children's benefits may be due.)
  - a. <u>Lump-sum (Division A members)</u>: If the member has less than 10 years of service, the benefit is \$1,000 or a refund benefit, whichever is larger. If the member has 10 or more years of service, the benefit is \$500.
  - b. Annuity (Division A members): If the member has less than 10 years of service, no annuity is due. For members with 10 or more years of service, the benefit is 2% of FAMS per year of service, to a maximum of 30% of FAMS.\*
  - c. <u>Lump-sum (Division B members)</u>: If the member does not have two years of service, the benefit is the sum of 50% of the member's salary plus a refund benefit. If the member has two or more years of service, the benefit is \$1,500.
  - d. Annuity (Division B members): If the member has fewer than two years of service, no annuity is due. If the member has two or more years of service, the annuity is 37.5% of the member's FAMS.\*
  - \* The annuity will not be less than the benefit payable to the surviving spouse if the member had retired the day before the member's date of death.
- 15. Optional Forms of Benefit: Married members may elect an optional Joint & 75% Survivor option in lieu of the standard Joint & 65% option. The amount of the Joint & 75% Survivor option is determined actuarially.
- 16. Postretirement Death Benefit: None, except for survivor benefit applicable to married members.



17. Postretirement Benefit Increases: Benefits are increased annually to take into account changes in the cost of living. Most funds have a maximum annual increase of 2.50% of the original benefit (i.e., a maximum 2.50% simple interest increase). A window was opened in 2008 to allow employers to make an election to provide a 4.00% maximum COLA. If elected, the 4.00% maximum applies to both current and future annuitants. The legislation opening the window mandated that the State public safety members would receive the 4.00% maximum COLA. The window was originally scheduled to close at the end of 2009, but it was extended in 2009 to December 2012.

In years in which the cost of living increases more than the maximum COLA, the excess increase is accumulated and used in later years in which the cost-of-living increase is less than the maximum COLA. This calculation is made separately for each individual. In addition, a closed group of retirees also receives a second special increase amount paid as a level annuity under whichever form of payment is applicable. This is the Restoration of Purchasing Power (ROPP) payment.

The table below shows which funds provide the 2.5% maximum COLA and which ones provide the 4.0% maximum COLA:

#### 2.50% Maximum COLA

Funds 23 & 43 - Other Division A

Fund 44 - Salt Lake City (Div B)

Fund 45 - Ogden (Div B)

Fund 46 - Provo (Div B)

Funds 27 & 47 - Logan (Div B)

Fund 48 - Bountiful (Div A)

Funds 29 & 49 - Other Division B

#### 4.00% Maximum COLA

Funds 22 & 42 - State of Utah (Div A)

Funds 75 & 77 - Other Division A

Funds 74 & 76 - Other Division B

18. 3% Substantial Substitute: All members whose service began before January 1, 1989, receive an additional annual payment equal to 3% of their benefit. These payments are made to offset the taxability of the retirement benefits under the State income tax provisions. Prior to July 1, 1995, this benefit was funded by annual appropriations made by the State on a pay-as-you go basis. Beginning July 1, 1995, this benefit is funded on an actuarial basis by increasing the employer contribution rate for those Funds which are funded by the State.



### **APPENDIX 2 –Firefighters**

### **Summary of Benefit Provisions for Firefighters Retirement System**

- 1. Effective Date: July 1, 1971.
- 2. Plan Year: Twelve-month period ending December 31st.
- 3. Administration: The System is administered by a Board of Trustees (which also administers the other Utah Retirement Systems). The Board of Trustees is responsible for both administration of the System and investment of the fund assets.
- 4. Type of Plan: This is a qualified governmental defined benefit retirement plan. Under GASB 25, it is considered to be a cost-sharing multiple-employer plan.
- 5. Eligibility: This System covers eligible firefighters employed by participating local governments in Utah. Eligible employees become participants immediately when hired, and are required to participate. Employers are designated as either Division A (employers with Social Security coverage) or Division B (employers without Social Security coverage). Benefit provisions and contribution rates differ for members of different divisions. This System is closed to members hired on and after July 1, 2011.
- 6. Employee Contributions: Members contribute a percentage of salary, as shown below. Employers may "pick-up" employee contributions under Section 414(h) of the Internal Revenue Code.

Fund 31 - Division A 15.05% Fund 32 - Division B 16.71%

Contribution rates shown may be reduced by expected income from a tax on fire insurance premiums.

7. Employer Contributions: The current employer contribution rates depend on the Fund. Division A covers employers covered by Social Security and Division B covers other employers. The contribution rates are set by the Board of Trustees, based on the actuarial valuation for the preceding year. Contribution rates are reduced by expected income from a tax on fire insurance premiums. The Funds in this System are:

> Fund 31 - Division A Fund 32 - Division B

8. Final Average Monthly Salary (FAMS): The monthly average of the member's highest three salaries preceding retirement.



### APPENDIX 2 - Firefighters (Continued)

#### 9. Service Retirement:

- a. <u>Eligibility</u>: A member may retire with an unreduced benefit at age 65 with four years of service or at age 60 with 10 years of service or at any age with 20 years of service.
- b. <u>Monthly Benefit</u>: 2.50% of Final Average Monthly Salary (FAMS) times years of service up to 20 years, plus 2.00% of FAMS times years of service in excess of 20. There is a minimum benefit of \$500 per month.
- c. <u>Payment Form</u>: For married members benefits are paid as an automatic unreduced Joint and 75% Survivor Annuity. A life annuity is payable to unmarried members (although children's benefits may also be due following the member's death).

