Required Supplementary Information

Schedule of Changes in the Employers' Net Pension Liability

Year Ended December 31

(in thousands)

2020 \$ 402,446 2,071,626 — e 252,553 176,384 (1,488,627) (2,338) 1,412,044	(3,127)	2018 404,391 1,920,238 — 32,680 — (1,320,214) (2,766)	2017 403,981 1,877,576 — (84,234) 642,187 (1,248,037)	2016 407,690 1,764,653 48,400 6,408 563,741	2015 394,798 1,775,819 (188,166) 	
2,071,626 — e 252,553 176,384 (1,488,627) (2,338)	1,989,449 — 234,989 — (1,396,983) (3,127)	1,920,238 	1,877,576 — (84,234) 642,187	1,764,653 48,400 6,408 563,741	1,775,819	
2,071,626 — e 252,553 176,384 (1,488,627) (2,338)	1,989,449 — 234,989 — (1,396,983) (3,127)	1,920,238 	1,877,576 — (84,234) 642,187	1,764,653 48,400 6,408 563,741	1,775,819	
e 252,553 176,384 (1,488,627) (2,338)	 234,989 (1,396,983) (3,127)		 (84,234) 642,187	48,400 6,408 563,741	_	
176,384 (1,488,627) (2,338)	 234,989 (1,396,983) (3,127)		 (84,234) 642,187	6,408 563,741	(188,166)	
176,384 (1,488,627) (2,338)	(1,396,983) (3,127)	(1,320,214)	642,187	563,741	(188,166)	
176,384 (1,488,627) (2,338)	(3,127)				_	
(1,488,627) (2,338)	(3,127)					
	(3,127)	(2,766)		(1,184,317)	(1,123,647)	
1 41 2 044			(4,635)	(4,366)	(2,496)	
1,412,044	1,228,867	1,034,329	1,586,838	1,602,209	856,308	
30,351,815	29,122,948	28,088,619	26,501,781	24,899,572	24,043,264	
31,763,859	30,351,815	29,122,948	28,088,619	26,501,781	24,899,572	
,	,	,	,	,	,	
912,525	888,078	858,444	854,255	831,631	813,449	
—	_	—	—	—	—	
		. , ,		, ,	/ -	
(1,488,627)	(1,396,983)	(1,320,214)		(1,184,317)	(1,123,647)	
(2,338)	(3,127)	(2,766)	(4,635)	(4,366)	(2,496)	
(9,805)	(9,411)	(9,962)	(9,579)	(8,856)	(8,797)	
(16,980)	(19,611)	13,035	(10,187)	(8,005)	33,648	
2,842,149	2,969,864	(539,068)	2,586,384	1,426,306	95,925	
27,635,923	24,666,059	25,205,127	22,618,743	21,192,437	21,096,512	
30,478,072	27,635,923	24,666,059	25,205,127	22,618,743	21,192,437	
\$ 1,285,787	2,715,892	4,456,889	2,883,492	3,883,038	3,707,135	
96.0%	91.1%	84.7%	89.7%	85.3%	85.1%	
\$ 3,306,382	3,328,314	3,330,548	3,375,321	3,406,567	3,458,286	
38.9%	81.6%	133.8%	85.4%	114.0%	107.2%	
	31,763,859 16,385 912,525 	31,763,859 30,351,815 16,385 11,730 912,525 888,078 - - 3,430,989 3,499,188 (1,488,627) (1,396,983) (2,338) (3,127) (9,805) (9,411) (16,980) (19,611) 2,842,149 2,969,864 27,635,923 24,666,059 30,478,072 2,7635,923 \$ 1,285,787 2,715,892 96.0% 91.1% \$ 3,306,382 3,328,314	31,763,859 30,351,815 29,122,948 16,385 11,730 14,602 912,525 888,078 858,444 - - - 3,430,989 3,499,188 (92,207) (1,488,627) (1,396,983) (1,320,214) (2,338) (3,127) (2,766) (9,805) (9,411) (9,962) (16,980) (19,611) 13,035 2,842,149 2,969,864 (539,068) 27,635,923 24,666,059 25,205,127 30,478,072 27,635,923 