# Independent Auditor's Report for Agent Plans



**CPAs & BUSINESS ADVISORS** 

To the Utah State Retirement Board Utah State Retirement Systems Salt Lake City, Utah

#### **REPORT ON THE AUDIT OF THE SCHEDULE**

#### Opinion

We have audited the fiduciary net position as of December 31, 2021, and the changes in fiduciary net position for the year then ended, including the accompanying Schedule of Changes in Fiduciary Net Position by Employer – Pension Trust Fund by Division (the Schedule) of the Public Safety Retirement System of Utah Retirements Systems, a component unit of the State of Utah, administered by the Utah State Retirement Board, and the related notes to the schedule.

In our opinion, the schedule referred to above presents fairly, in all material respects, the fiduciary net position of the Public Safety Retirement System of Utah Retirement Systems, a component unit of the State of Utah, administered by the Utah State Retirement Board, as of December 31, 2021, and the changes in fiduciary net position for the year then ended, in accordance with accounting principles generally accepted in the United States of America.

#### **Basis for Opinion**

We conducted our audit in accordance with auditing standards generally accepted in the United States of America (GAAS). Our responsibilities under those standards are further described in the Auditor's Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of Utah Retirement Systems and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinion.

# Responsibilities of Management for the Schedule

Management is responsible for the preparation and fair presentation of the schedule in accordance with accounting principles generally accepted in the United States of America; and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of schedule that are free from material misstatement, whether due to fraud or error.

# Auditor's Responsibilities for the Audit of the Schedule

Our objectives are to obtain reasonable assurance about whether the schedule as a whole is free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinion. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of

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# Independent Auditor's Report for Agent Plans (Concluded)

internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the schedule.

In performing an audit in accordance with GAAS, we:

- » Exercise professional judgment and maintain professional skepticism throughout the audit.
- >> Identify and assess the risks of material misstatement of the schedule, whether due to fraud or error, and design and perform audit procedures responsive to those risks.
  Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the schedule.
- » Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of Utah Retirement Systems' internal control. Accordingly, no such opinion is expressed.
- » Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- » Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about Utah Retirement Systems' ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control–related matters that we identified during the audit.

#### **Other Matters**

We have audited, in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States, the financial statements of Utah Retirement Systems, a component unit of the State of Utah, administered by the Utah State Retirement Board, which includes the Public Safety Retirement System, as of and for the year ended December 31, 2021, and our report thereon, dated April 29, 2022, expressed an unmodified opinion on those financial statements.

Our audit of the financial statements of Utah Retirement Systems was conducted for the purpose of forming an opinion on the financial statements as a whole. The individual employer information presented in each of the individual columns of the accompanying Schedule is presented for purposes of additional analysis and is not a required part of the financial statements. The individual employer information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the financial statements. Each column of individual employer information has been subjected to the auditing procedures applied in the audit of the financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the financial statements, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the individual employer information presented in each individual column of the accompanying Schedule is stated fairly, in all material respects, in relation to the financial statements of Utah Retirement Systems, a component unit of the State of Utah, administered by the Utah State Retirement Board, which includes the Public Safety Retirement System, as a whole. We do not express an opinion on the fiduciary net position or changes in fiduciary net position of each individual employer.

#### **Restrictions on Use**

Our report is intended solely for the information and use of Utah Retirement Systems' management, the Utah State Retirement Board, the participating employers of the Public Safety Retirement System of Utah Retirement Systems and their auditors and is not intended to be and should not be used by anyone other than these specified parties.

Each Bailly LLP

Salt Lake City, Utah April 29, 2022

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# **Public Safety Retirement System**