#### 10. Disability Retirement:

- a. <u>Eligibility</u>: Member must have five or more years of service or the disability must be related to the member's duties. In addition, the member must not be eligible for a 20-year service retirement at time of disability.
- b. Monthly Benefits: 50% of FAMS.
- c. <u>Payment Form</u>: Benefits are payable as long as the member is disabled. Upon reaching 20 years of service, including time while disabled, or at age 65 if earlier, benefits are converted to a retirement benefit. There are special rules governing when benefits must be converted for members who become disabled after age 60.
- d. <u>Death while Disabled</u>: Upon the death of a disabled firefighter, the spouse shall receive 75% of the benefit currently being paid.

#### 11. *Vesting and Refunds*:

- a. <u>Eligibility</u>: All members who are not vested are eligible for a refund when they terminate service. Members are vested after four years of service. Vested members may also elect to receive a refund in lieu of the deferred termination benefit described below.
- b. <u>Amount</u>: The refund benefit is the accumulated value of the member's contributions credited by the fund. Interest is not credited on member contributions.

### 12. Deferred Termination Benefit:

- a. <u>Eligibility</u>: Member must be vested (4 years of service) and must elect to leave his/her contributions on deposit.
- b. <u>Monthly Benefit</u>: Same as the service retirement benefit, based on service and FAMS at termination, and commencing once the member is eligible.
- c. <u>Payment Form</u>: Same as for service retirement.
- d. <u>Death Benefit</u>: The beneficiary of an unmarried inactive member who dies with 20 or more years of service prior to retirement is entitled to receive a refund benefit (or \$500 if larger). The spouse of an inactive member with 20 years of service receives a monthly



### APPENDIX 2 –Firefighters (Continued)

annuity equal to 50% of the service retirement benefit that would have been paid had the member died immediately prior to retirement. (An actuarial reduction factor is applied if the member was under age 50 at death.) If the inactive member had less than 20 years of service, no death benefit is due.

- 13. Death while an Active Member (On Duty): If death occurs in the line of duty, the lump-sum and annuity benefits described below will be paid to the spouse. (The benefits are not applicable to unmarried members, although children's benefits may be due.)
  - a. <u>Lump-sum (Division A members)</u>: 50% of FAMS.
  - b. <u>Annuity (Division A members)</u>: 30% of member's FAMS. For members with more than 20 years of service, the annuity is 75% of the retirement benefit earned by the member as of his/her date of death.\*
  - c. Lump-sum (Division B members): 50% of FAMS.
  - d. <u>Annuity (Division B members)</u>: 37.5% of member's FAMS. For members with more than 20 years of service, the annuity is 75% of the retirement benefit earned by the member as of his/her date of death.\*
  - \* The annuity will not be less than the benefit payable to the surviving spouse if the member had retired the day before the member's date of death.
- 14. <u>Death of an Active Member (Off Duty)</u>: If death occurs from a cause not related to the member's duties, the lump-sum and annuity benefits described below will be paid to the spouse. (The benefits are not applicable to unmarried members, although children's benefits may be due.)
  - a. <u>Lump-sum (Division A members)</u>: If the member has less than 10 years of service, the benefit is \$1,000 or a refund benefit, whichever is larger. If the member has 10 or more years of service, the benefit is \$500.
  - b. <u>Annuity (Division A members)</u>: If the member has less than 10 years of service, no annuity is due. For members with 10 or more years of service, the benefit is 2% of FAMS per year of service, to a maximum of 30% of FAMS.\*
  - c. <u>Lump-sum (Division B members):</u> If the member does not have five years of service, the benefit is the sum of 50% of the member's salary plus a refund benefit. If the member has five or more years of service, the benefit is \$1,500.
  - d. <u>Annuity (Division B members):</u> If the member has fewer than five years of service, no annuity is due. If the member has five or more years of service, the annuity is 37.5% of the member's FAMS. For members with more than 20 years of service, the annuity is 75% of the retirement benefit earned by the member as of his/her date of death.\*
  - \* The annuity will not be less than the benefit payable to the surviving spouse if the member had retired the day before the member's date of death.



### APPENDIX 2 -Firefighters (Continued)

- 15. Optional Forms of Benefit: None.
- 16. *Postretirement Death Benefit*: None, except for survivor benefit applicable to married members.
- 17. Postretirement Benefit Increases: Benefits are increased annually to take into account changes in the cost of living, with a maximum annual increase of 4% of the original benefit (i.e., a maximum 4% simple interest increase). In years in which the cost of living increases more than 4%, the excess increase is accumulated and used in later years in which the cost-of-living increase is less than 4%. This calculation is made separately for each individual. In addition, a closed group of retirees also receives a second special increase amount paid as a level annuity under whichever form of payment is applicable. This is the Restoration of Purchasing Power (ROPP) payment.
- 18. 3% Substantial Substitute: All members whose service began before January 1, 1989, receive an additional annual payment equal to 3% of their benefit. These payments are made to offset the taxability of the retirement benefits under the State income tax provisions. Prior to July 1, 1995, this benefit was funded by annual appropriations made by the State on a pay-as-you go basis. Beginning July 1, 1995, this benefit is funded on an actuarial basis by increasing the employer contribution rate for those Funds which are funded by the State.