24,666,059 \$ 1,285,787 2,715,892 4,456,889 96.0% 91.1% 84.7% \$ 3,306,382 3,328,314 3,330,548	31,763,859 30,351,815 29,122,948 28,088,619 16,385 11,730 14,602 17,285 912,525 888,078 858,444 854,255 3,430,989 3,499,188 (92,207) 2,987,282 (1,488,627) (1,396,983) (1,320,214) (1,248,037) (2,338) (3,127) (2,766) (4,635) (9,805) (9,411) (9,962) (9,579) (16,980) (19,611) 13,035 (10,187) 2,842,149 2,969,864 (539,068) 2,586,384 27,635,923 24,666,059 25,205,127 22,618,743 30,478,072 2,715,892 24,666,059 25,205,127 \$ 1,285,787 2,715,892 24,666,059 2,83,492 96.0% 91.1% 84.7% 89.7% 96.0% 91.1% 3,330,548 3,375,321	31,763,859 30,351,815 29,122,948 28,088,619 26,501,781 16,385 11,730 14,602 17,285 16,308 912,525 888,078 858,444 854,255 831,631 3,430,989 3,499,188 (92,207) 2,987,282 1,783,911 (1,488,627) (1,396,983) (1,320,214) (1,248,037) (1,184,317) (2,338) (3,127) (2,766) (4,635) (4,366) (9,805) (9,411) (9,962) (9,579) (8,856) (16,980) (19,611) 13,035 (10,187) (8,005) 2,842,149 2,969,864 (539,068) 2,586,384 1,426,306 27,635,923 24,666,059 25,205,127 22,618,743 21,192,437 30,478,072 27,635,923 24,666,059 25,205,127 22,618,743 \$1,285,787 2,715,892 4,456,889 2,883,492 3,883,038 \$1,285,787 2,715,892 4,456,889 2,89,79% 85,3% \$6,00% 91,1% 84,7% 89,7% 85,3% \$3,306,382 3,328,314 <td< td=""><td>31,763,85930,351,81529,122,94828,088,61926,501,78124,899,57216,38511,73014,60217,28516,30817,020912,525888,078858,444854,255831,631813,4493,430,9893,499,188(92,207)2,987,2821,783,911366,748(1,488,627)(1,396,983)(1,320,214)(1,248,037)(1,184,317)(1,123,647)(2,338)(3,127)(2,766)(4,635)(4,366)(2,496)(9,805)(9,411)(9,962)(9,579)(8,856)(8,797)(16,980)(19,611)13,035(10,187)(8,005)33,6482,842,1492,969,864(539,068)2,586,3841,426,30695,92527,635,92324,666,05925,205,12722,618,74321,192,43721,096,51230,478,07227,635,92324,666,05925,205,12722,618,74321,192,437\$ 1,285,7872,715,8924,456,8892,883,4923,883,0383,707,13596.0%91.1%84.7%89.7%85.3%85.1%\$ 3,306,3823,328,3143,330,5483,375,3213,406,5673,458,286</td></td<>	31,763,85930,351,81529,122,94828,088,61926,501,78124,899,57216,38511,73014,60217,28516,30817,020912,525888,078858,444854,255831,631813,4493,430,9893,499,188(92,207)2,987,2821,783,911366,748(1,488,627)(1,396,983)(1,320,214)(1,248,037)(1,184,317)(1,123,647)(2,338)(3,127)(2,766)(4,635)(4,366)(2,496)(9,805)(9,411)(9,962)(9,579)(8,856)(8,797)(16,980)(19,611)13,035(10,187)(8,005)33,6482,842,1492,969,864(539,068)2,586,3841,426,30695,92527,635,92324,666,05925,205,12722,618,74321,192,43721,096,51230,478,07227,635,92324,666,05925,205,12722,618,74321,192,437\$ 1,285,7872,715,8924,456,8892,883,4923,883,0383,707,13596.0%91.1%84.7%89.7%85.3%85.1%\$ 3,306,3823,328,3143,330,5483,375,3213,406,5673,458,286