# Schedule of Changes in Fiduciary Net Position — Pension Trust Fund by Division

Year Ended December 31, 2021

With Comparative Totals for Year Ended December 31, 2020

|  | (in thousands) |                |        |         |  |
|--|----------------|----------------|--------|---------|--|
|  |                | Salt Lake City | Ogden  | Provo   |  |
| Additions:   |                |                |        |         |  |
| Contributions:   |                |                |        |         |  |
| Member   | \$             | 3              | _      | 112     |  |
| Employer   |                | 15,350         | 2,701  | 2,363   |  |
| Total contributions  |                | 15,353         | 2,701  | 2,475   |  |
| Investment income:   |                |                |        |         |  |
| Net appreciation (depreciation) in fair value of investments |                | 55,363         | 11,771 | 9,687   |  |
| Interest, dividends, and other investment income             |                | 7,053          | 1,500  | 1,234   |  |
| Total income (loss) from investment activity                 |                | 62,416         | 13,271 | 10,921  |  |
| Less investment expenses                                     |                | 832            | 177    | 146     |  |
| Net income (loss) from investment activity                   |                | 61,584         | 13,094 | 10,775  |  |
| Income from security lending activity                        |                | 79             | 17     | 14      |  |
| Less security lending expense                                |                | 8              | 2      | 1       |  |
| Net income from security lending activity                    |                | 71             | 15     | 13      |  |
| Net investment income (loss)                                 |                | 61,655         | 13,109 | 10,788  |  |
| Transfers from (to) affiliated systems                       |                | 1,835          | 746    | (1,181) |  |
| Total additions  |                | 78,843         | 16,556 | 12,082  |  |
| Deductions:  |                |                |        |         |  |
| Retirement benefits  |                | 18,874         | 4,289  | 2,985   |  |
| Cost-of-living benefits                                      |                | 4,662          | 1,074  | 696     |  |
| Supplemental retirement benefits                             |                | 25             | 2      | 4       |  |
| Refunds  |                | _              | _      | _       |  |
| Administrative expenses                                      |                | 131            | 28     | 23      |  |
| Total deductions   |                | 23,692         | 5,393  | 3,708   |  |
| Increase (decrease) from operations                          |                | 55,151         | 11,163 | 8,374   |  |
| Net position restricted for pensions beginning of year       |                | 360,928        | 76,969 | 63,501  |  |
| Net position restricted for pensions end of year             | \$             | 416,079        | 88,132 | 71,875  |  |

|                     |           | Cost Sharing Plans           |                           |                                |             |        |
|---------------------|-----------|------------------------------|---------------------------|--------------------------------|-------------|--------|
| Total All Divisions |           | Other<br>Division B          | Other<br>Division A       |                                | Agent Plans |        |
| 2020                | 2021      | (without<br>Social Security) | (with Social<br>Security) | State of Utah<br>Public Safety | Bountiful   | Logan  |
|                     |           |                              |                           |                                |             |        |
|                     |           |                              |                           |                                |             |        |
| 557                 | 1,421     | 256                          | 700                       | 350                            | —           | —      |
| 150,512             | 152,524   | 23,209                       | 56,875                    | 49,859                         | 1,090       | 1,077  |
| 151,069             | 153,945   | 23,465                       | 57,575                    | 50,209                         | 1,090       | 1,077  |
| 434,881             | 678,975   | 96,084                       | 271,014                   | 225,970                        | 3,737       | 5,349  |
| 70,131              | 86,504    | 12,242                       | 34,528                    | 28,790                         | 476         | 681    |
| 505,012             | 765,479   | 108,326                      | 305,542                   | 254,760                        | 4,213       | 6,030  |
| 8,855               | 10,206    | 1,444                        | 4,074                     | 3,397                          | 56          | 80     |
| 496,157             | 755,273   | 106,882                      | 301,468                   | 251,363                        | 4,157       | 5,950  |
| 649                 | 966       | 137                          | 385                       | 321                            | 5           | 8      |
| 81                  | 94        | 13                           | 37                        | 31                             | 1           | 1      |
| 568                 | 872       | 124                          | 348                       | 290                            | 4           | 7      |
| 496,725             | 756,145   | 107,006                      | 301,816                   | 251,653                        | 4,161       | 5,957  |
| 7,364               | 7,956     | 12,931                       | (9,277)                   | 2,825                          | 36          | 41     |
| 655,158             | 918,046   | 143,402                      | 350,114                   | 304,687                        | 5,287       | 7,075  |
|                     |           |                              |                           |                                |             |        |
| 179,491             | 196,237   | 26,158                       | 72,907                    | 68,247                         | 1,253       | 1,524  |
| 35,627              | 37,282    | 3,052                        | 13,036                    | 14,059                         | 333         | 370    |
| 171                 | 153       | —                            | 54                        | 68                             | —           | —      |
| 96                  | 32        | —                            | 22                        | 10                             | —           | —      |
| 1,442               | 1,466     | 205                          | 578                       | 480                            | 9           | 12     |
| 216,827             | 235,170   | 29,415                       | 86,597                    | 82,864                         | 1,595       | 1,906  |
| 438,331             | 682,876   | 113,987                      | 263,517                   | 221,823                        | 3,692       | 5,169  |
| 3,984,186           | 4,422,517 | 618,030                      | 1,768,437                 | 1,475,317                      | 24,400      | 34,935 |
| 4,422,517           | 5,105,393 | 732,017                      | 2,031,954                 | 1,697,140                      | 28,092      | 40,104 |