### **APPENDIX 2 – Judges**

### Summary of Benefit Provisions for Judges' Noncontributory Retirement System

- 1. *Effective Date*: July 1, 1963.
- 2. *Plan Year*: Twelve-month period ending December 31st.
- 3. Administration: The System is administered by a Board of Trustees (which also administers the other Utah Retirement Systems). The Board of Trustees is responsible for both administration of the System and investment of the fund assets.
- 4. *Type of Plan*: This is a qualified governmental defined benefit retirement plan. Under GASB 25, it is considered to be a single-employer plan.
- 5. *Eligibility*: This System covers judges of the State of Utah, including Supreme Court justices and appellate, district, circuit and juvenile court judges.
- 6. *Employee Contributions*: None. There are no longer any members in the Judges' Contributory Retirement System.
- 7. *Employer Contributions*: Fund 37 (Judges) has a contribution rate which is set by the Board of Trustees, based on the actuarial valuation for the preceding year. The rate is reduced by estimated court fees which are earmarked for this fund.
- 8. *Final Average Monthly Salary (FAMS)*: The monthly average of the member's highest two salaries preceding retirement.
- 9. Service Retirement (Unreduced):
  - a. <u>Eligibility</u>: A member may retire with an unreduced benefit at age 70 with six years of service or after age 62 with 10 years of service or after 25 years of service.
  - b. Monthly Benefit: 5.00% times Final Average Monthly Salary (FAMS) times years of service up to 10, plus 2.25% of FAMS times years of service in excess of 10 but less than 20, plus 1.00% times FAMS times years of service in excess of 20. There is a minimum benefit equal to 110% of the formula benefit (but not greater than \$1,000 per month).
  - c. <u>Payment Form</u>: Married members receive an automatic, unreduced Joint and 65% Survivor annuity. Unmarried members receive a life annuity.



### APPENDIX 2 – Judges (Continued)

### 10. Service Retirement (Reduced):

- a. <u>Eligibility</u>: A member may retire with a reduced benefit upon attaining age 55 with 20 years of service.
- b. <u>Reduction</u>: An actuarial reduction from age 65. The reduction factors are shown in the following table:

Age	Factor	Age	Factor
64	90.31%	59	55.57%
63	81.71%	58	50.62%
62	74.05%	57	46.16%
61	67.20%	56	42.14%
60	61.07%	55	38.50%

c. Payment Form: Same as for unreduced service retirement.

#### 11. *Disability Retirement*:

- a. <u>Eligibility</u>: Member must be eligible for retirement under the Disability Act (or a substantially equivalent program) and must not be eligible for an unreduced service retirement benefit at time of disability.
- b. <u>Monthly Benefits Payable Prior to Retirement</u>: A separate fund established under the Disability Act (or an equivalent program) provides benefits from the time of disability until the age specified in 49-21-403. Benefits from this separate fund are not covered by these Systems.
- c. <u>Monthly Benefits Payable after Retirement</u>: An unreduced service retirement benefit is payable. The member receives service credit for time while disabled (both for computing the benefit amount and for determining whether the member is eligible for an unreduced service retirement benefit). Final Average Monthly Salary is increased by the same factors used for automatic cost-of-living benefit increases. I.e., the FAMS is adjusted by a cost-of-living increase up to 2.75% per year.
- d. <u>Payment Form</u>: Same as for Service Retirement.
- e. <u>Death while Disabled</u>: A disabled member is treated as an active member for purposes of determining a death benefit for the period prior to retirement.

### 12. Vesting and Refunds:

a. <u>Eligibility</u>: All members who are not vested are eligible for a refund when they terminate service. Members are vested after six years of service. Vested members may also elect to receive a refund in lieu of the deferred termination benefit described below. (Although all judges are now members in the noncontributory system, some retain member contribution accounts from their participation in the Judges' Contributory Retirement System.)



### APPENDIX 2 – Judges (Continued)

b. <u>Amount</u>: The refund benefit is the accumulated value of the member's contributions plus interest credited by the fund. The amount of interest credited each year is set annually by the Board of Trustees.

#### 13. Deferred Termination Benefit:

- a. <u>Eligibility</u>: Member must be vested (6 years of service) and must elect to leave his/her contributions on deposit.
- b. <u>Monthly Benefit</u>: Same as the unreduced or reduced service retirement benefit, based on service and FAMS at termination, and commencing once the member is eligible.
- c. Payment Form: Same as for unreduced service retirement.
- d. Death Benefit: Same as for an active member.
- 14. Death while an Active Member: A refund of the member's accumulated contributions (with interest) is paid to the beneficiary of a deceased member. In addition, 65% of the member's FAMS (annualized) is paid to the spouse if the member was married. Alternatively, the spouse may waive these benefits and elect instead an annuity. The annuity is equal to 65% of the benefit determined using the unreduced service retirement formula, and based on current service and FAMS at the time of death.
- 15. Optional Forms of Benefit: The System permits married members to elect a reduced Joint and 75% Survivor annuity in lieu of the automatic Joint and 65% Survivor annuity. No other optional payment forms are available.
- 16. *Postretirement Death Benefit*: None, except for the Joint and Survivor annuities available to married members.
- 17. Postretirement Benefit Increases: Benefits are increased annually to consider changes in the cost of living, with a maximum annual increase of 4% of the current benefit (i.e., a maximum 4% compound interest increase). In years in which the cost of living increases more than 4%, the excess increase is accumulated and used in later years in which the cost-of-living increase is less than 4%. This calculation is made separately for each individual. In addition, judges retired prior to July 1, 1983 received an increase of \$120 per month (\$60 for beneficiaries).
- 18. 3% Substantial Substitute: All members whose service began before January 1, 1989, receive an additional annual payment equal to 3% of their benefit. These payments are made to offset the taxability of the retirement benefits under the State income tax provisions. Prior to July 1, 1995, this benefit was funded by annual appropriations made by the State on a pay-as-you go basis. Beginning July 1, 1995, this benefit is funded on an actuarial basis by increasing the employer contribution rate for those Funds which are funded by the State.