Contributor
Rotiromont System

	Noncontributory tirement System							Reti	Contributory rement System
2014	2013	2020	2019	2018	2017	2016	2015	2014	2013
407,992	441,320	3,175	3,536	4,044	4,801	5,673	8,672	9,580	10,997
1,699,693	1,646,213	85,198	86,205	87,297	90,124	91,894	95,463	93,819	93,750
—	23,123	—	—	—	—	(45,057)	—	—	721
(204,823)	(208,501)	(5,463)	(12,817)	(17,249)	(24,990)	(13,801)	(15,289)	(22,839)	(20,520)
(157,921)	(074 (04)	11,312	(00.1(2))	(06 705)	22,108	22,909	(01.200)	(4,233)	(74450)
(1,043,798)	(974,684)	(89,890)	(88,162)	(86,795)	(84,759)	(83,447)	(81,390)	(77,015)	(74,158)
(2,204)	(2,454)	(1,753)	(2,660)	(1,471)	(1,613)	(1,700)	(1,215)	(2,433)	(1,922)
698,939	925,017	2,579	(13,898)	(14,174)	5,671	(23,529)	6,241	(3,121)	8,868
23,344,325	22,419,308	1,270,111	1,284,009	1,298,183	1,292,512	1,316,041	1,309,800	1,312,921	1,304,053
24,043,264	23,344,325	1,272,690	1,270,111	1,284,009	1,298,183	1,292,512	1,316,041	1,309,800	1,312,921
13,587	14,208	1,728	1,950	2,455	2,675	3,420	4,771	5,461	6,376
772,420	710,933	4,759	5,433	6,027	7,946	8,188	11,719	12,954	12,874
—	—	—	_	—	—	—	_	—	—
1,419,053	2,588,981	154,367	163,935	(4,513)	155,949	97,693	21,251	87,577	169,510
(1,043,798)	(974,684)	(89,890)	(88,162)	(86,795)	(84,761)	(83,447)	(81,390)	(77,015)	(74,158)
(2,204)	(2,454)	(1,753)	(2,660)	(1,471)	(1,613)	(1,700)	(1,215)	(2,433)	(1,922)
(8,828)	(8,329)	(406)	(408)	(454)	(457)	(446)	(478)	(494)	(480)
30,467	(42,277)	4,542	9,775	(26,286)	(1,177)	(1,895)	(41,558)	(38,004)	33,094
1,180,697	2,286,378	73,347	89,863	(111,037)	78,562	21,813	(86,900)	(11,954)	145,294
19,915,815	17,629,437	1,262,292	1,172,429	1,283,466	1,204,904	1,183,091	1,269,991	1,281,945	1,136,651
21,096,512	19,915,815	1,335,639	1,262,292	1,172,429	1,283,466	1,204,904	1,183,091	1,269,991	1,281,945
2,946,752	3,428,510	(62,949)	7,819	111,580	14,717	87,608	132,950	39,809	30,976
87.7%	85.3%	104.9%	99.4%	91.3%	98.9%	93.2%	89.9%	97.0%	97.6%
3,570,912	3,705,771	30,748	34,317	39,279	45,177	53,615	82,426	90,623	98,023
82.5%	92.5%	(204.7)%	22.8%	284.1%	32.6%	163.4%	161.3%	43.9%	31.6%

Continued on page 90.

Required Supplementary Information (Continued)

Schedules of Changes in the Employers' Net Pension Liability (Continued)

Year Ended December 31

(i.	n thousands;)					
	2020	2019	2018	2017	2016	2015	
Total pension liability							
Service cost	\$ 77,899	78,229	80,296	78,272	78,843	75,352	
Interest	305,221	291,647	280,149	269,818	249,722	248,980	
Benefit changes	—	—	_	_		—	
Difference between actual and expected experience	72,199	34,291	1,441	(3,041)	9,358	(17,164)	
Assumption changes	(6,165)	—	_	118,370	110,373	—	
Benefit payments	(215,289)	(201,923)	(188,414)	(172,870)	(164,508)	(155,387)	
Refunds	(96)	(76)	(428)	(226)	(183)	(533)	
Net change in total pension liability	233,769	202,168	173,044	290,323	283,605	151,248	
Total pension liability — beginning	4,460,415	4,258,247	4,085,203	3,794,880	3,511,275	3,360,027	
Total pension liability — ending (a)	4,694,184	4,460,415	4,258,247	4,085,203	3,794,880	3,511,275	
Plan fiduciary net position							
Contributions — member	557	856	895	793	830	905	
Contributions — employer	150,512	150,467	147,101	145,814	147,099	141,024	
Court fees and fire insurance tax	150,512	130,407	147,101	145,014	147,099	141,024	
Net investment income	496,725	502.657	(12 124)	421,917	249,027	 50,654	
			(13,134)				
Benefit payments Refunds	(215,289) (96)	(201,923)	(188,414) (428)	(172,870)	(164,508)	(155,387)	
	. ,	(76)		(226)	(183)	(533)	
Administrative expense Net transfers with affiliated systems	(1,442) 7,364	(1,376)	(1,450)	(1,382) 5,926	(1,260) 6,701	(1,233) 4,023	
Net transfers with anniated systems	/,304	5,512	6,982	5,920	6,701	4,023	
Net change in plan fiduciary net position	438,331	456,117	(48,448)	399,972	237,706	39,453	
Plan fiduciary net position — beginning	3,984,186	3,528,069	3,576,517	3,176,545	2,938,839	2,899,386	
Plan fiduciary net position — ending (b)	4,422,517	3,984,186	3,528,069	3,576,517	3,176,545	2,938,839	
Net pension liability/(asset) — ending (a-b)	\$ 271,667	476,229	730,178	508,686	618,335	572,436	
Plan fiduciary net position as							
a percentage of the total pension liability	94.2%	89.3%	82.9%	87.5%	83.7%	83.7%	
Projected covered payroll	\$ 338,919	339,705	348,475	350,782	352,407	355,171	
Net pension liability/(asset) as							
a percentage of covered payroll	80.2%	140.2%	209.5%	145.0%	175.5%	161.2%	

Reti	Public Safety rement System							Retire	Firefighters ement System
2014	2013	2020	2019	2018	2017	2016	2015	2014	2013
76,681	81,736	29,553	29,281	29,378	28,775	28,652	27,182	27,266	29,577
236,803	229,965	90,343	86,589	82,819	80,386	75,334	75,212	71,490	70,259
—	_		—	—	—	—	—	—	—
(25,225)	(29,228)	8,829	(437)	937	(9,216)	(5,525)	(8,259)	(15,077)	(13,083)
(52,410)		6,153	—	—	31,357	25,572	—	(20,372)	—
(144,763)	(137,486)	(62,842)	(59,847)	(57,440)	(54,793)	(52,102)	(49,671)	(47,710)	(44,747)
(199)	(467)	(159)	(255)	(132)	(511)	(466)	(528)	(293)	(106)
90,887	144,520	71,877	55,331	55,562	75,998	71,465	43,936	15,304	41,900
3,269,140	3,124,620	1,316,620	1,261,289	1,205,727	1,129,729	1,058,264	1,014,328	999,024	957,124
3,360,027	3,269,140	1,388,497	1,316,620	1,261,289	1,205,727	1,129,729	1,058,264	1,014,328	999,024
835	1,258	18,729	18,701	18,305	18,460	18,729	18,175	18,300	18,325
135,588	128,744	7,490	7,443	7,021	6,715	6,954	6,690	5,514	3,494
	·	20,279	41,859	8,747	1,223	10,569	17,218	14,154	11,285
194,222	350,563	173,818	174,141	(4,509)	146,736	87,746	17,934	69,070	125,685
(144,763)	(137,486)	(62,842)	(59,847)	(57,440)	(54,793)	(52,102)	(49,671)	(47,710)	(44,747)
(199)	(467)	(159)	(255)	(132)	(511)	(466)	(528)	(293)	(106)
(1,227)	(1,161)	(425)	(405)	(427)	(408)	(374)	(371)	(370)	(355)
2,746	4,676	2,751	2,027	1,917	1,259	1,611	2,573	3,713	1,302
187,202	346,127	159,641	183,664	(26,518)	118,681	72,667	12,020	62,378	114,883
2,712,184	2,366,057	1,391,553	1,207,889	1,234,407	1,115,726	1,043,059	1,031,039	968,661	853,778
2,899,386	2,712,184	1,551,194	1,391,553	1,207,889	1,234,407	1,115,726	1,043,059	1,031,039	968,661
460,641	556,956	(162,697)	(74,933)	53,400	(28,680)	14,003	15,205	(16,711)	30,363
86.3%	83.0%	111.7%	105.7%	95.8%	102.4%	98.8%	98.6%	101.6%	97.0%
360,750	365,998	114,458	113,330	113,587	112,953	112,322	111,133	111,305	110,741
127.7%	152.2%	(142.1)%	(66.1)%	47.0%	(25.4)%	12.5%	13.7%	(15.0)%	27.4%

Continued on page 92.