### APPENDIX 2 – Legislative

# Summary of Benefit Provisions for the Governors and Legislative Pension Plan

- 1. *Effective Date*: July 1, 1967.
- 2. *Plan Year*: Twelve-month period ending December 31st.
- Administration: The System is administered by a Board of Trustees (which also administers the other Utah Retirement Systems). The Board of Trustees is responsible for both administration of the System and investment of the fund assets.
- 4. *Type of Plan*: This is a qualified governmental defined benefit retirement plan. Under GASB 25, it is considered to be a single-employer plan.
- 5. *Eligibility*: This System covers state legislators with four or more years of service, and governors of the state who enter office before July 1, 2011, or accrued service credit in a Tier I system before July 1, 2011.
- 6. *Employee Contributions*: None.
- 7. Employer Contributions: The state annually appropriates an actuarially determined contribution.
- 8. Benefit base: The benefit base is used to determine the benefits payable at retirement.
  - a. <u>Legislators</u>: The base was \$10.00 per month per year of service as of July 1, 1967. The base is increased 2% each six months after that date. As of July 1, 2024, the benefit base is therefore \$32.80.
  - b. <u>Governors</u>: The base was \$500.00 per month per term as of July 1, 1973. The base is increased 2% each six months after that date. As of July 1, 2024, the benefit base is therefore \$1,520.00.
  - c. <u>Supplemental Benefit</u>: An additional benefit of \$3.50 per month per year of service. This benefit is not indexed nor are COLAs granted on it. This benefit only applies to members of the System on March 1, 2000 and is effective March 1, 2000.
- 9. Service Retirement (Unreduced):
  - a. <u>Eligibility</u>: Age 65 with 4 years of service.
  - b. <u>Monthly Benefit</u>: Legislators receive the benefit base (see above) per year of service, while former governors receive the benefit base (see above) for each term served (maximum of two terms).
  - c. <u>Payment Form</u>: For married members, a Joint and 50% Survivor annuity. For unmarried members, a life annuity.



### APPENDIX 2 – Legislative (Continued)

#### 10. Service Retirement (Reduced):

- a. <u>Eligibility</u>: A member may retire with a reduced benefit upon attaining age 62 with 10 years of service.
- b. Reduction: 3% per year that retirement is prior to age 65.
- c. Payment Form: Same as for unreduced service retirement.
- 11. Disability Retirement: This System has no provisions applying to disability retirement.
- 12. *Vesting and Refunds*: A vested member who made contributions in another System and withdraws them forfeits all benefits under this System.

#### 13. Deferred Termination Benefit:

- a. <u>Eligibility</u>: Same as for reduced or unreduced service retirement. The member must not have withdrawn his/her contributions under another System.
- b. <u>Monthly Benefit</u>: Same as the unreduced or reduced service retirement benefit, based on service at termination, and commencing once the member is eligible.
- c. <u>Payment Form</u>: Same as for unreduced service retirement.
- d. Death Benefit: Same as for an active member.

#### 14. Death while an Active Member:

- a. <u>Eligibility</u>: Four years of service as a legislator or governor.
- b. <u>Monthly Benefit</u>: 50% of the unreduced service retirement benefit that the member would have been entitled to upon reaching age 65 based on the current benefit base. Benefit is paid to surviving spouse only.
- 15. *Optional Forms of Benefit*: None.
- 16. *Postretirement Death Benefit*: None, except for the Joint and Survivor annuity available to married members.
- 17. Postretirement Benefit Increases: Benefits are increased annually to take into account changes in the cost of living, with a maximum annual increase of 4% of the original benefit (i.e., a maximum 4% simple interest increase). In years in which the cost of living increases more than 4%, the excess increase is accumulated and used in later years in which the cost-of-living increase is less than 4%. This calculation is made separately for each individual. Note that the supplemental \$3.50 per month per year of service benefit is not eligible for these increases.



# APPENDIX 2 – Legislative (Continued)

18. 3% Substantial Substitute: All members whose service began before January 1, 1989, receive an additional annual payment equal to 3% of their benefit. These payments are made to offset the taxability of the retirement benefits under the State income tax provisions. Prior to July 1, 1995, this benefit was funded by annual appropriations made by the State on a pay-as-you go basis. Beginning July 1, 1995, this benefit is funded on an actuarial basis by increasing the employer contribution rate for those Funds which are funded by the State.



### APPENDIX 2 – Tier II Public Employees

### Summary of Benefit Provisions for Tier II Public Employee Hybrid Retirement System

- 1. Effective Date: July 1, 2011.
- 2. *Plan Year*: Twelve-month period ending December 31st.
- 3. *Administration*: The Systems are administered by a Board of Trustees (which also administers the other Utah Retirement Systems). The Board of Trustees is responsible for both administration of the Systems and investment of the fund assets.
- 4. *Type of Plan*: This is a qualified governmental defined benefit retirement plan. Under GASB 25, it is considered to be a cost-sharing multiple-employer plan.
- 5. Eligibility: This System covers eligible employees (i.e. those employees first hired after June 30, 2011) of the State of Utah, most local government employees, and most public education employees. Generally, all employees are covered, except for those covered by another System—public safety employees, firefighters, judges, legislators, and higher education employees covered under TIAA-CREF.
  - Eligible employees are required to make an election within their first 30 days after employment to participate in this Plan or to participate in the Tier II Defined Contribution System. This election is irrevocable beginning one-year after employment.
- 6. *Employee Contributions*: Member contributions are required only when the certified contribution rate of the defined benefit portion of the Plan exceeds 10% in which case they must pay the excess.
- 7. *Employer Contributions*: Contribution rates are set by the Board of Trustees, based upon the actuarial valuation report for this preceding year, and the employers must pay up to 10% of employee compensation towards this rate. If the certified contribution rate is less than 10%, they must make a contribution to the member's 401(k) account equal to the difference. Finally, employers must pay the corresponding Tier I amortization rate on Tier II employees' compensation to be applied to the employer's corresponding Tier I System liability.
- 8. *Final Average Monthly Salary (FAMS)*: The monthly average of the member's five highest years of annual compensation preceding retirement.
- 9. Service Retirement (Unreduced):
  - a. <u>Eligibility</u>: A member may retire with an unreduced benefit at age 65 with four years of service or after 35 years of service if earlier.
  - b. <u>Monthly Benefit (Contributory)</u>: 1.50% times Final Average Monthly Salary (FAMS) times years of service.
  - c. <u>Payment Form</u>: Life annuity.