Required Supplementary Information (Continued)

Schedules of Changes in the Employers' Net Pension Liability (Continued)

Year Ended December 31

(11	n thousands)						
	2020	2019	2018	2017	2016	2015	
Total pension liability							
Service cost	\$ 6,144	6,054	5,682	5,325	5,023	4,794	
Interest	17,675	16,649	15,697	14,866	14,064	14,136	
Benefit changes		—	—	_		—	
Difference between actual and expected experience	548	7,615	7,872	809	1,995	171	
Assumption changes	3,431	—	—	13,067	2,885	—	
Benefit payments	(15,863)	(15,346)	(16,111)	(13,621)	(12,330)	(12,400)	
Refunds	—	_			—	_	
Net change in total pension liability	11,935	14,972	13,140	20,446	11,637	6,701	
Total pension liability — beginning	259,181	244,209	231,069	210,623	198,986	192,285	
Total pension liability — ending (a)	271,116	259,181	244,209	231,069	210,623	198,986	
Plan fiduciary net position Contributions — member	_	_	_	_		_	
Contributions — employer	8,646	8,500	8,091	7,563	7,382	6,555	
Court fees and fire insurance tax	1,410	1,536	1,518	1,477	1,470	1,653	
Net investment income	27,391	27,775	(730)	23,435	13,820	2,842	
Benefit payments	(15,863)	(15,346)	(16,111)	(13,621)	(12,330)	(12,400)	
Refunds	_	_	_	_	_	_	
Administrative expense	(84)	(81)	(84)	(79)	(71)	(71)	
Net transfers with affiliated systems	2,340	2,339	4,403	4,090	1,600	1,334	
Net change in plan fiduciary net position	23,840	24,723	(2,913)	22,865	11,871	(87)	
Plan fiduciary net position — beginning	220,293	195,570	198,483	175,618	163,747	163,834	
Plan fiduciary net position — ending (b)	244,133	220,293	195,570	198,483	175,618	163,747	
Net pension liability/(asset) — ending (a-b)	\$ 26,983	38,888	48,639	32,586	35,005	35,239	
Plan fiduciary net position as a percentage of the total pension liability	90.0%	85.0%	80.1%	85.9%	83.4%	82.3%	
Projected covered payroll	\$ 20,071	19,596	18,802	18,661	16,755	15,832	
Net pension liability/(asset) as a percentage of covered payroll	134.4%	198.4%	258.7%	174.6%	208.9%	222.6%	

nd Legislators tirement Plan	tah Governors ar Ret	Ut						Judges ement System	Retire
2013	2014	2015	2016	2017	2018	2019	2020	2013	2014
100 860	106 884	99 890	89 851	68 879	65 877	59 883	104 875	4,537 12,924	4,895 13,641
(233)	307	(105)	 167 241	 182 264	139 	 	 224 107	 (569) 	 2,602 (130)
(892)	(909)	(904)	(941)	(973)	(978)	(1,012)	(1,023) (10)	(10,189)	(11,361)
(165)	388	(20)	407	420	103	(124)	277	6,703	9,647
12,044	11,879	12,267	12,247	12,654	13,074	13,177	13,053	175,935	182,638
11,879	12,267	12,247	12,654	13,074	13,177	13,053	13,330	182,638	192,285
252	411	421	421	404	392	384	369	 4,990 1,498	317 5,627 1,486
1,346 (892)	717 (909)	181 (904)	849 (941)	1,353 (973)	(41) (978)	1,481 (1,012)	1,396 (1,023) (10)	20,130 (10,189)	11,068 (11,361) —
(4) 19	(5) (14)	(5) (20)	(4) (12)	(5) 89	(5) (51)	(4) (42)	(10) (4) (17)	(66) 3,186	(71) 1,092
721	200	(327)	313	868	(683)	807	711	19,549	8,158
9,445	10,166	10,366	10,039	10,352	11,220	10,537	11,344	136,127	155,676
10,166	10,366	10,039	10,352	11,220	10,537	11,344	12,055	155,676	163,834
1,713	1,901	2,208	2,302	1,854	2,640	1,709	1,275	26,962	28,451
85.6%	84.5%	82.0%	81.8%	85.8%	80.0%	86.9%	90.4%	85.2%	85.2%
390	928	943	799	722	639	639	757	15,195	16,072
439.2%	204.8%	234.1%	288.1%	256.6%	413.1%	267.4%	168.4%	177.4%	177.0%

Continued on page 94.

Required Supplementary Information (Continued)

Schedules of Changes in the Employers' Net Pension Liability (Continued)

Year Ended December 31

(i)	n th	housands)						
	_	2020	2019	2018	2017	2016	2015	
Total pension liability								
Service cost	\$	146,284	124,244	104,736	84,388	69,887	51,005	
Interest		49,103	36,773	27,109	19,471	12,608	8,370	
Benefit changes		—	—	—	—			
Difference between actual and expected experience		8,201	6,561	(1,727)	357	(1,917)	(4,982)	
Assumption changes		10,603	—	_	5,786	7,867	_	
Benefit payments		(1,397)	(965)	(692)	(417)	(316)	(333)	
Refunds		—	—	—	—	—	_	
Net change in total pension liability		212,794	166,613	129,426	109,585	88,129	54,060	
Total pension liability — beginning		634,074	467,461	338,035	228,450	140,321	86,261	
Total pension liability — ending (a)		846,868	634,074	467,461	338,035	228,450	140,321	
Plan fiduciary net position								
Contributions — member		_	_	_	_			
Contributions — employer		138,466	119,839	97,680	79,175	63,062	49,645	
Court fees and fire insurance tax								
Net investment income		84,040	68,228	(1,454)	33,249	14,059	1,963	
Benefit payments		(1,397)	(965)	(692)	(417)	(316)	(333)	
Refunds								
Administrative expense		(207)	(152)	(119)	(82)	(51)	(30)	
Net transfers with affiliated systems		_	_	_	_	_	3	
Net change in plan fiduciary net position		220,902	186,950	95,415	111,925	76,754	51,248	
Plan fiduciary net position — beginning		611,583	424,633	329,218	217,293	140,539	89,291	
Plan fiduciary net position — ending (b)		832,485	611,583	424,633	329,218	217,293	140,539	
Net pension liability/(asset) — ending (a-b)	\$	14,383	22,491	42,828	8,817	11,157	(218)	
· · · · · · · · · · · · · · · · · · ·								
Plan fiduciary net position as								
a percentage of the total pension liability		98.3%	96.5%	90.8%	97.4%	95.1%	100.2%	
Projected covered payroll	\$ ´	1,609,102	1,380,488	1,171,543	996,965	822,196	637,560	
Net pension liability/(asset) as				2 70/	2.00/		(2.0)0/	
a percentage of covered payroll		0.9%	1.6%	3.7%	0.9%	1.4%	(0.0)%	

Tier 2 Public Safety and Firefighter
Detiroment Suctor

and Firefighter ement System	2 Public Safety a Retire	Tier						lic Employees ement System	
2013	2014	2015	2016	2017	2018	2019	2020	2013	2014
2,151	3,579	5,466	8,164	10,763	13,998	24,849	29,998	29,318	39,283
159	379	746	1,274	2,133	3,199	4,811	7,350	2,351	4,648
(7)		—	—			2,537	—	(119)	—
106	50	220	425	(2)	621	1,839	2,133	(4,459)	(4,577)
_	(127)	—	803	1,924	—		(939)	—	(1,385)
_		(30)	(28)	(61)		(90)	(76)	_	—
—	_	—	_	—	—	—	_	—	_
2,409	3,881	6,402	10,638	14,757	17,818	33,946	38,466	27,091	37,969
936	3,345	7,226	13,628	24,266	39,023	56,841	90,787	21,201	48,292
3,345	7,226	13,628	24,266	39,023	56,841	90,787	129,253	48,292	86,261
_	_	_	_	_	55	_	2,343	_	_
2,451	4,365	6,221	8,488	11,126	14,295	18,197	25,020	25,743	37,299
316	404	 199	1,591	3,989	(180)	 8,958	11,645	4,017	4,320
_	_	(30)	(28)	(61)		(90)	(76)		
	_	_	_	_	_	_	_	_	_
_	(1)	(3)	(5)	(9)	(14)	(20)	(29)	(6)	(16)
(3)	2	(3)	_	_	_	_	_	3	(2)
2,764	4,770	6,384	10,046	15,045	14,156	27,045	38,903	29,757	41,601
1,171	3,935	8,705	15,089	25,135	40,180	54,336	81,381	17,933	47,690
3,935	8,705	15,089	25,135	40,180	54,336	81,381	120,284	47,690	89,291
(590)	(1,479)	(1,461)	(869)	(1,157)	2,505	9,406	8,969	602	(3,030)
117.6%	120.5%	110.7%	103.6%	103.0%	95.6%	89.6%	93.1%	98.8%	103.5%
20,215	35,019	53,276	74,834	98,113	123,439	156,778	188,667	353,227	492,882
(2.9)%	(4.2)%	(2.7)%	(1.2)%	(1.2)%	2.0%	6.0%	4.8%	0.2%	(0.6)%

Continued on page 96.