### APPENDIX 2 – Tier II Public Employees (Continued)

#### 10. Service Retirement (Reduced):

- a. <u>Eligibility</u>: A member may retire with a reduced benefit upon attaining age 62 with 10 years of service or age 60 with 20 years of service.
- b. <u>Reduction</u>: A full actuarial reduction is applied for each year of retirement prior to age 65 if a member has less than 35 years of service. The early retirement reduction factors are shown below:

Age	Factor	Age	Factor
64	90.51%	61	67.80%
63	82.07%	60	61.75%
62	74.54%		

c. Payment Form: Life annuity.

#### 11. Disability Retirement:

- a. <u>Eligibility</u>: Member must be eligible for retirement under the Disability Act and must not be eligible for a 35-year service retirement at time of disability. Note that not all political subdivisions cover their members under a disability program or provide LTD benefit protection contracts covering their Tier II members.
- b. Monthly Benefits Payable Prior to Retirement: A separate fund established under the
  Disability Act provides benefits from the time of disability until the age specified in 49-21-403.
  Benefits from this separate fund are not covered by these Systems.
- c. Monthly Benefits Payable after Retirement:
  - 1. Member is covered by an LTD benefit protection contract: An unreduced service retirement benefit is payable at eligibility for an unreduced retirement benefit. The member receives service credit for time while disabled (both for computing the benefit amount and for determining whether the member is eligible for an unreduced service retirement benefit). Final Average Monthly Salary is increased by the same factors used for automatic cost-of-living benefit increases. I.e., the FAMS is adjusted by a cost-of-living increase up to 2.5% per year (simple interest). Employers are required to contribute the full contribution rate on the imputed pay of the disabled member to the Retirement System while the member is disabled.
  - 2. <u>Member is not covered by an LTD benefit protection contract</u>: An unreduced service retirement benefit is payable at eligibility for an unreduced retirement benefit. The benefit is determined using the member's service and Final Average Monthly Salary as of the date of their disability. Employers do not make contributions to the retirement system on the imputed pay of their disabled members.
- d. <u>Payment Form</u>: Life annuity.



### APPENDIX 2 – Tier II Public Employees (Continued)

e. <u>Death while Disabled</u>: A disabled member is treated as an active member for purposes of determining a death benefit for the period prior to retirement.

#### 12. *Vesting and Refunds*:

- a. <u>Eligibility</u>: All members who are not vested are eligible for a refund when they terminate service. Members are vested after four years of service. Vested members may also elect to receive a refund in lieu of the deferred termination benefit described below.
- b. <u>Amount</u>: The refund benefit is the accumulated value of the member's contributions plus interest credited by the fund. The amount of interest credited each year is set annually by the Board of Trustees.

#### 13. Deferred Termination Benefit:

- a. <u>Eligibility</u>: Member must be vested (4 years of service) and must elect to leave his/her contributions on deposit.
- b. <u>Monthly Benefit</u>: Same as the unreduced or reduced service retirement benefit, based on service and FAMS at termination, and commencing once the member is eligible.
- c. <u>Payment Form</u>: Life annuity.
- d. <u>Death Benefit</u>: The beneficiary of an inactive member who dies is entitled to receive a benefit as described in 14.2.a or 14.2.b below.

#### 14. Death while an Active Member:

- a. Members will receive benefits 1. and 2. described below.
  - 1. <u>Death Benefit Insurance</u>: A lump-sum payment that is equal to 75% of the member's highest annual salary.
  - 2.a. <u>In General</u>: A refund of the member's accumulated contributions (with interest) is paid to the beneficiary of a deceased member.
  - 2.b. Spousal Annuity: If the deceased member was married at the time of death and was either (i) eligible for reduced or unreduced service retirement, or (ii) had 25 years of service (15 years of service in the noncontributory system), the spouse may elect an annuity benefit in lieu of the refund benefit. The annuity is equal to the reduced or unreduced service retirement benefit payable as though Option 3 (a Joint and 100% Survivor annuity) were elected. If the member had 25 years of service or more, no reduction factor is applied in determining the service retirement benefit. If a member of the noncontributory system is not eligible for a retirement benefit and has less than 25 years of service, then the death benefit is equal to 1/3 of Option 3 benefit if the member has at least 15 and less than 20 years of service, and 2/3 of the Option 3 benefit if the member has at least 20 and less than 25 years of service.



### APPENDIX 2 – Tier II Public Employees (Continued)

- 15. Optional Forms of Benefit: The Systems permit members to elect from six forms of benefit at retirement. In each case the benefit amount is adjusted to be actuarially equivalent to the "Option 1" form. The six optional forms are:
  - Option 1 A life annuity with no benefits due following the member's death.
  - Option 2 Modified Cash Refund Annuity. A reduced annuity payable for the member's lifetime, plus a death benefit equal to the excess of the member's accumulated contributions (determined at retirement) over the sum of the member's annuity payments from retirement. (The annuity payments are that part of the original benefit derived from the member's own accumulated contributions.)
  - Option 3 Joint and 100% Survivor Annuity. An annuity payable as long as either the member or his/her spouse is living.
  - Option 4 Joint and 50% Survivor Annuity. An annuity payable during the member's lifetime, and after the member's death if the member's spouse is still living, an annuity to the spouse of 50% of the original benefit.
  - Option 5 Joint and 100% Pop-up Annuity. Same as Option 3, except that the benefit amount reverts to the Option 1 (life annuity) amount if the member's spouse predeceases the member.
  - Option 6 Joint and 50% Pop-up Annuity. Same as Option 4, except that the benefit amount reverts to the Option 1 (life annuity) amount if the member's spouse predeceases the member.
- 16. *Postretirement Death Benefit*: None, except as elected by the member. See Optional Forms of Benefit above.
- 17. Postretirement Benefit Increases: Benefits are increased annually to take into account changes in the cost of living, with a maximum annual increase of 2.5% of the original benefit (i.e., a maximum 2.5% simple interest increase). In years in which the cost of living increases more than 2.5%, the excess increase is accumulated and used in later years in which the cost-of-living increase is less than 2.5%. This calculation is made separately for each individual.



## APPENDIX 2 – Tier II Public Safety and Firefighters

### Summary of Benefit Provisions for Tier II Public Safety and Firefighters Hybrid Retirement System

- 1. Effective Date: July 1, 2011.
- 2. *Plan Year*: Twelve-month period ending December 31st.
- 3. Administration: The Systems are administered by a Board of Trustees (which also administers the other Utah Retirement Systems). The Board of Trustees is responsible for both administration of the Systems and investment of the fund assets.
- 4. *Type of Plan*: These are qualified governmental defined benefit retirement plans. Under GASB 25, it is considered to be a cost-sharing multiple-employer plan.
- 5. *Eligibility*: This System covers eligible public safety employees (i.e. those employees first hired after June 30, 2011) of the State of Utah as well as eligible public safety employees and firefighters employed by participating local governments.
  - Eligible employees are required to make an election within their first 30 days after employment to participate in this Plan or to participate in the Tier II Defined Contribution System. This election is irrevocable beginning one-year after employment.
- 6. *Employee Contributions*: Member contributions are required only when the certified contribution rate of the defined benefit portion of the Plan exceeds 14% in which case they must pay the excess.
  - Beginning July 1, 2022 members will contribute 2.59% of payroll.
- 7. Employer Contributions: Contribution rates are set by the Board of Trustees, based upon the actuarial valuation report for this preceding year, and the employers must pay up to 12% of employee compensation towards this rate. If the certified contribution rate is less than 12%, they must make a contribution to the member's 401(k) account equal to the difference. Finally, employers must pay the corresponding Tier I amortization rate on Tier II employees' compensation to be applied to the employer's corresponding Tier I System liability.
- 8. *Final Average Monthly Salary (FAMS)*: The monthly average of the member's highest five salaries preceding retirement.
- 9. Service Retirement:
  - a. <u>Eligibility</u>: A member may retire with an unreduced benefit at age 65 with four years of service or at any age with 25 years of service.
  - b. <u>Monthly Benefit</u>: 1.50% of Final Average Monthly Salary (FAMS) times years of service earned prior to July 1, 2020, plus 2.00% of FAMS times years of service earned on and after July 1, 2020.
  - c. <u>Payment Form</u>: Life annuity



### APPENDIX 2 – Tier II Public Safety and Firefighters (Continued)

### 10. Service Retirement (Reduced):

- a. <u>Eligibility</u>: A member may retire with a reduced benefit upon attaining age 62 with 10 years of service or age 60 with 20 years of service.
- b. <u>Reduction</u>: A full actuarial reduction is applied for each year of retirement prior to age 65 if a member has less than 25 years of service. The early retirement reduction factors are shown below:

Age	Factor	Age	Factor
64	90.21%	61	66.99%
63	81.55%	60	60.87%
62	73.85%		

#### 11. Disability Retirement:

- a. <u>Eligibility</u>: Member must be eligible for retirement under the Disability Act (or a substantially equivalent program) and must not be eligible for a 25-year service retirement at time of disability. Note that not all political subdivisions cover their members under a disability program or provide LTD benefit protection contracts covering their Tier II members.
- b. <u>Monthly Benefits Payable Prior to Retirement</u>: A separate fund established under the Disability Act (or an equivalent program) provides benefits from the time of disability until the age specified in 49-21-403. Benefits from this separate fund are not covered by these Systems.
- c. Monthly Benefits Payable after Retirement:
  - 1. Member is covered by an LTD benefit protection contract: An unreduced service retirement benefit is payable at eligibility for an unreduced retirement benefit. The member receives service credit for time while disabled (both for computing the benefit amount and for determining whether the member is eligible for an unreduced service retirement benefit). Final Average Monthly Salary is increased by the same factors used for automatic cost-of-living benefit increases. I.e., the FAMS is adjusted by a cost-of-living increase up to 2.5% per year (simple interest). Employers are required to contribute the full contribution rate on the imputed pay of the disabled member to the Retirement System while the member is disabled.
  - 2. <u>Member is not covered by an LTD benefit protection contract</u>: An unreduced service retirement benefit is payable at eligibility for an unreduced retirement benefit. The benefit is determined using the member's service and Final Average Monthly Salary as of the date of their disability. Employers do not make contributions to the retirement system on the imputed pay of their disabled members.
- d. <u>Payment Form</u>: Life annuity.



### APPENDIX 2 – Tier II Public Safety and Firefighters (Continued)

e. <u>Death while Disabled</u>: A disabled member is treated as an active member for purposes of determining a death benefit for the period prior to retirement.

#### 12. *Vesting and Refunds*:

- a. <u>Eligibility</u>: All members who are not vested are eligible for a refund when they terminate service. Members are vested after four years of service. Vested members may also elect to receive a refund in lieu of the deferred termination benefit described below.
- b. <u>Amount</u>: The refund benefit is the accumulated value of the member's contributions credited by the fund. Interest is credited on the member's contribution account, and the amount of interest credited each year is set annually by the Board of Trustees.