Required Supplementary Information (Continued)

Schedules of Changes in the Employers' Net Pension Liability (Concluded)

Year Ended December 31

(in thousands)

	2020	2019	2018	2017	
Total pension liability					
Service cost	\$ 695,603	670,791	642,590	616,373	
Interest	2,627,391	2,513,006	2,417,385	2,355,253	
Benefit changes	—	2,537	—	—	
Difference between actual and expected experience	339,224	271,987	24,714	(120,133)	
Assumption changes	200,886	—	—	835,063	
Benefit payments	(1,875,007)	(1,764,328)	(1,670,644)	(1,575,533)	
Refunds	(4,356)	(6,118)	(4,797)	(6,985)	
Net change in total pension liability	1,983,741	1,687,875	1,409,248	2,104,038	
Total pension liability — beginning	38,396,056	36,708,181	35,298,933	33,194,895	
Total pension liability — ending (a)	40,379,797	38,396,056	36,708,181	35,298,933	
Plan fiduciary net position					
Contributions — member	39,742	33,237	36,312	39,213	
Contributions — employer	1,247,787	1,198,341	1,139,051	1,112,998	
Court fees and fire insurance tax	21,689	43,395	10,265	2,700	
Net investment income	4,380,371	4,446,363	(116,768)	3,773,910	
Benefit payments	(1,875,007)	(1,764,328)	(1,670,644)	(1,575,533)	
Refunds	(4,356)	(6,118)	(4,797)	(6,985)	
Administrative expense	(12,402)	(11,857)	(12,515)	(12,001)	
Net transfers with affiliated systems	—	—	—	—	
Net change in plan fiduciary net position	3,797,824	3,939,033	(619,096)	3,334,302	
Plan fiduciary net position — beginning	35,198,555	31,259,522	31,878,618	28,544,316	
Plan fiduciary net position — ending (b)	38,996,379	35,198,555	31,259,522	31,878,618	
Net pension liability/(asset) — ending (a-b)	\$ 1,383,418	3,197,501	5,448,659	3,420,315	
Plan fiduciary net position as a percentage of the total pension liability	96.6%	91.7%	85.2%	90.3%	
Projected covered payroll	\$ 5,609,104	5,373,167	5,146,312	4,998,694	
Net pension liability/(asset) as a percentage of covered payroll	24.7%	59.5%	105.9%	68.4%	

tethement systems	Total All Re		
2013	2014	2015	2016
599,736	569,382	567,368	604,021
2,056,481	2,121,357	2,219,616	2,210,400
23,718	· · · —	_	3,343
(276,487)	(269,582)	(233,574)	(2,890)
	(236,578)	—	734,391
(1,242,156)	(1,325,556)	(1,423,762)	(1,497,989)
(4,949)	(5,129)	(4,772)	(6,715)
1,156,343	853,894	1,124,876	2,044,561
28,015,221	29,171,564	30,025,458	31,150,334
29,171,564	30,025,458	31,150,334	33,194,895
40,167	38,500	40,871	39,287
889,481	974,178	1,035,724	1,073,225
12,783	15,640	18,871	12,039
3,260,548	1,786,431	461,772	2,248,696
(1,242,156)	(1,325,556)	(1,423,762)	(1,497,989)
(4,949)	(5,129)	(4,772)	(6,715)
(10,401)	(11,012)	(10,988)	(11,067)
2,945,473	1,473,052	117,716	1,857,476
22,150,599	25,096,072	26,569,124	26,686,840
25,096,072	26,569,124	26,686,840	28,544,316
4,075,492	3,456,334	4,463,494	4,650,579
86.0%	88.5%	85.7%	86.0%
4,669,560	4,678,491	4,714,627	4,839,495
87.3%	73.9%	94.7%	96.1%