#### 13. Deferred Termination Benefit:

- a. <u>Eligibility</u>: Member must be vested (4 years of service) and must elect to leave his/her contributions on deposit.
- b. <u>Monthly Benefit</u>: Same as the service retirement benefit, based on service and FAMS at retirement, and commencing once the member is eligible.
- c. <u>Payment Form</u>: Life annuity.
- d. <u>Death Benefit</u>: The beneficiary of an inactive member who dies is entitled to receive a benefit as described in 14.2.a or 14.2.b below.
- 14. *Death while an Active Member*: All members who die while an active member receive a lump-sum payment that is equal to 75% of the member's highest annual salary. Members also receive death benefits described below depending on whether their death was duty related or non-duty related.
  - a. Death while an Active Member (On Duty): If death occurs in the line of duty, the lump-sum and annuity benefits described below will be paid to the spouse. (The benefits are not applicable to unmarried members)
    - 1. Less than 20 years of service: \$1,000 lump sum payment plus an annuity equal to 30% of FAMS.
    - 2. 20 or more years of service: The option 1 benefit (life annuity) is calculated and paid to the spouse with no actuarial reduction.
  - b. Death of an Active Member (Off Duty): If the deceased member was married at the time of death and had (i) 15 or more years of service or (ii) attained age 62 with 10 or more years of service or (iii) attained age 65 with 4 or more years of service, the spouse may elect an annuity benefit in lieu of the refund benefit. The annuity is equal to the reduced or unreduced service retirement benefit payable as though Option 3 (a Joint and 100% Survivor annuity) were elected. If the member had 25 years of service or more, no reduction factor is applied in determining the service retirement benefit (the "full allowance"). If a member has 20 to 24 years of service but is not 60 or older, then the death benefit is equal to 2/3 of the "full



### APPENDIX 2 – Tier II Public Safety and Firefighters (Continued)

allowance". If the member has at least 15 but less than 20 years of service and is below age 62, the benefit is 1/3 of the "full allowance". If the member is age 60 or older with at least 20 years of service, age 62 or older with at least 10 years of service, or age 65 with 4 or more years of service, the spouse will receive the Option 3 benefit with actuarial reductions.

- 15. Optional Forms of Benefit: The Systems permit members to elect from six forms of benefit at retirement. In each case the benefit amount is adjusted to be actuarially equivalent to the "Option 1" form. The six optional forms are:
  - Option 1 A life annuity with no benefits due following the member's death.
  - Option 2 Modified Cash Refund Annuity. A reduced annuity payable for the member's lifetime, plus a death benefit equal to the excess of the member's accumulated contributions (determined at retirement) over the sum of the member's annuity payments from retirement. (The annuity payments are that part of the original benefit derived from the member's own accumulated contributions.)
  - Option 3 Joint and 100% Survivor Annuity. An annuity payable as long as either the member or his/her spouse is living.
  - Option 4 Joint and 50% Survivor Annuity. An annuity payable during the member's lifetime, and after the member's death if the member's spouse is still living, an annuity to the spouse of 50% of the original benefit.
  - Option 5 Joint and 100% Pop-up Annuity. Same as Option 3, except that the benefit amount reverts to the Option 1 (life annuity) amount if the member's spouse predeceases the member.
  - Option 6 Joint and 50% Pop-up Annuity. Same as Option 4, except that the benefit amount reverts to the Option 1 (life annuity) amount if the member's spouse predeceases the member.
- 16. *Postretirement Death Benefit*: None, except as elected by the member. See Optional Forms of Benefit above.
- 17. Postretirement Benefit Increases: Benefits are increased annually to take into account changes in the cost of living. The maximum annual increase is 2.50% of the original benefit (i.e., a maximum 2.50% simple interest increase). However, in years in which the cost of living increases more than the maximum COLA, the excess increase is accumulated and used in later years in which the cost-of-living increase is less than the maximum COLA. This calculation is made separately for each individual.



# **APPENDIX 3**

### **Glossary**

**Actuarial Accrued Liability (AAL):** That portion, as determined by a particular Actuarial Cost Method, of the Actuarial Present Value of Future Plan Benefits which is not provided for by future Normal Costs. It is equal to the Actuarial Present Value of Future Plan Benefits minus the actuarial present value of future Normal Costs.

**Actuarial Assumptions:** Assumptions as to future experience under the Fund. These include assumptions about the occurrence of future events affecting costs or liabilities, such as:

- mortality, withdrawal, disablement, and retirement;
- future increases in salary;
- future rates of investment earnings and future investment and administrative expenses;
- characteristics of members not specified in the data, such as marital status;
- characteristics of future members;
- future elections made by members; and
- other relevant items.

**Actuarial Cost Method** or **Funding Method**: A procedure for allocating the Actuarial Present Value of Future Benefits to various time periods; a method used to determine the Normal Cost and the Actuarial Accrued Liability.

Actuarial Gain or Actuarial Loss: A measure of the difference between actual experience and that expected based upon a set of Actuarial Assumptions, during the period between two Actuarial Valuation dates. Through the actuarial assumptions, rates of decrements, rates of salary increases, and rates of fund earnings have been forecasted. To the extent that actual experience differs from that assumed, Actuarial Accrued Liabilities emerge which may be the same as forecasted, or may be larger or smaller than projected. Actuarial gains are due to favorable experience, e.g., the Fund's assets earn more than projected, salaries do not increase as fast as assumed, members retire later than assumed, etc. Favorable experience means actual results produce actuarial liabilities not as large as projected by the actuarial assumptions. On the other hand, actuarial losses are the result of unfavorable experience, i.e., actual results that produce actuarial liabilities which are larger than projected. Actuarial gains will decrease the calculated contribution rates while actuarial losses will increase the calculated contribution rates.

**Actuarially Equivalent:** Of equal actuarial present value, determined as of a given date and based on a given set of Actuarial Assumptions.



### **Glossary (Continued)**

**Actuarial Present Value (APV):** The value of an amount or series of amounts payable or receivable at various times, determined as of a given date by the application of a particular set of Actuarial Assumptions. For purposes of this standard, each such amount or series of amounts is:

- a. adjusted for the probable financial effect of certain intervening events (such as changes in compensation levels, marital status, etc.)
- b. multiplied by the probability of the occurrence of an event (such as survival, death, disability, termination of employment, etc.) on which the payment is conditioned, and
- c. discounted according to an assumed rate (or rates) of return to reflect the time value of money.

Actuarial Present Value of Future Plan Benefits: The Actuarial Present Value of those benefit amounts which are expected to be paid at various future times under a particular set of Actuarial Assumptions, taking into account such items as the effect of advancement in age and past and anticipated future compensation and service credits. The Actuarial Present Value of Future Plan Benefits includes the liabilities for active members, retired members, beneficiaries receiving benefits, and inactive, nonretired members either entitled to a refund or a future retirement benefit. Expressed another way, it is the value that would have to be invested on the valuation date so that the amount invested plus investment earnings would be provide sufficient assets to pay all projected benefits and expenses when due.

**Actuarial Valuation**: The determination, as of a valuation date, of the Normal Cost, Actuarial Accrued Liability, Actuarial Value of Assets, and related Actuarial Present Values for a plan. An Actuarial valuation for a governmental retirement system typically also includes calculations of items needed for compliance with GASB 25, such as the funded ratio and the ARC.

Actuarial Value of Assets or Valuation Assets: The value of the Fund's assets as of a given date, used by the actuary for valuation purposes. This may be the market or fair value of plan assets, but commonly actuaries use a smoothed value in order to reduce the year-to-year volatility of calculated results, such as the funded ratio and the actuarially determined contribution rate.

**Actuarially Determined:** Values which have been determined utilizing the principles of actuarial science. An actuarially determined value is derived by application of the appropriate actuarial assumptions to specified values determined by provisions of the law.

**Amortization Method:** A method for determining the Amortization Payment. The most common methods used are level dollar and level percentage of payroll. Under the Level Dollar method, the Amortization Payment is one of a stream of payments, all equal, whose Actuarial Present Value is equal to the UAAL. Under the Level Percentage of Pay method, the Amortization payment is one of a stream of increasing payments, whose Actuarial Present Value is equal to the UAAL. Under the Level Percentage of Pay method, the stream of payments increases at the assumed rate at which total covered payroll of all active members will increase.



### **Glossary (Continued)**

**Amortization Payment:** That portion of the pension plan contribution which is designed to pay interest on and to amortize the Unfunded Actuarial Accrued Liability.

**Closed Amortization Period:** A specific number of years that is counted down by one each year, and therefore declines to zero with the passage of time. For example, if the amortization period is initially set at 30 years, it is 29 years at the end of one year, 28 years at the end of two years, etc. See Funding Period and Open Amortization Period.

**Decrements:** Those causes/events due to which a member's status (active-inactive-retiree-beneficiary) changes, that is: death, retirement, disability, or termination.

**Defined Benefit Plan:** A retirement plan that is not a Defined Contribution Plan. Typically, a defined benefit plan is one in which benefits are defined by a formula applied to the member's compensation and/or years of service.

**Defined Contribution Plan:** A retirement plan, such as a 401(k) plan, a 403(b) plan, or a 457 plan, in which the contributions to the plan are assigned to an account for each member, and the plan's earnings are allocated to each account, and each member's benefits are a direct function of the account balance.

**Employer Normal Cost:** The portion of the Normal Cost to be paid by the employers. This is equal to the Normal Cost less expected member contributions.

**Experience Study:** A periodic review and analysis of the actual experience of the Fund which may lead to a revision of one or more actuarial assumptions. Actual rates of decrement and salary increases are compared to the actuarially assumed values and modified as deemed appropriate by the Actuary.

**Funded Ratio:** The ratio of the actuarial value of assets (AVA) to the actuarial accrued liability (AAL). Plans sometimes calculate a market funded ratio, using the market value of assets (MVA), rather than the AVA, although GASB 25 reporting requires the use of the AVA.

**Funding Period** or **Amortization Period**: The term "Funding Period" is used it two ways. In the first sense, it is the period used in calculating the Amortization Payment as a component of the ARC. This funding period is chosen by the Board of Trustees. In the second sense, it is a calculated item: the number of years in the future that will theoretically be required to amortize (i.e., pay off or eliminate) the Unfunded Actuarial Accrued Liability, based on the statutory employer contribution rate, and assuming no future actuarial gains or losses.

*GASB*: Governmental Accounting Standards Board.



### **Glossary (Continued)**

**Normal Cost:** That portion of the Actuarial Present Value of pension plan benefits and expenses which is allocated to a valuation year by the Actuarial Cost Method. Any payment in respect of an Unfunded Actuarial Accrued Liability is not part of Normal Cost (see Amortization Payment). For pension plan benefits which are provided in part by employee contributions, Normal Cost refers to the total of employee contributions and employer Normal Cost unless otherwise specifically stated. Under the entry age normal cost method, the Normal Cost is intended to be the level cost (when expressed as a percentage of pay) needed to fund the benefits of a member from hire until ultimate termination, death, disability or retirement.

**Open Amortization Period:** An open amortization period is one which is used to determine the Amortization Payment but which does not change over time. In other words, if the initial period is set as 20 years, the same 20-year period is used in determining the Amortization Period each year. In theory, if an Open Amortization Period is used to amortize the Unfunded Actuarial Accrued Liability, the UAAL will never completely disappear, but will become smaller each year, either as a dollar amount or in relation to covered payroll.

**Unfunded Actuarial Accrued Liability:** The excess of the Actuarial Accrued Liability over the Actuarial Value of Assets. This value may be negative in which case it may be expressed as a negative Unfunded Actuarial Accrued Liability, also called the Funding Surplus.

**Valuation Date or Actuarial Valuation Date:** The date as of which the value of assets is determined and as of which the Actuarial Present Value of Future Plan Benefits is determined. The expected benefits to be paid in the future are discounted to this date.

